

Australian Federal Police

Entity resources and planned performance

Australian Federal Police

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Australian Federal Police

Section 1: Entity overview and resources

1.1 Strategic direction statement

The Australian Federal Police (AFP) is an independent statutory authority, within the Home Affairs portfolio. Its functions are outlined in Section 8 of the *Australian Federal Police Act 1979* (AFP Act) and include:

- providing police services in relation to the laws and property of the Commonwealth (including Commonwealth places) and safeguarding Commonwealth interests
- providing policing services to the Australian Capital Territory, the Jervis Bay Territory and Australia’s external territories (Christmas Island, Cocos (Keeling) Islands and Norfolk Island)
- investigating state offences with a federal aspect
- providing protective and custodial services at Australia’s leading airports and for key Australian dignitaries and establishments as directed by the Minister
- providing police services and police support services to assist or cooperate with an Australian or foreign law enforcement agency, intelligence or security agency, or government regulatory agency; and in relation to establishing, developing and monitoring peace, stability and security in foreign countries
- delivering functions under the *Witness Protection Act 1994* and the *Proceeds of Crime Act 2002*.

The AFP operates within a broad and diverse legislative environment. Acts such as the *Crimes Act 1914*, *Proceeds of Crime Act 2002*, *Witness Protection Act 1994* and *Criminal Code Act 1995* confer powers, roles, responsibilities, obligations and accountability measures on the agency. For more details see <https://www.afp.gov.au/about-us>.

The AFP is guided by a Ministerial Direction (the Direction), issued under section 37(2) of the AFP Act. The current Direction was issued on 16 December 2020, and complements the Direction issued on 8 August 2019 relating to investigative action involving unauthorised disclosures to media organisations. The Direction outlines the Government’s expectations and priorities for the AFP, and reiterates the need for the AFP to direct its resourcing against the highest criminal threats. For more details see <https://www.afp.gov.au/sites/default/files/PDF/MinisterialDirection-2020.pdf>.

In response, the AFP Commissioner provides a Statement of Intent (the Statement) to the Minister, which outlines the AFP’s intended strategies to deliver on the Direction. The Statement articulates the focus of the AFP on taking deliberate actions to maximise AFP’s impact on the criminal environment and on keeping Australians safe from criminal harm. It summarises expectations across National and International Policing and Investigations, ACT Policing and Specialist Protective Services.

For more details see <https://www.afp.gov.au/about-us/governance-and-accountability/ministerial-direction>.

The Direction and Statement form part of the robust governance for the AFP's Funding Model, agreed by the Government in the 2020–21 Budget. Both instruments guide the AFP to strategically and flexibly use its resources to best deliver on the defined priorities, while ensuring it remains agile to address emerging threats.

The AFP will deliver operational impacts, both domestically and overseas, and social value in line with the AFP Act as articulated in its three outcomes. Threats will continue to be addressed in the most appropriate and effective manner, and in line with the priorities outlined in the Direction and Statement. The performance measures for these outcomes remain the same as 2021–22.

Outcome 1 aims to reduce criminal and national security threats to Australia's collective economic and societal interests through cooperative national and international policing services, primarily focused on the prevention, detection, disruption, investigation and prosecution of criminal activity. This outcome focuses solely on federal provision of services through Program 1.1 Federal Policing Investigations.

Outcome 2 provides a safe and secure environment through Program 2.1 ACT Community Policing, which delivers policing services in the ACT on behalf of the ACT Government. Funding for this outcome is primarily delivered through a purchase agreement negotiated between the ACT Minister for Police and Emergency Services, the AFP Commissioner, and the Chief Police Officer for the ACT.

Outcome 3 safeguards Australians and Australian interests through the delivery of policing services primarily focused on protective services, aviation policing and international missions. Outcome 3 delivers specialist protective services through Program 3.1 Specialist Protective Services and policing for external territories and international development missions through Program 3.2 International Police Assistance and External Territories. The programs in Outcome 3 are required to respond to the increasing threat level to Australian interests and greater expectations on the AFP to continue delivering specialist protective services and international police assistance.

The AFP will strengthen its efforts to combat transnational, serious and organised crime to minimise the devastating impacts on the Australian community, and Australia's way of life. The AFP will consult with the states and territories, the Department of Home Affairs and relevant Commonwealth agencies on the establishment of a legislated non-public National Convicted Terrorist Offender Register that aligns with the Commonwealth's strategy for countering terrorism and protecting the Australian community.

These initiatives will enable the AFP to continue to disrupt, and respond to urgent demands posed by the highest criminal threats. Partnerships, interagency cooperation and international stakeholders continue to be central to operational success.

1.2 Entity resource statement

Table 1.1 shows the total funding from all sources available to the entity for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by administered (on behalf of the Government or the public) and departmental (for the entity's operations) classification.

