

~~PROTECTED Sensitive: Cabinet~~

001



Australian Government  
Department of Home Affairs

## Submission

For decision  
PDMS Ref. Number MS19-001310

**To** Minister for Home Affairs

**Subject** Proceeds of Crime Act 2002 - Recommendation for Fortem Australia and National Police Memorial Co. grants under section 298

**Timing** 30 June 2019 as the funds need to be committed this financial year to come from the 2018-19 expenditure cap. This deadline has been agreed to by your office.

### Recommendations

That you:

1. **approve** funding of \$1,884,094 (plus GST) to Fortem Australia under section 298 of the *Proceeds of Crime Act 2002* (the Act) approved / not approved
2. **approve** funding of \$750,000 (plus GST) to the National Police Memorial Company under section 298 of the Act approved / not approved
3. **sign** the expenditure instrument at **Attachment C** approving programs of expenditure totalling \$2,671,094 for these two proposals, including administration costs of \$37,000, and signed / not signed
4. **agree** to the Department of Industry, Innovation and Science entering into funding agreement(s) and executing minor variations on your behalf agreed / not agreed

Minister for Home Affairs

Signature.....

28 06  
Date:...../...../2019

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~

Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

## Key Issues

- On 1 April 2019 you announced two one-off grants for Fortem Australia and the National Police Memorial Co to deliver mental health support for police and emergency services personnel. You identified that the proposed funding source for these grants was from 'confiscated proceeds of crime' under section 298 of the *Proceeds of Crime Act 2002* (the Act).
- In accordance with the Government's *Streamlining Government Grants Administration Program*, the Department engaged the Department of Industry, Innovation and Science's Business Grants Hub (the Grants Hub) to assess the grant opportunities on its behalf.
- The Grants Hub has assessed both applications against the merit criteria in each of the delegate-approved program guidelines (**Attachment A** – Fortem and **Attachment B** – National Police Memorial Co) and advised the applications meet each of the selection criteria and represent value for money and a proper use of Commonwealth resources, consistent with the *Public Governance, Performance and Accountability Act 2013* and the Commonwealth Grants Rules and Guidelines.
- The Department recommends you approve both of these grants under section 298 of the Act. If you agree, you must sign the expenditure instrument at **Attachment C** for costs totalling \$2,671,094. The instrument includes:
  - \$1,884,094 for the Fortem Australia Proceeds of Crime Act program
  - \$19,500 for costs associated with grants administration – Fortem Australia
  - \$750,000 for the National Police Memorial Co – Phase two of the National Awareness Campaign on Police Officer Mental Wellbeing, and
  - \$17,500 for costs associated with grants administration – National Police Memorial Co
- Should you approve funding, the Grants Hub will negotiate a funding agreement with the successful organisations. During the negotiation of a funding agreement, through to completion of the project, there may be requirements for variations to the approved program. This submission also seeks your agreement to allow officials in the Grants Hub to approve minor variations, such as adjusting deliverables or minor extensions to timeframes, which continue to support the approved program. Variations that significantly alter the approved program will be provided to you for consideration and no variation will result in a cost that exceeds the approved amount.

Released by Department of Home Affairs under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

## Background

6. Section 298 of the Act authorises you to approve programs of expenditure for measures relating to crime prevention, law enforcement, drug treatment or diversionary measures relating to the illegal use of drugs. <sup>s34</sup>

### *Fortem Australia*

7. Fortem Australia is seeking to establish itself as a not-for-profit organisation that will improve the health and wellbeing of Australia's law enforcement and first responder officers. The project will provide evidence-based, comprehensive and integrated mental wellbeing support to individual national security and law enforcement officers and reduce the stigma surrounding mental illness. By achieving this, Fortem Australia will improve the mental health and wellbeing of these officers, thereby improving productivity and performance and keeping Australians safe.
8. On 5 November 2018, Fortem Australia wrote to your Office requesting your consideration of an expression of interest for funding under the Act. You responded on 21 November 2018 requesting a formal expression of interest be provided to the Department for consideration.
9. On 12 December 2018, the Department received an expression of interest from Soldier On, on behalf of Fortem Australia, requesting funding to deliver a range of initiatives, campaigns and services that would seek to assist law enforcement and first responder officers' mental health and wellbeing. A revised proposal was received on 13 March 2019.
10. On 1 April 2019, you announced proposed funding of \$1.88 million over two years for Fortem Australia as part of a mental health support for police and emergency services package. On 12 May 2019, the Department's delegate approved the grant opportunity guidelines, which were released to Fortem Australia on 15 May 2019.
11. On 7 June 2019 the Grants Hub provided the Department with an assessment package advising that they are satisfied the proposed spending is value for money and is an efficient, effective, economical and ethical use of resources. A copy of the assessment, including strengths and weaknesses, is at **Attachment D**.

### *National Police Memorial Co*

12. The National Police Memorial Co. is seeking to undertake phase two of the *National Awareness Campaign on Police Officer Mental Wellbeing* (the campaign). Phase one was funded from the Confiscated Assets Account in 2017-18, with \$1 million being provided to the Police Federation of Australia. The campaign seeks to educate and build resilience in police officers in areas of social, emotional and psychological health associated with policing. The project will educate and build awareness of police officers, particularly to recognise the early signs of emerging mental health and psychological injury issues whilst reducing the stigma associated with these issues. The intended outcomes from phase two of the campaign is to have a healthier and more resilient police force, with officers being able to recognise the early signs of mental health or psychological injury concerns and seek help early.

Released by Department of Home Affairs under Freedom of Information Act 1932

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

13. On 4 January 2019, the National Police Memorial Co. wrote to you requesting \$5 million over three years to deliver phase two of the campaign.
14. On 14 March 2019 you advised the department that you wished to consider funding the National Police Memorial Co in 2018-19 "with amendment" (MS19-000289 refers). Your office subsequently confirmed that the amendment was for a proposal not exceeding \$750,000.
15. On 21 March 2019, the National Police Memorial Co submitted a revised proposal for the delivery of phase two of the campaign, totalling \$750,000 over 12 months.
16. On 1 April 2019, you announced proposed funding of \$750,000 over 12 months to the National Police Memorial Co as part of a mental health support for police and emergency services package.
17. On 12 May 2019, the Department's delegate approved the grant opportunity guidelines, which were released to the National Police Memorial Co on 15 May 2019.
18. On 7 June 2019 the Grants Hub provided the Department with an assessment package advising that they are satisfied the proposed spending is value for money and is an efficient, effective, economical and ethical use of resources. A copy of the assessment, including strengths and weaknesses, is at Attachment E.

#### Consultation – internal/external

19. Internal: Finance Division – the Chief Financial Officer has cleared the figures in this brief, Legal Division, Media Operations.
20. External: the Department of Finance has costed both proposals.

#### Consultation – Secretary

21. The Secretary was not consulted on the approach in the submission.

#### Client service implications

22. Nil.

#### Sensitivities

23. Nil.

#### Financial/systems/legislation/deregulation/media implications

24. As at 31 May 2019, **\$53.919 million** was available for distribution from the Confiscated Assets Account. This is made up of a balance of **\$144.774 million**, less **\$87.826 million** suspended in the Account for commitments not yet paid and a notional **\$3 million** set aside for non-discretionary payments under section 297 of the Act, such as annual management fees or payments in relation to the conduct of an examination. If you approve these grant opportunities, the balance of the Confiscated Assets Account will be reduced by the equivalent amount. During the 2019 election period, a further \$20 million was announced for round five of the Safer Communities Fund. These funds are not yet reflected in the balance of the Account.

25. s34

Released by Department of Home Affairs under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

26. s42

27.

28.

29. In accordance with our long standing practices, should you wish for unclassified media lines to be prepared in relation to this issue please contact the Home Affairs Media Coordination team – [media@homeaffairs.gov.au](mailto:media@homeaffairs.gov.au).