For more detailed information on special accounts and special appropriations, please refer to *Budget Paper No. 4 – Agency Resourcing*.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome' tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: AFP resource statement – Budget estimates for 2022–23 as at Budget March 2022

	2021–22 <i>Estimated actual</i> \$'000	2022–23 Estimate \$'000
Departmental		
Annual appropriations – ordinary annual services (a)		
Prior year appropriations available (b)	197,003	197,080
Departmental appropriation (c)	1,217,030	1,280,272
s74 external revenue (d)	359,096	350,777
Departmental capital budget (e)	81,008	82,132
Annual appropriations – other services – non-operating (f)		
Prior year appropriations available (b)	27,923	27,923
Equity injection	25,799	51,428
Total departmental annual appropriations	<u>1,907,859</u>	<u>1,989,612</u>
Special accounts (g)		
Opening balance	15,972	15,972
Appropriation receipts (h)	5,232	5,275
Non-appropriation receipts	12,499	11,167
Total special accounts	<u>33,703</u>	<u>32,414</u>
<i>Less departmental appropriations drawn from annual/special appropriations and credited to special accounts</i>	<i>(17,731)</i>	<i>(16,442)</i>
Total departmental resourcing	<u>1,923,831</u>	<u>2,005,584</u>
Administered		
Annual appropriations – ordinary annual services (a)		
Outcome 1	988	1,002
Outcome 3	5,524	3,485
Total administered annual appropriations	<u>6,512</u>	<u>4,487</u>
Total administered special appropriations (i)	<u>50</u>	<u>50</u>
Total administered resourcing	<u>6,562</u>	<u>4,537</u>
Total resourcing for AFP (j)	<u>1,930,393</u>	<u>2,010,121</u>

Table 1.1: AFP resource statement – Budget estimates for 2022–23 as at Budget March 2022 (continued)

	2021–22	2022–23
Average staffing level (number)	7,240	7,440
All figures shown above are GST exclusive – these may not match figures in the cash flow statement.		
Prepared on a resourcing (that is, appropriations available) basis.		
\$36.6m will be received through the 2021–22 Annual Appropriation Bill No.3 and \$14.1m will be received through 2021–22 Annual Appropriation Bill No.4. The annual appropriations received from these bills will be recognised in a future PB statement but only after the Bills have received Royal Assent.		
(a) Appropriation Bill (No. 1) 2022–23.		
(b) Excludes \$8.5m subject to administrative quarantine by Finance or withheld under section 51 of the <i>Public Governance, Performance and Accountability Act 2013</i> (PGPA Act).		
(c) Excludes departmental capital budget (DCB).		
(d) Estimated external revenue receipts under section 74 of the PGPA Act.		
(e) Departmental capital budgets are not separately identified in Appropriation Bill (No.1) and form part of ordinary annual services items. Please refer to Table 3.5 for further details. For accounting purposes, this amount has been designated as a 'contribution by owner'.		
(f) Appropriation Bill (No. 2) 2022–23.		
(g) Excludes trust moneys held in Services for Other Entities and Trust Moneys (SOETM) and other special accounts. For further information on special accounts, please refer to Budget Paper No. 4 – Agency Resourcing. Please also see Section 2 for further information on outcome and program expenses broken down by various funding sources, e.g. annual appropriations, special appropriations and special accounts.		
(h) Amounts credited to the special account(s) from AFP's annual and special appropriations.		
(i) Special appropriation provided for the purpose of repayments under section 77 of the PGPA Act.		
(j) Total net resourcing comprises prior year and current year appropriations. The following table provides a summary of these two elements:		
	2021–22 <i>Estimated actual</i> \$'000	2022–23 Estimate \$'000
Total resources provided for in current year Budget	1,705,467	1,785,118
Prior year appropriations available	224,926	225,003
Total net resourcing for AFP	1,930,393	2,010,121

1.3 Budget measures

Budget measures in Part 1 relating to the AFP are detailed in Budget Paper No. 2 and are summarised below.

Table 1.2: Entity 2022–23 Budget measures
Measures announced since the 2021–22 Mid-Year Economic and Fiscal Outlook (MYEFO)

Program	2021–22 \$'000	2022–23 \$'000	2023–24 \$'000	2024–25 \$'000	2025–26 \$'000
Payment measures					
Confiscated Assets Account					
Administered payment	–	–	–	–	–
Departmental payment	–	–	–	–	–
Total	–	–	–	–	–
Honiara High Commission					
Administered payment	–	–	–	–	–
Departmental payment	–	–	–	–	–
Total	–	–	–	–	–
Strengthening Australia's Arrangements for Managing Terrorist Offenders and Countering Violent Extremism (a)					
Departmental payment	–	7,751	7,516	2,256	2,310
Total	–	7,751	7,516	2,256	2,310
Transnational, Serious and Organised Crime Package					
Departmental payment	–	45,862	34,658	30,800	30,927
Total	–	45,862	34,658	30,800	30,927
Total payment measures					
Departmental	–	53,613	42,174	33,056	33,237
Total	–	53,613	42,174	33,056	33,237

Prepared on a Government Finance Statistics (Underlying Cash) basis. Figures displayed as a negative (–) represent a decrease in funds and a positive (+) represent an increase in funds.

(a) Partial impact of this measure was published in the 2021–22 Portfolio Additional Estimates Statements with the title *High Risk Terrorist Offenders Regime Implementation*, as a decision announced after the publication of the 2021–22 Mid-Year Economic and Fiscal Outlook.

Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the PB Statements are part of the Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance measure described in PB Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide a complete picture of an entity's planned and actual performance.

The most recent corporate plan for the AFP can be found at: (<https://www.afp.gov.au/corporateplan>).

The most recent annual performance statement can be found at: (<https://www.afp.gov.au/about-us/publications-and-reports/annual-reports>).

2.1 Budgeted expenses and performance for Outcome 1

Outcome 1: Reduce criminal and national security threats to Australia's collective economic and societal interests through cooperative national and international policing services, primarily focused on the prevention, detection, disruption, investigation and prosecution of criminal activity.

Linked programs

<p>Australian Criminal Intelligence Commission (ACIC) Program</p> <ul style="list-style-type: none">• Program 1.1: Australian Criminal Intelligence Commission <p>Contribution to Outcome 1 made by linked program</p> <p>The AFP relies on a diverse range of ACIC intelligence products and special investigative powers to enhance its operations both here and offshore.</p>
<p>Australian Financial Security Authority (AFSA) Program</p> <ul style="list-style-type: none">• Program 1.1: Personal Insolvency and Trustee Services <p>Contribution to Outcome 1 made by linked program</p> <p>The AFP relies on regulatory advice and information from the AFSA to support proceeds of crime work and financial investigations such as foreign bribery and frauds.</p>
<p>Australian Security Intelligence Organisation (ASIO) Program</p> <ul style="list-style-type: none">• Program 1.1: Security Intelligence <p>Contribution to Outcome 1 made by linked program</p> <p>ASIO intelligence is instrumental to investigating and countering national security threats including counter terrorism.</p>
<p>Australian Taxation Office (ATO) Program</p> <ul style="list-style-type: none">• Program 1.1: Australian Taxation Office <p>Contribution to Outcome 1 made by linked program</p> <p>The AFP relies on ATO intelligence and expertise for investigations, policy and taskforces combating serious financial crimes and its harm.</p>

Linked programs (continued)

<p>Australian Transaction Reports and Analysis Centre (AUSTRAC)</p> <p>Program</p> <ul style="list-style-type: none"> • Program 1.1: AUSTRAC <p>Contribution to Outcome 1 made by linked program</p> <p>AUSTRAC’s intelligence is essential to many AFP investigations, highlighting suspect financial transfers and linkages between potential offenders, and enabling money tracking. Working cooperatively with AUSTRAC, the AFP also receives additional regulatory advice and tools to pursue offenders using disruption and information supports for proceeds of crime activity.</p>
<p>Department of Defence (Defence)</p> <p>Program</p> <ul style="list-style-type: none"> • Program 1.1: Operations Contributing to the Safety of the Immediate Neighbourhood <p>Contribution to Outcome 1 made by linked program</p> <p>The AFP relies on cooperation and intelligence exchange with Defence in national security and border-related activities.</p>
<p>Department of Foreign Affairs and Trade (DFAT)</p> <p>Programs</p> <ul style="list-style-type: none"> • Program 1.1: Foreign Affairs and Trade Operations • Program 1.2: Official Development Assistance • Program 2.1: Consular Services <p>Contribution to Outcome 1 made by linked programs</p> <p>The AFP relies on foreign policy and engagement through DFAT to shape its offshore programs. In other ways, DFAT’s system of offshore representation and protocols, as well as processes for managing passports and Australian’s safety offshore influences AFP methods of engagement with partners at Post.</p>

Linked programs (continued)

<p>Department of Home Affairs</p> <p>Programs</p> <ul style="list-style-type: none">• Program 1.2: National Security and Criminal Justice• Program 1.4: Counter Terrorism• Program 1.5: Regional Cooperation• Program 3.4: Border Enforcement <p>Contribution to Outcome 1 made by linked programs</p> <p>AFP works closely with members of the Home Affairs Portfolio. Border Force is a key partner, as illegal importation of drugs, people and security at designated airports are AFP responsibilities and complement Border Force’s activities. The AFP also engages in Home Affairs policy work to further legislative reforms and national strategies enhancing the AFP’s tools and response to national policing or security issues.</p>
<p>Office of the Director of Public Prosecutions (CDPP)</p> <p>Program</p> <ul style="list-style-type: none">• Program 1.1: An independent service to prosecute alleged offences against the criminal law of the Commonwealth <p>Contribution to Outcome 1 made by linked program</p> <p>The AFP relies on the CDPP as its main source of legal representation when it charges offenders and seeks to bring them before court.</p>
<p>Office of the Special Investigator (OSI)</p> <p>Program</p> <ul style="list-style-type: none">• Program 1.1: Independent Investigation <p>Contribution to Outcome 1 made by linked program</p> <p>The OSI will work with the AFP to investigate the commission of criminal offences under Australian law arising from, or related to, any breaches of the Laws of Armed Conflict by members of the Australian Defence Force in Afghanistan from 2005 to 2016.</p>

Budgeted expenses for Outcome 1

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by administered and departmental funding sources.

Table 2.1.1: Budgeted expenses for Outcome 1

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
Outcome 1: Reduce criminal and national security threats to Australia's collective economic and societal interests through cooperative national and international policing services, primarily focused on the prevention, detection, disruption, investigation and prosecution of criminal activity.					
Program 1.1: Federal Policing – Investigations					
Administered expenses					
Ordinary annual services (Appropriation Bill No. 1)	988	1,002	1,015	1,033	1,051
Special appropriations					
<i>Special appropriation s77</i>	50	50	–	–	–
Administered total	1,038	1,052	1,015	1,033	1,051
Departmental expenses					
Departmental appropriation	645,239	666,012	646,193	649,130	649,408
s74 external revenue (a)	83,342	93,908	74,099	38,706	37,517
Special accounts					
<i>Services for other entities and trust monies</i>	17,713	16,374	12,493	12,493	12,493
Expenses not requiring appropriation in the Budget year (b)	79,246	74,383	72,558	72,863	79,591
Departmental total	825,540	850,677	805,343	773,192	779,009
Total expenses for program 1.1	826,578	851,729	806,358	774,225	780,060
	2021–22	2022–23			
Average staffing level (number)	3,475	3,584			

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

(a) Estimated expenses incurred in relation to receipts retained under section 74 of the PGPA Act.