Released by Department of Home Affairs  
under the *Freedom of Information Act 1982*

~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~**Attachments****Attachment A** Program Guidelines – Fortem Australia**Attachment B** Program Guidelines – National Police Memorial Co**Attachment C** Expenditure Instrument for Fortem Australia and National Police Memorial Co grants and associated administration costs**Attachment D** Grants Hub assessment of the Fortem Australia grant application**Attachment E** Grants Hub assessment of the National Police Memorial Co grant application**Attachment F** Key Ministerial responsibilities under the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grants Rules and Guidelines 2017***Authorising Officer**

Cleared by:

Marc Ablong PSM  
Deputy Secretary Policy  
Policy Group

Date: 20 June 2019

s47E(d)

**Contact Officer** Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, s47E(d).**Through** Hamish Hansford, First Assistant Secretary, National Security and Law Enforcement Policy Division, s47E(d)

CC Secretary  
Deputy Secretary Policy  
Deputy Secretary Corporate  
Deputy Secretary Executive  
Chief Finance Officer  
Chief Medical Officer  
General Counsel

Released by Department of Home Affairs  
under the Freedom of Information Act 1982~~PROTECTED Sensitive: Cabinet~~



## APPROVED PROGRAMS OF EXPENDITURE UNDER s298

*PROCEEDS OF CRIME ACT 2002*

Title	Total Funding	2018-19	2019-20	2020-21	2021-22	Recipient of funds
Fortem Australia POCA program	<b>\$1,884,094</b>	-	\$895,094	\$989,000	-	Department of Home Affairs
Costs associated with grants administration – Fortem Australia	<b>\$19,500</b>	-	\$19,500	-	-	Department of Home Affairs
National Police Memorial Co – Phase two of the National Awareness Campaign on Police Officer Mental Wellbeing	<b>\$750,000</b>	-	\$750,000	-	-	Department of Home Affairs
Costs associated with grants administration – National Police Memorial Co	<b>\$17,500</b>	-	\$17,500	-	-	Department of Home Affairs

I, Peter Dutton, Minister for Home Affairs, approve this program of expenditure under s298 of the *Proceeds of Crime Act 2002* in accordance with s71 of the *Public Governance, Performance and Accountability Act 2013*.



29 / 06 / 2019

~~PROTECTED Sensitive: Cabinet~~

008



**Australian Government**  
**Department of Home Affairs**

## Submission

For decision

PDMS Ref. Number MS18-009352

**To** Minister for Home Affairs

**Subject** Proceeds of Crime Act 2002 – Recommendation for funding for Neighbourhood Watch Australasia and costing approval for the National Retailer's Association

**Timing** At your convenience.

### Recommendations

That you:

1. approve a grant of \$800,000 (plus GST) to Neighbourhood Watch Australasia and \$35,000 for administration costs using funds from the Confiscated Assets Account under section 298 of the *Proceeds of Crime Act 2002*
2. sign the instrument at **Attachment A** to authorise the release of funds
3. agree to the Department of Industry, Innovation and Science executing minor variations on your behalf, and
4. agree to the Department of Home Affairs formally requesting the Department of Finance to cost a proposal from the National Retailer's Association.

approved / not approved

signed / not signed

agreed / not agreed

agreed / not agreed

**Minister for Home Affairs**

Signature.....

Date:...../...../2018

**RECEIVED**

06 DEC 2018

Minister for Home Affairs

Released by Department of Home Affairs  
 under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



Minister's Comments				
Rejected Yes/No	Timely Yes/No	Relevance <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	Length <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	Quality Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

### Key Issues

1. This submission seeks your approval of a one-off grant to Neighbourhood Watch Australasia for \$800,000 (plus GST), to be funded from the Confiscated Assets Account under section 298 of the *Proceeds of Crime Act 2002*.
2. The Department has assessed Neighbourhood Watch Australasia's application against the merit criteria in the approved guidelines. The applications achieved the required minimum of at least 50 per cent against each of the three merit criteria, achieving 70 per cent for criterion one, 72.5 per cent for criterion two and 57.5 per cent for criterion three. The represents value for money and a proper use of Commonwealth resources, consistent with the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grant Rules and Guidelines* and as a crime prevention measure is consistent with the *Proceeds of Crime Act*.
3. <sup>s34</sup>
4. The Department recommends that you approve grant funding of up to \$800,000 (plus GST) for Neighbourhood Watch by signing the expenditure instrument at **Attachment A**.
5. In accordance with the Government's *Streamlining Grants Administration Program* initiative, the Department has engaged the Department of Industry, Innovation and Science's Business Grants Hub to administer the grant on our behalf. This is a fee-for-service arrangement. The Department recommends that you approve \$35,000 be provided to the Department to cover these costs by signing the expenditure instrument at **Attachment A**.
6. A summary of your key responsibilities under the *Public Governance, Performance and Accountability Act* and the *Commonwealth Grants Rules and Guidelines* is at **Attachment C**.



7. If the grant is approved, the Business Grants Hub will negotiate a funding agreement with Neighbourhood Watch. During the negotiation of a funding agreement, through to completion of the project, there may be requirements for variations to occur. This submission seeks your agreement for Department of Industry, Innovation and Science officials to approve minor variations, such as adjusting deliverables that continue to support the project's outcomes, moving funds between approved items, and adding items that are essential to the delivery of the project, that arise during negotiations and throughout project delivery. Any variation will not result in a cost that exceeds your approved amount.
8. On 28 September 2018 (MS18-004048 refers) you noted you wished to consider a proposal from the National Retailer's Association which seeks to leverage Australia's retail network to assist authorities in maximising public safety, particularly through the protection of crowded places, within a Proceeds of Crime Act grants program.
9. On 29 November 2018, your office requested that the proposal from the National Retailer's Association be considered sooner. This submission seeks your approval to have the Department of Home Affairs formally request the Department of Finance to cost a proposal from the National Retailer's Association, in accordance with your delegation under the Proceeds of Crime Act.

## Background

10. On 28 June 2018 (MS18-000394 refers), you indicated that you wished the Department to explore options for Neighbourhood Watch funding through the Safer Communities Fund. On 6 July 2018, the Department of the Prime Minister and Cabinet advised that this would not be possible.
11. A submission (MS18-002616) requesting approval of one-off guidelines and for the Department of Finance to cost the proposal was submitted to the then Assistant Minister for Home Affairs on 27 July 2018. The submission was returned on 29 August 2018, to be resubmitted for consideration by you when you assumed responsibility for the Proceeds of Crime Act.
12. The submission (MS18-002616) was resubmitted on 5 September 2018 and approved by you on 17 September 2018. On 20 September 2018, Neighbourhood Watch was invited to submit an application against the approved guidelines. The application was received on 5 October 2018. The Department assessed the application and sought legal advice.
13. On 12 October 2018, the Department requested that the Department of Finance cost the proposal. The Department of Finance provided costing agreement on 16 November 2018.
14. On 18 October 2018, the Department requested further clarifying information from Neighbourhood Watch. The final response to this request for information was received by the Department on 22 November 2018.

## Consultation – internal/external

15. Legal Division, Finance Division (Chief Finance Officer cleared), Department of Industry, Innovation and Science and Department of Finance.

## Consultation – Secretary

16. The Secretary was not consulted on the approach in the submission.



## Client service implications

17. Nil.

## Sensitivities

18. <sup>s42</sup>

19.

20. As Neighbourhood Watch has previously received Commonwealth funding for various projects, provision of further funding from the Confiscated Assets Account may lead to expectations that ongoing funding will be provided by the Commonwealth. Due to the unpredictable nature of funding into the Confiscated Assets Account, the Department and the Department of Finance do not consider that ongoing measures should be funded from the Confiscated Assets Account under section 298 of the Proceeds of Crime Act. To mitigate this risk, the production of a satisfactory exit strategy, clearly outlining diversification of funding options for Neighbourhood Watch, will be included as a deliverable within any negotiated Funding Agreement.

## Financial/systems/legislation/deregulation/media implications

21. Section 298 of the Proceeds of Crime Act authorises you to approve spending from the Confiscated Assets Account for crime prevention, law enforcement, drug treatment and drug diversion measures. <sup>s34</sup>

<sup>s34</sup>

22. <sup>s34</sup>

<sup>s34</sup>

If you approve this grant and costs associated with its administration, the amount available in the Confiscated Assets Account will decrease by **\$835,000**. You have also indicated that you wish to consider several other proposals, including a range of law enforcement agency proposals. These proposals are at various stages of development and are summarised at **Attachment E**.

23. There are sufficient funds available in the Confiscated Assets Account for you to approve this expenditure. As at 31 October 2018, the balance of the Confiscated Assets Account was \$148.7 million. This includes \$30 million set aside for round three of the Safer Communities Fund, \$29.9 million set aside for existing commitments and \$3 million set aside for non-discretionary payments. There is \$85.8 million in distributable (available) funds.

~~PROTECTED Sensitive: Cabinet~~

012

**Attachments****Attachment A** Expenditure instrument for Neighbourhood Watch one-off grant opportunity**Attachment B** Assessment of Neighbourhood Watch's application against approved grant opportunity guidelines**Attachment C** Ministerial responsibilities under the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grants Rules and Guidelines***Attachment D** Risk Assessment**Attachment E** Minister approved and supported projects**Authorising Officer**

Cleared by:

Marc Ablong  
Deputy Secretary  
Policy Group

Date: 6 December 2018  
s47E(d)

**Contact Officer** Michael Burke, A/g First Assistant Secretary, National Security and Law Enforcement Policy Division,  
Ph: s47E(d)

**Through** Chief Finance Officer

**CC** Secretary  
Deputy Secretary Executive  
Chief Financial Officer  
General Counsel

Released by Department of Home Affairs  
under the Freedom of Information Act 1982


~~PROTECTED Sensitive: Cabinet~~

**APPROVED PROGRAMS OF EXPENDITURE UNDER s298**

***PROCEEDS OF CRIME ACT 2002***

<b>Title</b>	<b>Total Funding</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>	<b>2021-22</b>	<b>Recipient of funds</b>
Neighbourhood Watch Australasia grant	\$800,000	\$225,000	\$575,000			<b>Department of Home Affairs</b>
Department of Industry, Innovation and Science administration costs	\$35,000	\$35,000				<b>Department of Home Affairs</b>

I, Peter Dutton, Minister for Home Affairs, approve this program of expenditure under s298 of the *Proceeds of Crime Act 2002* in accordance with s71 of the *Public Governance, Performance and Accountability Act 2013*.

  
 ..... 11/12/18.

2018



~~PROTECTED~~  
~~Sensitive: Cabinet~~

014



Australian Government  
Department of Home Affairs

## Submission

For decision

PDMS Ref. Number MS18-009338

**To** Minister for Home Affairs

**Subject** Proceeds of Crime Act 2002 – Recommendation for funding of Cowards Punch Limited

**Timing** At your convenience

### Recommendations

That you:

1. approve a grant of \$750,000 to Coward's Punch Limited and \$50,000 for administration costs using funds from the *Proceeds of Crime Act 2002*
2. sign the instrument at **Attachment A** to authorise the release of funds, and
3. agree to the Department of Industry, Innovation and Science executing minor variations on your behalf.

approved / not approved

signed / not signed

agreed / not agreed

Minister for Home Affairs

Signature

Date: 14/12/19

RECEIVED

24 DEC 2018

Minister for Home Affairs

~~PROTECTED~~  
~~Sensitive: Cabinet~~

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED~~  
~~Sensitive: Cabinet~~

015

Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

### Key Issues

1. This submission seeks your approval of a one-off grant to Danny Green's Stop the Coward's Punch Campaign for \$750,000 (plus GST), to be funded from the Confiscated Assets account under section 298 of the *Proceeds of Crime Act 2002*.
2. The Department of Industry, Innovation and Science's Business Grants Hub has assessed Cowards Punch Limited's application against the merit criteria in the approved guidelines. The application achieved the required minimum of 50 per cent against each of the three merit criteria, achieving 80 per cent for criterion one, 75 per cent for criterion two and 67 per cent for criterion three. The application represents value for money and a proper use of Commonwealth resources, consistent with the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grant Rules and Guidelines* and as a crime prevention measure is consistent with the *Proceeds of Crime Act 2002*.
3. The assessment concludes that the project is likely to increase the reach and exposure of the Coward's Punch Campaign and reduce anti-social behaviour. The organisation has the capacity to deliver the project, including outsourcing activities to experts where required. A need for the funding was demonstrated, including that the campaign would not be delivered within three years without this additional funding. Weaknesses include that project costs are not fully substantiated with some services in the process of being tendered, however, costs for line items will be finalised once funding is approved. Costs that exceed the total approved amount will be met by the organisation. While the organisation can successfully fund raise, the project would be delayed if grant funds were not received. The assessment by the Department of Industry, Innovation and Science is at **Attachment B**. For further information about the risks see the risk assessment at **Attachment C**.
4. 

s34

 Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED~~  
~~Sensitive: Cabinet~~



~~PROTECTED~~  
~~Sensitive: Cabinet~~

016

5. The Department of Home Affairs (the Department) recommends that you approve grant funding of up to \$750,000 (plus GST) for Cowards Punch Limited to deliver Danny Green's Stop the Coward's Punch Campaign by signing the expenditure instrument at Attachment A.
6. In accordance with the Government's *Streamlining Grants Administration Program* initiative, the Department has engaged the Business Grants Hub to administer the grant on our behalf. This is a fee-for-service arrangement. The Department recommends that you approve \$50,000 to be provided to the Department to cover these costs by signing the expenditure instrument at Attachment A.
7. A summary of your key responsibilities under the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grants Rules and Guidelines* is at Attachment D.
8. If the grant is approved, the Department of Industry, Innovation and Science will negotiate a funding agreement with Cowards Punch Limited. During the negotiation of a funding agreement, through to completion of the project, there may be requirements for variations to occur. This submission seeks your agreement for the Department of Industry, Innovation and Science officials to approve minor variations, such as adjusting deliverables that continue to support the project's outcomes, moving funds between approved items, and adding items that are essential to the delivery of the project, that arise during negotiations and throughout project delivery. Any variation will not result in a cost that exceeds your approved amount.

## Background

9. On 25 May 2018, you announced that the Government would contribute up to \$750,000 over the next three years to the Stop the Coward's Punch Campaign to develop materials that give young people strategies to avoid violent situations and de-escalation techniques.
10. Your office and a departmental officer attended a meeting with Danny Green on 29 June 2018. At the meeting advice was provided to Mr Green on the requirements of an application, the approval process and how the money could be used. The Department understands that your Office and the Office of the Minister for Regional Services worked with Coward's Punch Limited.
11. A draft application was provided to your Office by Coward's Punch Limited on 14 September 2018. The Department provided feedback to your office on 19 September 2018 on gaps in the application, including the need for a cost breakdown, specific deliverables and a timeframe for delivery. The Department received no further information to address the gaps.
12. The Department engaged the Department of Industry, Innovation and Science to administer the grant at a cost of \$50,000 on 26 September 2018. You approved grant guidelines on 11 October 2018 (MS18-007955 refers).

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED~~  
~~Sensitive: Cabinet~~



~~**PROTECTED**~~  
~~**Sensitive: Cabinet**~~

017

13. Despite the best efforts of your office, the Department and the Department of Industry, Innovation and Science, there was a significant delay in receiving the required information from Coward's Punch Limited. The complete application information was provided to the Department of Industry, Innovation and Science by Coward's Punch Limited on 22 November 2018. The Department of Finance provided agreed costing on 14 December 2018.

#### **Consultation – internal/external**

14. Legal Division, Finance Division, Department of Industry, Innovation and Science, Department of Finance.

#### **Consultation – Secretary**

15. The Secretary was not consulted on the approach in the submission.

#### **Sensitivities**

16. <sup>s42</sup> [REDACTED]
17. [REDACTED]

18. No additional sensitivities to those raised in MS18-007955.

#### **Financial/systems/legislation/deregulation/media implications**

19. Section 298 of the Proceeds of Crime Act authorises you to approve spending from the Confiscated Assets Account for crime prevention, law enforcement, drug treatment and drug diversion measures. <sup>s34</sup> [REDACTED]

20. <sup>s34</sup> [REDACTED]. If you approve this grant and costs associated with its administration, the amount available in the Confiscated Assets Account will decrease by \$800,000. You have also indicated that you wish to consider several other proposals, including a range of law enforcement agency proposals. These proposals are at various stages of development and are summarised at Attachment E.