(b) Expenses not requiring appropriation in the Budget year are made up of depreciation and amortisation expenses on non ROU assets, and resources received free of charge.

Table 2.1.2: Performance measure for Outcome 1

Table 2.1.2 details the performance measures for each program associated with Outcome 1. It also provides the related key activities as expressed in the current corporate plan where further detail is provided about the delivery of the activities related to the program, the context in which these activities are delivered and how the performance of these activities will be measured. Where relevant, details of 2022–23 Budget measures that have created new programs or materially changed existing programs are provided.

Outcome 1: Reduce criminal and national security threats to Australia's collective economic and societal interests through cooperative policing services.		
Program 1.1: Federal Policing – Investigations		
This program aims to reduce criminal and security threats through promoting the safety and security of Australian communities and infrastructure; preventing, deterring, disrupting and investigating serious and organised crime and crimes of Commonwealth significance; and ensuring effective collaboration with international, Commonwealth, state and territory partners.		
Key activities (a)	<ul style="list-style-type: none"> • Establish the Joint Police Cybercrime Coordination Centre. • Implement the Transnational Serious and Organised Crime (TSOC) Strategy Framework and embed into the AFP's day-to-day operational practices. • Continue to enhance the operation of the Counter Foreign Interference Taskforce. • Continue to enhance capabilities for the management of released High Risk Terrorist Offenders (HRTO). • Enhance the AFP's technological capability to counter online child exploitation, including implementation of the Australian Victim Identification Database and the Child Abuse Reporting and Triage System. • Embed the operational prioritisation model. • Trial the Investigations Management Solution and embed into the AFP's investigative process. 	
Year	Performance measures	Expected performance results
Current year 2021–22	High community confidence	Pending – on existing trends unlikely to be met. Details will be provided in the Annual Performance Statement.
	Return on Investment – transnational	Achieving
	Return on Investment – assets confiscation	Achieving
	Return on Investment – international	Achieving
	Prevention case studies	Pending – on existing trends likely to be met
	Disruption case studies	Pending – on existing trends likely to be met
	Disruption count	Achieving
	Response case studies	Pending – on existing trends likely to be met

Table 2.1.2: Performance measure for Outcome 1 (continued)

Program 1.1: Federal Policing – Investigations (continued)		
This program aims to reduce criminal and security threats through promoting the safety and security of Australian communities and infrastructure; preventing, deterring, disrupting and investigating serious and organised crime and crimes of Commonwealth significance; and ensuring effective collaboration with international, Commonwealth, state and territory partners.		
Year	Performance measures	Planned performance results
Budget year 2022–23	High Community confidence	75%
	Return on Investment – transnational	>1
	Return on Investment – assets confiscation	>1
	Return on Investment – international	>1
	Prevention case studies	Successful preventions
	Disruption case studies	Successful disruptions
	Disruption count	206
	Response case studies	Successful response
	Enforcement case studies	Successful enforcement
Forward estimates 2023–26	As per 2022–23	As per 2022–23
Material changes to Program 1.1 resulting from 2022–23 Budget measures: Nil		

2.2 Budgeted expenses and performance for Outcome 2

Outcome 2: A safe and secure environment through policing activities on behalf of the Australian Capital Territory Government.

Budgeted expenses for Outcome 2

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by administered and departmental funding sources.

Table 2.2.1: Budgeted expenses for Outcome 2

Outcome 2: A safe and secure environment through policing activities on behalf of the Australian Capital Territory Government.					
	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
Program 2.1: ACT Community Policing					
Departmental expenses					
s74 external revenue (a)	190,118	193,724	196,786	196,928	196,985
Expenses not requiring appropriation in the Budget year (b)	8,530	8,441	8,206	8,236	8,290
Departmental total	198,648	202,165	204,992	205,164	205,275
Total expenses for program 2.1	198,648	202,165	204,992	205,164	205,275
	2021–22	2022–23			
Average staffing level (number)	923	923			

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

(a) Estimated expenses incurred in relation to receipts retained under section 74 of the PGPA Act.

(b) Expenses not requiring appropriation in the Budget year are made up of depreciation and amortisation expenses on non ROU assets, and resources received free of charge.

Table 2.2.3: Performance measure for Outcome 2

Table 2.2.3 details the performance measures for each program associated with Outcome 2. It also provides the related key activities as expressed in the current corporate plan where further detail is provided about the delivery of the activities related to the program, the context in which these activities are delivered and how the performance of these activities will be measured. Where relevant, details of 2022–23 Budget measures that have created new programs or materially changed existing programs are provided.

Outcome 2: A safe and secure environment through policing activities on behalf of the Australian Capital Territory Government.		
Program 2.1: ACT Community Policing		
The AFP provides community policing services in the Australian Capital Territory, which deliver in partnership with government and community agencies support for: enforcement of the law, emergency management and community safety; efforts to counter victim-based crime and road trauma, building community resilience against crime and working with the community to prevent and disrupt crime.		
Key activities (a)	Continue to embed the Police Services Model in ACT Policing	
Year	Performance measures	Expected performance results
Current year 2021–22	Enforcement case study	Pending – on existing trends likely to be met
	Prevention case study	Pending – on existing trends likely to be met
	Response case study	Pending – on existing trends likely to be met
Year	Performance measures	Planned performance results
Budget year 2022–23	Enforcement case study	Successful enforcement
	Prevention case study	Successful prevention
	Response case study	Successful response
Forward estimates 2023–26	As per 2022–23	As per 2022–23
Material changes to Program 2.1 resulting from 2022–23 Budget measures: Nil		

2.3 Budgeted expenses and performance for Outcome 3

Outcome 3: Safeguarding Australians and Australian interests through the delivery of policing services primarily focused on protective services, aviation policing and international missions.