~~**PROTECTED**~~  
~~**Sensitive: Cabinet**~~

Released by Department of Home Affairs under the Freedom of Information Act 1982

~~**PROTECTED**~~  
~~**Sensitive: Cabinet**~~

018

21. There are sufficient funds available in the Confiscated Assets Account for you to approve this expenditure. As at 31 October 2018, the balance of the Confiscated Assets Account was \$148.7 million. This includes \$30 million set aside for round three of the Safer Communities Fund, \$29.9 million set aside for existing commitments and \$3 million set aside for non-discretionary payments. There is \$85.8 million in distributable (available) funds.

## Attachments

- Attachment A** Expenditure instrument for Cowards Punch Limited one-off grant opportunity
- Attachment B** Assessment of application by Department of Industry, Innovation and Science
- Attachment C** Risk Assessment
- Attachment D** Ministerial responsibilities under the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grants Rules and Guidelines*
- Attachment E** Minister approved and supported projects

<b>Authorising Officer</b> Cleared by:   Marc Ablong Deputy Secretary Policy Group  Date: 20/12/18 s47E(d)	Released by Department of Home Affairs under the Freedom of Information Act 1982


**Contact Officer** Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, Ph: s47E(d)

**Through** Michael Burke, A/g First Assistant Secretary, National Security and Law Enforcement Policy Division,  
Ph: s47E(d)

**CC** Secretary  
Deputy Secretary, Executive  
Chief Finance Officer  
General Counsel

~~**PROTECTED**~~  
~~**Sensitive: Cabinet**~~



APPROVED PROGRAMS OF EXPENDITURE UNDER s298						
PROCEEDS OF CRIME ACT 2002						
Title	Total Funding	2018-19	2019-20	2020-21	2021-22	Recipient of funds
Coward's Punch Campaign	\$750,000	\$375,000	\$187,500	\$187,500		Department of Home Affairs
Department of Industry, Innovation and Science administration costs	\$50,000	\$50,000				Department of Home Affairs
<p>I, Peter Dutton, Minister for Home Affairs, approve this program of expenditure under s298 of the <i>Proceeds of Crime Act 2002</i> in accordance with s71 of the <i>Public Governance, Performance and Accountability Act 2013</i>.</p>  <p>2018</p>						



Australian Government  
Department of Home Affairs

## Submission

For decision

PDMS Ref. Number MS19-003263

Date of clearance 29/01/2020

To Minister for Home Affairs

Subject Proceeds of Crime Act 2002 - 2019-20 funding - Law Enforcement  
Funding Options for Approval

Timing 18 February 2020, to allow relevant administrative agreements to be put in place  
and approved projects to commence as soon as possible.

### Recommendations

That you:

1.
2. approve up to \$2 million, including \$20,000 for administration costs (GST exclusive), for the Daniel Morcombe Foundation and sign the expenditure instrument at **Attachment B**  

signed / not signed / discuss

Total value of approved projects at **Attachments A and B** must not exceed \$25 million
3.
4.
5. agree to consider a Crime Stoppers Australia National Illicit Firearms Campaign for up to \$4.5 million over six months in 2020-21 plus Business Grants Hub administration costs or indicate an alternative amount. 

agreed / not agreed / discuss

\$ \_\_\_\_\_  
Crime Stoppers funding amount

Minister for Home Affairs

Signature

Date 04/02/2020

Released by Department of Home Affairs under the Freedom of Information Act 1982

RECEIVED



~~PROTECTED Sensitive: Cabinet~~

021

Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

### Key Issues

1. This submission seeks your decision on *Proceeds of Crime Act 2002* funding initiatives for 2019-2020. <sup>s34</sup>

s34

2. <sup>s22(1)(a)(ii)</sup>

3.

4. <sup>s22(1)(a)(ii), s34</sup>

 Released by Department of Home Affairs  
 under the Freedom of Information Act 1982
~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~

Daniel Morcombe Foundation – recommended for funding

5. The Daniel Morcombe Foundation has sought a grant of \$1.8 million (GST exclusive) over three years for the *Keeping Australia's Kids Safe – Prevention and early intervention of harmful sexual behaviours in pre-teens* program.
6. Consistent with your approval in MS19-002984 (14 October 2019), the Department of Industry, Science, Energy and Resources' Business Grants Hub has assessed the Daniel Morcombe Foundation's application against the one-off program guidelines (approved by a Departmental Delegate). The Business Grants Hub is satisfied that the spending proposal represents value for money and is an efficient, effective, economical and ethical use of resources that is consistent with the policies of the Commonwealth. In finalising recommendations for funding, the Business Grants Hub assessed the strengths and weaknesses of the eligible application against the following merit criteria:
  - Criterion 1: Alignment with section 298 of the *Proceeds of Crime Act 2002*
  - Criterion 2: Capacity, capability and resources to deliver the project, and
  - Criterion 3: Impact of grant funding on your project.
7. The program guidelines are at **Attachment D**, and the Business Grants Hub assessment, including strengths and weaknesses and a risk assessment, is at **Attachment E**.
8. If you approve this grant the Department recommends you should sign the expenditure instrument at **Attachment B**. In accordance with the Government's *Streamlining Grants Administration Program* initiative, the Department has engaged the Business Grants Hub to administer the grant on our behalf. The expenditure instrument includes \$20,000 to cover these costs.
9. A summary of your key responsibilities under the *Public Governance, Performance and Accountability Act 2013* and the *Commonwealth Grants Rules and Guidelines 2017* is at **Attachment F**.

s22(1)(a)(ii)

**Crime Stoppers National Firearms Campaign**

12. At the meeting of the Ministerial Council for Police and Emergency Management on 20 November 2019, Ministers agreed to a permanent firearms amnesty. The Department sought a proposal from Crime Stoppers Australia for a National Illicit Firearms Campaign (consistent with MS19-002984).

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

13. Crime Stoppers provided a proposal to Assistant Minister Wood (Attachment G) for possible funding under section 298 of the *Proceeds of Crime Act 2002*. This is for a two-phase campaign costing \$4.5 million over six months, to be delivered in two, three-month phases. Phase 1 would support the national firearms amnesty from 1 July 2020, with Australians being encouraged to hand in illicit firearms. Phase 2 would encourage Australians to report information about illicit firearms to Crime Stoppers, with rewards offered. This would coincide with a proposed national week of action to seize illicit firearms, supported by law enforcement agencies nationally.
14. As there are insufficient funds <sup>s34</sup> [REDACTED] you could consider the proposed illicit firearms campaign in 2020-21. <sup>s34</sup> [REDACTED]
15. The Department currently funds Crime Stoppers under the Grants to Australian Organisations Program for \$3.76 million over 5 years until 30 June 2020. The Department considers there is insufficient funding available under the Grants to Australian Organisations Program to support existing ongoing crime prevention activities as well as the proposed one-off National Illicit Firearms Campaign (MS20-000020 - Future funding of Crime Stoppers Australia and Neighbourhood Watch Australasia refers).
16. Consistent with previous approvals (MS18-009629 and MS19-002984) if you agree to consider the campaign in 2020-21 the next steps are for the Department, with the Business Grants Hub, to develop one-off program guidelines for approval by a Senior Executive Service officer in the Department. Crime Stoppers would be invited to apply against the program guidelines and the Business Grants Hub will assess the proposal. The Department will then request a Costing Agreement from the Department of Finance and provide you with a funding recommendation in early 2020-21 financial year.