Linked programs

Department of Defence (Defence)

Program

- Program 1.1: Operations Contributing to the Safety of the Immediate Neighbourhood

Contribution to Outcome 3 made by linked program

The AFP engages with Defence in offshore response, international missions and external territories policing.

Department of Foreign Affairs and Trade (DFAT)

Programs

- Program 1.1: Foreign Affairs and Trade Operations
- Program 1.2: Official Development Assistance

Contribution to Outcome 3 made by linked programs

The AFP relies on foreign policy and engagement through DFAT to shape its offshore programs. In other ways, DFAT's system of offshore representation and protocols and Australian's safety offshore influences AFP methods of engagement with partners at Post.

Department of Home Affairs

Programs

- Program 1.2: National Security and Criminal Justice
- Program 1.4: Counter Terrorism
- Program 1.5: Regional Cooperation
- Program 3.4: Border Enforcement

Contribution to Outcome 3 made by linked programs

The AFP provide: aviation protection at major Australian airports; national policing services including investigations, policing Australia's external territories (e.g. Christmas Island) and offshore engagement with, and capability support to, offshore police agencies to counter diverse transnational organised crime and associated illicit trades and harms, terrorism and cyber threats targeting Australia's security and Australian economic and social interests.

Budgeted expenses for Outcome 3

This table shows how much the entity intends to spend (on an accrual basis) on achieving the outcome, broken down by program, as well as by administered and departmental funding sources.

Table 2.3.1: Budgeted expenses for Outcome 3

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
Outcome 3: Safeguarding Australians and Australian interests through the delivery of policing services primarily focused on protective services, aviation policing and international missions.					
Program 3.1: Specialist Protective Services					
Departmental expenses					
Departmental appropriation	457,864	462,876	426,051	427,863	429,597
s74 external revenue (a)	70,586	61,803	64,105	66,476	67,832
Expenses not requiring appropriation in the Budget year (b)	12,329	20,418	21,564	18,703	15,219
Departmental total	540,779	545,097	511,720	513,042	512,648
Total expenses for program 3.1	540,779	545,097	511,720	513,042	512,648
Program 3.2: International Police Assistance and External Territories					
Administered expenses					
Ordinary annual services (Appropriation Bill No. 1)	142,911	146,177	155,621	159,162	162,345
Administered total	142,911	146,177	155,621	159,162	162,345
Departmental expenses					
Departmental appropriation	142,911	146,177	155,621	159,162	162,345
s74 external revenue (a)	12,731	6,707	6,842	6,979	7,116
Expenses not requiring appropriation in the Budget year (b)	5,655	4,947	3,641	2,875	1,609
Departmental total	161,297	157,831	166,104	169,016	171,070
Total expenses for program 3.2	304,208	304,008	321,725	328,178	333,415
Outcome 3 Totals by appropriation type					
Administered expenses					
Ordinary annual services (Appropriation Bill No. 1)	142,911	146,177	155,621	159,162	162,345
Administered total	142,911	146,177	155,621	159,162	162,345
Departmental expenses					
Departmental appropriation	600,775	609,053	581,672	587,025	591,942
s74 external revenue (a)	83,317	68,510	70,947	73,455	74,948
Expenses not requiring appropriation in the Budget year (b)	17,984	25,364	25,206	21,578	16,828
Departmental total	702,076	702,927	677,825	682,058	683,718
Total expenses for Outcome 3	844,987	849,104	833,446	841,220	846,063

Table 2.3.1: Budgeted expenses for Outcome 3 (continued)

	2021–22	2022–23
Average staffing level (number)	2,842	2,933

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

- (a) Estimated expenses incurred in relation to receipts retained under section 74 of the PGPA Act.
- (b) Expenses not requiring appropriation in the Budget year are made up of depreciation and amortisation expenses on non ROU assets, and resources received free of charge.

Table 2.3.3: Performance measure for Outcome 3

Table 2.3.3 details the performance measures for each program associated with Outcome 3. It also provides the related key activities as expressed in the current corporate plan where further detail is provided about the delivery of the activities related to the program, the context in which these activities are delivered and how the performance of these activities will be measured. Where relevant, details of 2022–23 Budget measures that have created new programs or materially changed existing programs are provided.

Outcome 3: Safeguarding Australians and Australian interests through the delivery of policing services primarily focused on protective services, aviation policing and international missions.		
Program 3.1: Specialist Protective Services		
This program provides police-based protective services to enhance: the rule of law, national stability, workings of key institutions; international relations, national security at designated airports, high profile residential and dignitary locations, specialised events, and protection for official persons.		
Key activities (a)	<ul style="list-style-type: none"> Embed the contemporary operating model for Protection Operations. Continue to strengthen service provision delivered via the National Operations State Service Centre. 	
Year	Performance measures	Expected performance results
Current year 2021–22	Response times:	
	Priority 1 – within 10 minutes	Achieving
	Priority 2 – within 20 minutes	Achieving
	Priority 3 – within 120 minutes	Achieving
	Priority 4 – within 24 hours	Achieving
	Avoidable incidents	Achieving
	Prevention case studies	Pending – on existing trends likely to be met
Year	Performance measures	Planned performance results
Budget year 2022–23	Response times:	
	Priority 1 – within 10 minutes	90%
	Priority 2 – within 20 minutes	90%
	Priority 3 – within 120 minutes	95%
	Priority 4 – within 24 hours	95%
	Avoidable incidents	<2
	Prevention case studies	Successful preventions
Forward estimates 2023–26	As per 2022–23	As per 2022–23
Material changes to Program 3.1 resulting from 2022–23 Budget measures: Nil		

Table 2.3.3: Performance measure for Outcome 3 (continued)

Program 3.2: International Police Assistance and External Territories		
This program provides a range of policing and/or policing support services to deliver community policing for external Australian territories and build offshore police agencies' engagement and capabilities to combat transnational and local crime.		
Key activities	Continue to strengthen service provision delivered via the National Operations State Service Centre.	
Year	Performance measures	Expected performance results
Current year 2021–22	Mission/external territories performance evaluation per the AFP Corporate Plan 2021–22	Pending – on existing trends it is likely to be partially met. Details will be provided in the Annual Performance Statement.
	Prevention case studies	Pending – on existing trends it is likely to be met
	Disruption case studies	Pending – on existing trends it is likely to be met
Year	Performance measures	Planned performance results
Budget year 2022–23	Mission/external territories performance evaluation per the AFP Corporate Plan 2022–23	An annual plan is developed to outline the program of evaluations for each year.
	Prevention case studies	Successful preventions
	Disruption case studies	Successful disruptions
Forward estimates 2023–26	As per 2022–23	As per 2022–23
Material changes to Program 3.2 resulting from 2022–23 Budget measures: Nil		

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements, which provide a comprehensive snapshot of entity finances for the 2022–23 budget year, including the impact of budget measures and resourcing on financial statements.

3.1 Budgeted financial statements

3.1.1 Differences between entity resourcing and financial statements

There is no material difference between the entity resourcing and financial statements.

3.1.2 Explanatory notes and analysis of budgeted financial statements

Departmental

Income statement

This statement presents the expected financial result for the AFP and identifies expenses and revenues on an accrual basis.

In 2022–23, the AFP’s estimated appropriation revenue is \$1,280.3 million. This is an increase of \$29.9 million from the 2021–22 appropriation. The increase is primarily attributed to new measures as detailed in table 1.2.

The 2022–23 and forward years budgeted operating result, excluding unfunded depreciation and amortisation expense and principal repayments on leased assets, is a break-even position.

Own-source revenue is expected to decrease from \$377.8 million in 2021–22 to \$368.2 million in 2022–23. The decrease of \$9.6 million is mainly due to year-on-year movements in existing contracts.

Balance sheet

Total assets are expected to increase from \$2,087.4 million in 2021–22 to \$2,121.2 million in 2022–23. The movement of \$33.8 million is due to an increase in non-financial assets.

Total liabilities are expected to remain stable.

Capital budget statement

Capital appropriations are expected to increase in 2022–23 by \$12.7 million as a result of new capital measures.

Administered

Total estimated expenses administered on behalf of government for 2022–23 are expected to decrease by \$2.0 million due to a terminating measure.

3.2. Budgeted financial statements tables

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
EXPENSES					
Employee benefits	1,037,494	1,046,329	1,023,246	1,021,710	1,025,215
Suppliers	456,871	474,467	436,864	414,090	428,658
Depreciation and amortisation (a)	208,725	211,799	204,876	201,440	196,844
Finance costs	23,174	23,174	23,174	23,174	17,285
Total expenses	1,726,264	1,755,769	1,688,160	1,660,414	1,668,002
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	367,263	357,424	347,568	315,827	316,180
Rental income	3,966	4,124	4,287	3,339	3,380
Other	366	396	396	396	396
Total own-source revenue	371,595	361,944	352,251	319,562	319,956
Gains					
Other	6,211	6,298	6,386	6,475	6,566
Total gains	6,211	6,298	6,386	6,475	6,566
Total own-source income	377,806	368,242	358,637	326,037	326,522
Net (cost of)/contribution by services	(1,348,458)	(1,387,527)	(1,329,523)	(1,334,377)	(1,341,480)
Revenue from Government	1,250,333	1,280,272	1,229,191	1,237,481	1,242,676
Surplus/(deficit) attributable to the Australian Government	(98,125)	(107,255)	(100,332)	(96,896)	(98,804)
Total comprehensive income/(loss) attributable to the Australian Government	(98,125)	(107,255)	(100,332)	(96,896)	(98,804)

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June (continued)**Note: Impact of net cash appropriation arrangements**

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
Total comprehensive income/(loss) – as per statement of comprehensive income	(98,125)	(107,255)	(100,332)	(96,896)	(98,804)
Plus: depreciation/amortisation of assets funded through appropriations (departmental capital budget funding and/or equity injections) (a)	110,311	111,936	108,277	106,461	104,032
Plus: depreciation/amortisation expenses for ROU assets (b)	98,414	99,863	96,599	94,979	92,812
Less: lease principal repayments (b)	(104,544)	(104,544)	(104,544)	(104,544)	(98,040)
Net cash operating surplus/(deficit)	6,056	–	–	–	–

Prepared on Australian Accounting Standards basis.