## Background

### *Expenditure under section 298 of the Proceeds of Crime Act 2002*

17. Section 298 of the *Proceeds of Crime Act 2002* authorises you to approve the use of funds from the Confiscated Assets Account for the purposes of crime prevention, law enforcement, drug addiction and diversionary measures relating to illegal drug use.
18. Section 71 of the *Public Governance, Performance and Accountability Act 2013* states that you must not approve a proposed expenditure of relevant money unless you are satisfied, after making reasonable inquiries, that the expenditure would be a proper use of relevant money and you must record the terms of any approval as soon as practicable after giving the approval. The Department considers these proposals to offer value for money.

19. <sup>s34</sup> [REDACTED]

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~**Consultation – internal/external**

20. Finance Division, Legal Division, Media Operations, Department of Industry, Science, Energy and Resources (regarding the Daniel Morcombe Foundation program Guidelines and Assessment), the Department of Finance (regarding costing agreements), Australian Border Force, Australian Criminal Intelligence Commission, Australian Federal Police, Australian Institute of Criminology and the Australian Transaction Reports and Analysis Centre.

**Consultation – Secretary**

21. The Secretary was not consulted on the approach in the submission.

**Client service implications**

22. Nil.

**Sensitivities**

23. <sup>s22(1)(a)(ii)</sup>

24. The Australian National Audit Office has recently released a report that is critical of grants for sporting infrastructure. The report raises legislative and constitutional authority issues for the relevant Minister and the agency. Consistent with usual practice, the Department will provide you with advice on any legislative and constitutional risks that may arise in funding Crime Stoppers or other one-off grants.
25. The information contained in this submission is classified and should not be publicly released without the authority of the Department of Home Affairs. In accordance with our long standing practices, should you wish for unclassified media lines to be prepared in relation to this issue please contact the Home Affairs Media Coordination team - media@homeaffairs.gov.au.

**Financial/systems/legislation/deregulation/media implications**

26. As at 31 December 2019, the balance of the Confiscated Assets Account was \$132.28 million with \$60.03 million in distributable (available) funds. This is due to \$55.08 million suspended in the Account for round five of the Safer Communities Fund, \$12.17 million for existing commitments and \$5 million for non-discretionary payments. <sup>s34</sup>

Released by the Department of Home Affairs under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

025

27. s34

. Over the last three financial years (2016-17 to 2018-19) the average receipts into the Confiscated Assets Account was \$50 million a year. At 31 December 2019, \$34.8 million has been receipted into the account this financial year.

28. s42

29.

30.

31.

32.

Released by Department of Home Affairs  
under the *Freedom of Information Act 1982*

~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~**Attachments****Attachment A** Summary of projects for consideration**Attachment B** Daniel Morcombe Foundation expenditure instrument (for signature)

s22(1)(a)(ii)

**Attachment D** Daniel Morcombe Foundations program guidelines**Attachment E** Daniel Morcombe Foundations program Business Grants Hub assessment**Attachment F** Summary of Ministerial responsibilities**Attachment G** Crime Stoppers proposal**Authorising Officer**

Cleared by:

Hamish Hansford  
 First Assistant Secretary  
 National Security and Law Enforcement Policy Division

Date: 29 January 2020

Ph: s47E(d)

**Contact Officer** Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, s47E(d)**Through** Chief Finance Officer

**CC** Secretary  
 Commissioner Australian Border Force  
 Deputy Secretary, Corporate and Enabling

Released by Department of Home Affairs  
 under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



## APPROVED PROGRAMS OF EXPENDITURE UNDER s298

*PROCEEDS OF CRIME ACT 2002*

Title	Total Funding	2019-20	2020-21	2021-22	2022-23	Recipient of funds
Daniel Morcombe Foundation crime prevention grant	<b>\$1,780,498</b>	\$296,750	\$593,499	\$593,499	\$296,750	Department of Home Affairs
Daniel Morcombe Foundation Administration costs	<b>\$20,000</b>	\$16,000	\$2,000	\$2,000	-	Department of Home Affairs

I, Peter Dutton, Minister for Home Affairs, approve this program of expenditure under s298 of the *Proceeds of Crime Act 2002* in accordance with s71 of the *Public Governance, Performance and Accountability Act 2013*.



04/02/2020





Australian Government  
Department of Home Affairs

## Submission

For decision

PDMS Ref. Number MS19-004071

Date of Clearance: 16/12/2019

**To** Assistant Minister for Customs, Community Safety and Multicultural Affairs  
**Through** Minister for Home Affairs  
**Subject** Safer Communities Fund Round Five – Early Intervention stream  
**Timing** 3 January 2019, to allow a funding round to open as soon as possible.  
**Minister for Home Affairs**

### Recommendations

(For consideration by Minister for Home Affairs)

1. agree to proceed with the **current program guidelines** for Safer Communities Fund Round 5 – Early Intervention grants at **Attachment A**
2. if you agree to recommendation 1, **sign** the Expenditure Instrument at **Attachment B** authorising the release of allocated funds for round five of the Safer Communities Fund from the Confiscated Assets Account

agreed / not agreed

signed / not signed

**OR** if you **do not agree** to proceed with the current guidelines:

3. indicate if you wish to consider funding Youth Off The Streets from the Confiscated Assets Account for up to \$3.2 million (including administration costs)<sup>s34</sup>

agreed / not agreed

s34

- If agreed, indicate maximum amount

Amount: \$

**AND**

4. refer this submission to the Assistant Minister for Customs, Community Safety and Multicultural Affairs for consideration of recommendations below.

referred / not referred

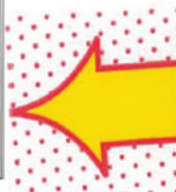
Minister for Home Affairs

Signature.....

Date:...../...../.....

13/1/20  
2019

Released by Department of Home Affairs  
under the Freedom of Information Act 1982





~~Protected: Sensitive Cabinet~~

(For consideration by Assistant Minister for Customs,  
Community Safety and Multicultural Affairs)

If you agree to proceed with the current guidelines:

5. approve the current guidelines for *Safer Communities Fund Round 5 – Early Intervention grants* at Attachment A
6. note the risk assessments for the program guidelines at Attachment C
7. sign the letter at Attachment D to the Minister for Finance seeking his agreement to release the guidelines

approved / not approved

noted / please discuss

signed / not signed

OR if you do not agree to proceed with the current guidelines:

8. agree to redesign and expand eligibility under the Early Intervention Stream as outlined in Attachment E

agreed / not agreed

9. s22(1)(a)(ii)

agreed / not agreed

AND

noted / please discuss

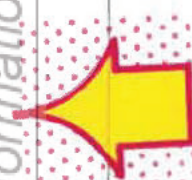
10. note the audits and systems in place in relation to the Australian Government Grants Hub arrangements

Assistant Minister for Customs, Community Safety and Multicultural Affairs

Signature.....

Date...../...../.....

Released by Department of Home Affairs  
under the Freedom of Information Act 1982



~~Protected: Sensitive Cabinet~~

~~Protected: Sensitive Cabinet~~

030

Minister's Comments				
Rejected Yes/No	Timely Yes/No	Relevance <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	Length <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	Quality Poor 1.....2.....3.....4.....5 Excellent Comments:

## Key Issues

1. Your Office has requested advice about the status of implementing the Early Intervention Stream of round five of the Safer Communities Fund (up to \$15 million available), and options to deliver the program as soon as possible.
2. Currently the program guidelines are for a restricted, targeted funding round to existing funded organisations delivering crime prevention activities to disadvantaged, at-risk youth. Following **MS19-002590**, the Assistant Minister for Customs, Community Safety and Multicultural Affairs requested that the scope of this program be revised to allow for an open competitive round available to any organisation delivering programs to assist at-risk youth in disadvantaged locations nationally.