- (a) From 2010–11, the Government introduced net cash appropriation arrangements where Bill 1 revenue appropriations for the depreciation/amortisation expenses of non-corporate Commonwealth entities (and select corporate Commonwealth entities) were replaced with a separate capital budget (the departmental capital budget, or DCB) provided through Bill 1 equity appropriations. For information regarding DCBs, please refer to Table 3.5: Departmental capital budget statement.
- (b) Applies to leases under AASB 16 Leases.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	25,811	25,811	25,811	25,811	26,623
Trade and other receivables	247,683	247,870	247,446	246,909	245,490
Other financial assets	4,059	4,059	4,059	4,059	4,059
Total financial assets	277,553	277,740	277,316	276,779	276,172
Non-financial assets					
Land and buildings	1,393,347	1,400,361	1,418,326	1,446,509	1,449,221
Property, plant and equipment	256,722	236,986	224,117	212,755	223,321
Intangibles	122,881	169,229	182,445	180,177	179,020
Inventories	6,978	6,978	6,978	6,978	6,978
Other non-financial assets	29,884	29,884	29,884	29,884	29,884
Total non-financial assets	1,809,812	1,843,438	1,861,750	1,876,303	1,888,424
Total assets	2,087,365	2,121,178	2,139,066	2,153,082	2,164,596
LIABILITIES					
Payables					
Suppliers	65,106	65,106	65,106	65,106	65,106
Other payables	37,074	37,074	37,074	37,074	37,074
Total payables	102,180	102,180	102,180	102,180	102,180
Interest bearing liabilities					
Leases	1,069,448	1,069,448	1,069,448	1,069,448	1,069,448
Total interest bearing liabilities	1,069,448	1,069,448	1,069,448	1,069,448	1,069,448
Provisions					
Employee provisions	429,412	429,412	429,412	429,412	429,412
Other provisions	38,436	38,436	38,436	38,436	38,436
Total provisions	467,848	467,848	467,848	467,848	467,848
Total liabilities	1,639,476	1,639,476	1,639,476	1,639,476	1,639,476
Net assets	447,889	481,702	499,590	513,606	525,120
EQUITY (a)					
Parent entity interest					
Contributed equity	1,685,297	1,818,857	1,934,509	2,042,966	2,150,899
Reserves	147,172	147,172	147,172	147,172	147,172
Retained surplus (accumulated deficit)	(1,384,580)	(1,484,327)	(1,582,091)	(1,676,532)	(1,772,951)
Total parent entity interest	447,889	481,702	499,590	513,606	525,120
Total equity	447,889	481,702	499,590	513,606	525,120

Prepared on Australian Accounting Standards basis.

(a) 'Equity' is the residual interest in assets after deduction of liabilities.

Table 3.3: Departmental statement of changes in equity – summary of movement (Budget year 2022–23)

	Retained earnings \$'000	Asset revaluation reserve \$'000	Contributed equity/ capital \$'000	Total equity \$'000
Opening balance as at 1 July 2022				
Balance carried forward from previous period	(1,384,580)	147,172	1,685,297	447,889
Adjusted opening balance	(1,384,580)	147,172	1,685,297	447,889
Comprehensive income				
Surplus/(deficit) for the period	(99,747)	–	–	(99,747)
Total comprehensive income	(99,747)	–	–	(99,747)
Of which:				
Attributable to the Australian Government	(99,747)	–	–	(99,747)
Transactions with owners				
Contributions by owners				
Equity injection – appropriation	–	–	51,428	51,428
Departmental capital budget (DCB)	–	–	82,132	82,132
Sub-total transactions with owners	–	–	133,560	133,560
Estimated closing balance as at 30 June 2023	(1,484,327)	147,172	1,818,857	481,702
Closing balance attributable to the Australian Government	(1,484,327)	147,172	1,818,857	481,702

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	1,625,338	1,648,743	1,581,635	1,564,716	1,527,962
Sale of goods and rendering of services	371,229	361,548	351,855	319,166	319,560
Net GST received	29,900	29,900	29,900	29,900	29,900
Other	366	396	396	396	396
Total cash received	2,026,833	2,040,587	1,963,786	1,914,178	1,877,818
Cash used					
Employees	1,037,937	1,046,329	1,020,678	1,021,710	1,025,215
Suppliers	481,455	490,561	460,378	435,060	449,607
Interest payments on lease liabilities	23,174	23,174	23,174	23,174	17,285
74 external revenue transferred to the OPA	371,808	368,658	352,020	326,698	283,867
Total cash used	1,914,374	1,928,722	1,856,250	1,806,642	1,775,974
Net cash from/(used by) operating activities	112,459	111,865	107,536	107,536	101,844
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant and equipment and intangibles	138,077	140,881	118,644	111,449	111,737
Total cash used	138,077	140,881	118,644	111,449	111,737
Net cash from/(used by) investing activities	(138,077)	(140,881)	(118,644)	(111,449)	(111,737)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	132,541	133,560	115,652	108,457	107,933
Other	14,226	14,805	14,805	–	–
Total cash received	146,767	148,365	130,457	108,457	107,933
Cash used					
Principal payments on lease liability	104,544	104,544	104,544	104,544	98,040
Other	14,226	14,805	14,805	–	–
Total cash used	118,770	119,349	119,349	104,544	98,040
Net cash from/(used by) financing activities	27,997	29,016	11,108	3,913	9,893
Net increase/(decrease) in cash held	2,379	–	–	–	–
Cash and cash equivalents at the beginning of the reporting period	23,432	25,811	25,811	25,811	25,811
Cash and cash equivalents at the end of the reporting period	25,811	25,811	25,811	25,811	25,811