## Current guidelines

3. The current program guidelines (**Attachment A**) outline merit assessment criteria, funding available and eligibility requirements for the restricted funding round. These program guidelines direct the remaining \$15 million for round five of the Safer Communities Fund to a targeted stream where peak state or territory Police Citizens Youth Clubs, Bluelight organisations and Youth Off The Streets can apply to deliver youth engagement activities aimed at crime prevention. Existing funding provided under round three of the Safer Communities Fund ends in March 2020.
4. If you wish to proceed with the current guidelines, you should sign the Expenditure Instrument (**Attachment B**) authorising the Australian Financial Security Authority to release funds for allocation to grants and administration for round five of the Safer Communities Fund. <sup>s34</sup>

s34

~~Protected: Sensitive Cabinet~~



~~Protected: Sensitive Cabinet~~

5. This submission will then be referred to Assistant Minister Wood for consideration to approve the current program guidelines (**Attachment A**), consider the risk assessment (**Attachment C**) and write to the Minister for Finance seeking authority to release the program guidelines (**Attachment D**). As the Grants Hub has already developed the necessary systems to open the program in its current form, applications could be received as soon as the Minister for Finance approves the program guidelines. This should allow funding continuity for peak state or territory Police Citizens Youth Clubs, Bluelight organisations and Youth Off The Streets.
6. Should you decide to proceed with the expanded scope as outlined below, you could consider funding Youth Off The Streets as a one-off grant from proceeds of crime funding <sup>s34</sup>

s34

7. s22(1)(a)(ii), s34

### Expanded scope

8. The Department has worked with the Grants Hub and central agencies in considering a number of options to expand the scope of the Early Intervention Stream to allow a broader range of organisations and activities to be eligible in line with Assistant Minister Wood's request whilst avoiding cost-prohibitive administration expenses. The revised proposal (**Attachment E**) has been designed to broaden the scope of the program but appropriately limit the type, and number of organisations eligible to apply so that there is only a modest increase in administration costs. Given the significant change in scope, approvals required, and necessary systems development by the Grants Hub it is unlikely that a redesigned program could open before April 2020.

9. s22(1)(a)(ii)

### Background

10. The organisations included in the current restricted funding round have a proven track record in delivering youth engagement activities and have been funded under round three of the Safer Communities Fund (early intervention stream) in 2018-19, and previously under the Safer Streets Program (since 2014) under similar early intervention targeted program guidelines. These organisations have a unique ability to target, reach and engage at risk youth to divert them from the criminal justice system. The connection of these entities with local law enforcement makes them distinct from other organisations undertaking intervention activities with at risk young people and is in-line with the Safer Communities Fund crime prevention focus. Existing funding provided under round three of the Safer Communities Fund ends in March 2020.

11. s22(1)(a)(ii)

~~Protected: Sensitive Cabinet~~

~~Protected: Sensitive Cabinet~~

032

**Proceeds of crime funding**

12. s22(1)(a)(ii), s34

**Independent audit of Grants Hub**

13. s22(1)(a)(ii)

14.

15.

16.

**Consultation – internal/external**

- 17. Internal: Finance Division (Chief Finance Officer); Corporate Legal; and Media and Engagement Branch
- 18. External: Department of Prime Minister and Cabinet; Department of Finance; and Department of Industry, Innovation and Science Grants Hub

**Consultation – Secretary**

19. Nil

Released by Department of Home Affairs  
under the Freedom of Information Act 1982~~Protected: Sensitive Cabinet~~



~~Protected: Sensitive Cabinet~~

033

## Sensitivities

20. The likely timing to open an expanded program is April 2020, which is after the funding for existing funded organisations (Youth off The Streets, Police Citizens Youth Clubs and Bluelight organisations) will lapse in March 2020. <sup>s22(1)(a)(ii)</sup>  
<sup>s22(1)(a)(ii)</sup>
21. <sup>s22(1)(a)(ii)</sup>
22. The Department of Finance and the Department of Prime Minister and Cabinet may not approve the new program guidelines on the basis that more funding, than what was originally approved under the Early Intervention Stream, is being diverted to administration costs. However, the Department's position is that the Australian Government is committed to delivering an open competitive round to ensure the widest range of organisations are eligible to apply means that \$210,000 increased administration costs are warranted.
23. Any changes to the proposal at **Attachment E** may result in increased administrative costs, which may not be accepted by the Department of Finance and the Department of Prime Minister and Cabinet and would delay the opening of the program beyond the timeframes outlined in this submission.

## Financial/systems/legislation/deregulation/media implications

24. As at 30 November 2019, there is \$56.74 million in distributable (available) funds in the Confiscated Assets Account. The available balance of the Account will reduce by a further \$25 million <sup>s34</sup> once the Minister for Home Affairs commits to projects <sup>s34</sup>
25. <sup>s34</sup>  
<sup>s34</sup> Over the last three financial years (2016-17 to 2018-19) the average receipts into the Confiscated Assets Account was \$50 million a year. In 2019-20, \$31 million has been receipted into the account (as at 30 November 2019).
26. As at 30 November 2019, the balance of the Confiscated Assets Account was \$128.99 million, less \$55.08 million suspended in the Account for round five of the Safer Communities Fund, \$12.17 million for existing commitments and \$5 million for non-discretionary payments.
27. <sup>s42</sup>
28. National Security and Law Enforcement Policy Division has consulted with the Media and Engagement Branch. They will develop contingency talking points to address any sensitivities should the expanded program proceed.

 Released by Department of Home Affairs  
 under the Freedom of Information Act 1982
~~Protected: Sensitive Cabinet~~

~~Protected: Sensitive Cabinet~~

## Attachments

- Attachment A** Current program guidelines for round five of the Safer Communities Fund – early intervention grants
- Attachment B** Expenditure Instrument – round five of the Safer Communities Fund
- Attachment C** Risk Assessment for round five of the Safer Communities Fund
- Attachment D** Letter to the Minister for Finance

s22(1)(a)(ii)

### Authorising Officer

Cleared by:

Marc Ablong PSM  
Deputy Secretary, Policy  
Department of Home Affairs

Date: 16 December 2019

s47E(d)

**Contact Officer** Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, s47E(d)

**Through** Hamish Hansford, First Assistant Secretary, National Security and Law Enforcement Policy Division, s47E(d)

Chief Finance Office

**CC** Secretary  
Deputy Secretary, Corporate and Enabling  
Chief Financial Officer  
General Counsel

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~Protected: Sensitive Cabinet~~



## APPROVED PROGRAMS OF EXPENDITURE UNDER s298

*PROCEEDS OF CRIME ACT 2002*

Title	Total Funding	2019-20	2020-21	2021-22	2022-23	Recipient of funds
Safer Communities Fund Program Round 5 <b>grants</b>	<b>\$50,000,000</b>	\$4,000,000	\$15,000,000	\$14,000,000	\$17,000,000	The Department of Home Affairs
Safer Communities Fund Program Round 5 <b>administration</b>	<b>\$5,081,000</b>	\$3,253,000	\$562,000	\$627,000	\$639,000	The Department of Home Affairs
<b>TOTAL</b>	<b>\$55,081,000</b>	\$7,253,000	\$15,562,000	\$14,627,000	\$17,639,000	<b>The Department of Home Affairs</b>

I, Peter Dutton, Minister for Home Affairs, approve this program of expenditure under s298 of the *Proceeds of Crime Act 2002* in accordance with s71 of the *Public Governance, Performance and Accountability Act 2013*.



20/12/2019

~~Protected~~

Australian Government  
Department of Home Affairs

## Submission

For decision  
PDMS Ref. Number MS20-000852  
Clearance Date: 14/05/2020

**To** Assistant Minister for Customs, Community Safety and Multicultural Affairs

**Subject** Safer Communities Fund round 5 –funding recommendations for the early intervention stream

**Timing** 29 May 2020 to allow 2019-20 funding to be committed before 30 June 2020.

### Recommendations

That you:

1. **approve** the applications recommended for funding under the early intervention stream by signing the table of six recommended applications totalling \$15 million (GST exclusive) at **Attachment A**; approved / not approved / approved with amendment (as initialled)
2. **approve** the list of suitable projects at **Attachment B** to allow for the allocation of any additional Early Intervention stream funding (that may become available during contract negotiations) to the listed projects in order of merit; approved / not approved / approved with amendment (as initialled)
3. s22(1)(a)(ii) noted / please discuss
4. **sign** and provide your written reasons for funding any applications against the Department of Home Affairs (the Department) recommendations at **Attachment D**; and signed / not signed
5. **agree** to the Grants Hub officials approving minor variations of a project during agreement negotiations and project delivery. agreed / not agreed

Assistant Minister for Customs, Community Safety and Multicultural Affairs

Signature.....

Date: 14 / 05 / 2020

Released by Department of Home Affairs under the Freedom of Information Act 1982

~~Protected~~



~~Protected~~

Minister's Comments				
Rejected Yes/No	Timely Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

### Key Issues

1. Your approval is sought to award up to \$15 million (GST exclusive) for the delivery of six recommended early intervention projects in the order of merit at **Attachment A**.
2. The order is based on the Department of Industry, Science, Energy and Resource's Business Grants Hub's (the Business Grants Hub) recommendation and the funding available. The six recommended projects are located in New South Wales (2), Victoria (1), Queensland (2) and Western Australia (1).
3. The round was oversubscribed with a total of 12 applications seeking \$25,778,437. In accordance with the program guidelines, the Business Grants Hub assessed six projects as eligible and recommended (**Attachment A**), two as eligible and suitable subject to funding availability (**Attachment B**) and four as ineligible (**Attachment C**).

### Eligible applications

4. All of the eight eligible organisations represent value for money and a proper use of Commonwealth resources consistent with the Commonwealth Grants Rules and Guidelines and the *Public Governance, Performance and Accountability Act 2013* (the Act). However, the available funding of \$15 million only supports five of the six recommended projects being funded in full.
5. There will be insufficient funds remaining (\$1,985,924) to fully fund the sixth ranked project (\$3 million for the Queensland Police Citizens Youth Welfare Association). If you agree, the Business Grants Hub will offer the Queensland Police Citizens Youth Welfare Association the opportunity to revise its project to within the available funds. If that is declined, your approval is sought to fund projects assessed as suitable as per the order in **Attachment B** until funds are exhausted. This is the same process followed in the instance that any successful applicant declines an offer of funding or if additional funding becomes available.
6. Projects on the suitable list, but with insufficient funds available, are located in the Australian Capital Territory and South Australia (ranked in that order). No eligible applications were received from organisations in Tasmania or the Northern Territory.

~~Protected~~

~~Protected~~

s22(1)(a)(ii)

## Background

11. Round 5 of the Safer Communities Fund makes up to \$55.1 million (including \$5.1 million in administration costs) in grant funding available to implement the Government's 2019 election commitment to help local communities tackle crime hotspots, strengthen security for schools and boost crime prevention efforts. Grant funding of \$50 million is split across three streams as follows: \$31 million for eligible councils, schools, pre-schools and other community organisations that are facing security risks associated with racial and/or religious intolerance for security infrastructure (infrastructure stream); \$4 million for the Northern Territory for improved security systems, lighting, CCTV cameras and other infrastructure/activities to address anti-social behaviour (Northern Territory stream); and \$15 million for the early intervention stream.


~~Protected~~



~~Protected~~

12. The early intervention stream of round 5 of the Safer Communities Fund makes up to \$15 million (GST exclusive) million available to peak Police Citizen and Youth Clubs, Bluelights and the Youth off the Streets organisation to deliver crime prevention or activity based youth engagement projects. In line with the request from your Office on 30 April 2020, the early intervention funding recommendations are being provided for your consideration as a priority. You will receive a separate submission (MS20-000851) making recommendations with respect to the round 5 infrastructure streams.
13. On 12 January 2020, you approved the *Safer Communities Fund: Round 5 Early Intervention grants* program guidelines (MS19-004017), (**Attachment E**). Applications opened on 20 February 2020 and closed on 19 March 2020. On 16 April 2020, the Business Grants Hub provided assessments on applications to all three streams.
14. The majority of organisations eligible to apply for funding under the stream have funding arrangements supporting early intervention activities under round 3 of the Safer Communities Fund. Approving further funding in a timely manner will ensure funded organisations can retain existing staffing for these activities.

15. s22(1)(a)(ii)



### Consultation – internal/external

16. Legal Division, Finance Division (Chief Finance Officer cleared), Enterprise Strategy Reform and Performance Division, Media and Engagement, Citizenship and Multicultural Cohesion Division.
17. Department of Industry, Science, Energy and Resources, and the Department of Finance.

### Consultation – Secretary

18. The Secretary was not consulted on the approach in the submission.

### Sensitivities


19. Potential criticism could arise in relation to the restricted competitive process used to allocate funding under the early intervention stream, as well as the uneven jurisdictional distribution of the funded projects. UnitingCare Wesley Bowden in South Australia complained about the limits on competition in the approach and requested an open competitive tender process.
20. The Program Guidelines did not seek to distribute funding according to geographic location, rather to provide funding to the most meritorious applications, according to the merit criteria. The process is appropriate for issuing grants process (as opposed to procuring services where a tender arrangement is generally more suitable). Targeting of the round aims to leverage existing strong and established relationships with local law enforcement agencies to reach and engage at risk youth to divert them from the criminal justice system. The connection of these entities with local law enforcement makes them distinct from other organisations.

~~Protected~~

~~Protected~~

21. Funding projects that are not eligible or that are funded against the merit order as assessed by the Business Grants Hub would go against processes established in the published program guidelines. It will create a risk that higher ranked applicants would be disadvantaged and is highly likely to attract media scrutiny and criticism from the Australian National Audit Office.

22. s22(1)(a)(ii)



23. In accordance with our long standing practices, should you wish for unclassified media lines to be prepared in relation to this issue please contact the Home Affairs Media Coordination team at media@homeaffairs.gov.au.

### Financial/systems/legislation/deregulation/media implications

24. s42



25.

26. Granting activities in the Commonwealth are governed by a range of legislative, regulative and guidance documents, including a number of ministerial responsibilities (**Attachment D**). The quality assurance process Department of Industry, Science, Energy and Resource Business Grants Hub has undertaken is detailed at **Attachment F**. The Department has reviewed and sought clarification as necessary on the recommendations, and supports the Business Grant Hub's assessment.
27. Home Affairs Media and Engagement Branch, in consultation with your office, will develop media materials to announce successful applicants and mitigate any criticism in relation to applicants who did not receive funding.

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~Protected~~



~~Protected~~

## Attachments

**Attachment A** Table of recommended early intervention stream applications as provided by the Business Grants Hub.

**Attachment B** List of additional suitable early intervention stream applications for funding  
s22(1)(a)(ii)

**Attachment D** Ministerial Responsibilities and justification if approving grants that were not recommended by the Department.

**Attachment E** Grant Opportunity Guidelines: Safer Communities Fund Program Round 5 Early Intervention Stream

**Attachment F** Assessment process, including merit criteria, as conducted by the Business Grants Hub.

### Authorising Officer

Cleared by:

Marc Ablong PSM  
Deputy Secretary Policy Group

Date: 14 May 2020  
s47E(d)

Through: Anthony Coles, First Assistant Secretary, Law Enforcement and Intelligence Policy Division,  
s47E(d)

Contact Officer: Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, s47E(d)

CC Secretary  
General Counsel  
Chief Finance Officer  
Chief Operating Officer  
Deputy Secretary Citizenship and Social Cohesion Group

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~Protected~~

~~PROTECTED Sensitive: Cabinet~~

Australian Government  
Department of Home Affairs

## Submission

For decision  
PDMS Ref. Number MS19-002590

**To** Assistant Minister for Customs, Community Safety and Multicultural Affairs

**Subject** Safer Communities Fund Round Five - Program Guidelines and implementation

**Timing** 25 September 2019, to allow for a funding round to open on or around 15 October 2019, subject to approval by the Minister for Finance.