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
NEW CAPITAL APPROPRIATIONS					
Capital budget – Bill 1 (DCB)	81,008	82,132	82,531	84,092	86,294
Equity injections – Bill 2	39,898	51,428	33,120	24,365	21,639
Total new capital appropriations	120,906	133,560	115,651	108,457	107,933
<i>Provided for:</i>					
<i>Purchase of non-financial assets</i>	<i>120,906</i>	<i>133,560</i>	<i>115,651</i>	<i>108,457</i>	<i>107,933</i>
Total items	120,906	133,560	115,651	108,457	107,933
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations (a)	51,533	51,428	33,120	24,365	21,639
Funded by capital appropriation – DCB (b)	81,008	82,132	82,531	84,092	86,294
Funded internally from departmental resources (c)	5,536	7,321	2,992	2,992	2,992
TOTAL	138,077	140,881	118,643	111,449	110,925
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	138,077	140,881	118,643	111,449	110,925
Total cash used to acquire assets	138,077	140,881	118,643	111,449	110,925

Prepared on Australian Accounting Standards basis.

(a) Includes both current Bill 2 and prior Act 2/4/6 appropriations.

(b) Includes purchases from current and previous years' departmental capital budgets (DCBs).

(c) Includes s74 external receipts.

Table 3.6: Statement of departmental asset movements (Budget year 2022–23)

	Land \$'000	Buildings \$'000	Other property, plant and equipment \$'000	Computer software and intangibles \$'000	Total \$'000
As at 1 July 2022					
Gross book value	2,400	468,584	312,978	255,080	1,039,042
Gross book value – ROU assets	270	1,277,672	62,662	–	1,340,604
Accumulated depreciation/amortisation and impairment	–	(66,400)	(91,731)	(132,199)	(290,330)
Accumulated depreciation/amortisation and impairment – ROU assets	(145)	(289,034)	(27,187)	–	(316,366)
Opening net book balance	2,525	1,390,822	256,722	122,881	1,772,950
Capital asset additions					
Estimated expenditure on new or replacement assets					
By purchase – appropriation equity (a)	–	32,478	26,478	81,925	140,881
By purchase – appropriation equity – ROU assets	55	97,743	6,746	–	104,544
Total additions	55	130,221	33,224	81,925	245,425
Other movements					
Depreciation/amortisation expense	–	(27,049)	(47,685)	(35,577)	(110,311)
Depreciation/amortisation on ROU assets	(53)	(96,160)	(5,275)	–	(101,488)
Total other movements	(53)	(123,209)	(52,960)	(35,577)	(211,799)
As at 30 June 2023					
Gross book value	2,400	501,062	339,456	337,005	1,179,923
Gross book value – ROU assets	325	1,375,415	69,408	–	1,445,148
Accumulated depreciation/amortisation and impairment	–	(93,449)	(139,416)	(167,776)	(400,641)
Accumulated depreciation/amortisation and impairment – ROU assets	(198)	(385,194)	(32,462)	–	(417,854)
Closing net book balance	2,527	1,397,834	236,986	169,229	1,806,576

Prepared on Australian Accounting Standards basis.

(a) 'Appropriation equity' refers to equity injections appropriations provided through Appropriation Bill (No. 2) 2022–23, including collection development acquisition budget.

Table 3.7: Schedule of budgeted income and expenses administered on behalf of Government (for the period ended 30 June)

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
EXPENSES					
Suppliers	6,562	4,537	4,544	4,628	4,706
Total expenses administered on behalf of Government	6,562	4,537	4,544	4,628	4,706
Net (cost of)/contribution by services	6,562	4,537	4,544	4,628	4,706
Total comprehensive income/(loss)	(6,562)	(4,537)	(4,544)	(4,628)	(4,706)

Prepared on Australian Accounting Standards basis.

Table 3.8: Schedule of budgeted assets and liabilities administered on behalf of Government (as at 30 June)

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
ASSETS					
Financial assets					
Trade and other receivables	58	58	58	58	58
Total financial assets	58	58	58	58	58
Non-financial assets					
Other non-financial assets	39	39	39	39	39
Total non-financial assets	39	39	39	39	39
Total assets administered on behalf of Government	97	97	97	97	97
LIABILITIES					
Payables					
Suppliers	1,031	1,031	1,031	1,031	1,031
Total payables	1,031	1,031	1,031	1,031	1,031
Total liabilities administered on behalf of Government	1,031	1,031	1,031	1,031	1,031
Net assets/(liabilities)	(934)	(934)	(934)	(934)	(934)

Prepared on Australian Accounting Standards basis.

Table 3.9: Schedule of budgeted administered cash flows (for the period ended 30 June)

	2021–22 Estimated actual \$'000	2022–23 Budget \$'000	2023–24 Forward estimate \$'000	2024–25 Forward estimate \$'000	2025–26 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Net GST received	8	7	7	7	7
Total cash received	8	7	7	7	7
Cash used					
Suppliers	6,562	4,537	4,544	4,628	4,706
Net GST paid	8	7	7	7	7
Total cash used	6,570	4,544	4,551	4,635	4,713
Net cash from/(used by) operating activities	(6,562)	(4,537)	(4,544)	(4,628)	(4,706)
Net increase/(decrease) in cash held	(6,562)	(4,537)	(4,544)	(4,628)	(4,706)
Cash and cash equivalents at beginning of reporting period					
Cash from Official Public Account for:					
- Appropriations	6,562	4,537	4,544	4,628	4,706
Total cash from Official Public Account	6,562	4,537	4,544	4,628	4,706
Cash and cash equivalents at end of reporting period	-	-	-	-	-

Prepared on Australian Accounting Standards basis.