### Recommendations

That you:

1. approve the guidelines for *Safer Communities Fund Round 5 – Infrastructure grants* at Attachment A approved / not approved
2. approve the guidelines for *Safer Communities Fund Round 5 – Northern Territory Infrastructure grants* at Attachment B approved / not approved
3. s22(1)(a)(ii) noted / please discuss
3. note the risk assessments for each set of guidelines at Attachment D, and signed / not signed
4. sign a letter to the Minister for Finance, either
  - seeking his agreement to release all three sets of guidelines at Attachment E, OR
  - OR
  - should you not agree to approve the guidelines for *Safer Communities Fund Round 5 – Early Intervention grants*, sign the alternative letter to the Minister for Finance, seeking only his agreement to release the Infrastructure (Attachment A) and Northern Territory (Attachment B) guidelines at Attachment F. signed / not signed

Assistant Minister for Home Affairs

Signature.....

Date: 24/9/2019

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

### Key Issues

- This submission seeks your approval of three sets of guidelines which outline merit assessment criteria, funding available, and eligibility requirements for applicants under round five of the Safer Communities Fund as follows:
  - *Safer Communities Fund Round 5: Infrastructure grants* (**Attachment A**)
  - *Safer Communities Fund Round 5: Northern Territory Infrastructure grants* (**Attachment B**)
  - *Safer Communities Fund Round 5: Early Intervention grants* (**Attachment C**).
- s42
- Approving these guidelines by 25 September 2019 will allow the Department of Home Affairs to complete arrangements with the Department of Industry, Innovation and Science (which administers the program on our behalf) to open the round on or around 15 October 2019. The funding round would then close on 10 December 2019.

4. s42

~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~*Expanding the Early Intervention guidelines to allow sporting clubs to apply*

s22(1)(a)(ii)

7. The risks, including legislative and policy issues associated with broadening the scope of the early intervention funding approach to sporting organisations, are unlikely to be resolved until early 2020. This is due to the funding being available to a broader target audience for social inclusion, rather than direct crime prevention purposes. In addition, the number of applications that could be expected should this funding stream be opened to allow sporting clubs nationally to apply for small grants, would substantially increase the costs and time to assess grant applications, and administer the funding arrangements. This may impact on the amount of funds available to potential grant recipients.
8. Due to the policy authority of the program, and the requirement that proceeds of crime funds be used to support crime prevention and law enforcement activities, sports clubs would need to be in a position to demonstrate that their activities are having a direct impact on young people who are in contact with, or at risk of involvement with the criminal justice system. Given the small and voluntary nature of most local sporting associations, these groups may not be in the best position to provide the necessary evidence base to demonstrate either the risk of their young members falling within the offender category or the ability to track the impact of their sporting activities on these members rates offending or recidivism rates over the longer term.
9. Should you wish to proceed with this approach, the Department will provide further advice about the risks, costs, and timing implications.
10. Should you agree to accept all guidelines in their current form, please sign the letter at (**Attachment E**) seeking the Minister for Finance's approval to release the guidelines in accordance with the mandatory requirements of the Estimates Memorandum 2018/39 'Process for seeking Finance Minister Agreement before the release of new or revised program guidelines'.
11. If you wish the department to revisit the design of the early intervention funding stream, please sign the alternative letter at (**Attachment F**) to allow the Infrastructure and Northern Territory funding streams to proceed with anticipated opening in mid-October 2019.

 Released by Department of Home Affairs  
 under the Freedom of Information Act 1982
~~PROTECTED Sensitive: Cabinet~~



## Background

12. The draft guidelines have been developed in accordance with the *Commonwealth Grant Rules and Guidelines*. The Department worked with the Department of Industry, Innovation and Science to develop the guidelines, and they have been agreed with the Department of Finance and the Department of the Prime Minister and Cabinet. The Department of the Prime Minister and Cabinet advised it preferred the early intervention grant guidelines to be open and competitive, rather than restricted to specific providers, but accepted the rationale provided by this Department that the eligible providers connection with local law enforcement makes them distinct from other organisations undertaking intervention activities with at risk young people which is consistent with the Safer Communities Fund crime prevention focus.
  13. The Safer Communities Fund implements a 2016 election commitment to deliver safer communities by boosting the efforts of local councils and community organisations to address crime and antisocial behaviour by funding crime prevention initiatives. Five rounds of the Program totalling \$180.1 million have been announced.
  14. Round five provides \$55.1 million (including administration costs) for organisations to address crime and anti-social behaviour through funding crime prevention initiatives that aim to protect schools, pre-schools and community organisations that are facing security risks associated with racial or religious intolerance. The round will:
    - Implement the Government's 2019 election commitment, as announced on 30 April 2019 to invest a further \$20 million from proceeds of crime through the Safer Communities Fund, increasing total available funds from \$35.1 million to \$55.1 million.
    - implement the Government's 2019 election commitment, as announced on 24 April 2019, to provide \$4 million to the Northern Territory for improved security systems, lighting, CCTV and other infrastructure/activities that address antisocial behaviour.
    - provide additional funding (approximately \$31 million) to eligible councils, schools, pre-schools and other community organisations that are facing security risks associated with racial and/or religious intolerance, following the over-subscription to round four of the Fund.
- [ • provide approximately \$15 million to approximately 12 Police Citizens and Youth Clubs, Bluelights and Youth off the Streets to deliver crime prevention or activity based youth engagement projects.

s22(1)(a)(ii)

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~

046

15. The Department's recommendation to approve the round five early intervention guidelines as drafted is also informed by the Commonwealth Grant Rules and Guidelines which provide that existing grant opportunities may only be expanded to meet an identified need and must avoid duplication of grant opportunity guidelines. The Department of Health's Office of Sport has advised the Department that they anticipate opening a \$71 million social cohesion package in late 2019 or early 2020 that will direct funding to sport and recreation projects to address diversity and inclusion issues for vulnerable and disadvantaged individuals and their families. Community sports clubs will be eligible to apply for these funds, and lowering participation barriers to ensure youth participation in local sporting clubs will be a specific focus.

#### Consultation – internal/external

16. Legal and Finance Divisions (cleared by the Chief Financial Officer), Media Operations.
17. The Department of Finance, the Department of the Prime Minister and Cabinet, the Department of Industry, Innovation and Science, Department of Health (Office for Sport).
18. Police Citizens and Youth Clubs, blue light organisations and Youth off the Streets were consulted on the scope and eligibility requirements of the early intervention guidelines.

#### Consultation – Secretary

19. The Secretary was not consulted on this submission.

#### Sensitivities

20. <sup>s42</sup>

21. <sup>s22(1)(a)(ii)</sup>

22. <sup>s22(1)(a)(ii)</sup>

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED Sensitive: Cabinet~~

047

23. The information contained in this submission is classified and should not be publicly released without the authority of the Department of Home Affairs. In accordance with our long standing practices, should you wish for unclassified media lines to be prepared in relation to this issue please contact the Home Affairs Media Coordination team at [media@homeaffairs.gov.au](mailto:media@homeaffairs.gov.au).

### Financial/systems/legislation/deregulation/media implications

24. Spending under round five is authorised under section 298 of the *Proceeds of Crime Act 2002* (the Act). Section 298 of the Act provides legislative authority for the Commonwealth to spend confiscated assets for crime prevention measures, law enforcement measures and measures relating to the treatment and use of illegal drugs. <sup>s42</sup>

25. Round five will provide \$55.1 million in *Proceeds of Crime Act 2002* funding and has a broader scope, covering all aspects of previous rounds, including for organisations to address crime and anti-social behaviour by funding crime prevention initiatives, as well as funding to protect schools, pre-schools and community organisations that are facing security risks associated with racial or religious intolerance. Currently, approximate funding is \$31 million to Infrastructure grants, \$15 million for Early Intervention grants, \$4 million for the Northern Territory election commitment, and \$5.1 million departmental funding for administration.
26. The final split between each of the funding streams will be determined once applications have been received, so amounts in each set of guidelines are approximate. We will seek your approval of the final split between each stream once applications have been assessed. For example, should the early intervention stream or Northern Territory streams be undersubscribed, funds could be redirected to the Infrastructure stream.
27. Once program guidelines are approved, a draft media release will be provided to your Office to announce the opening of round five of the Safer Communities Fund.

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~

~~PROTECTED Sensitive: Cabinet~~

## Attachments

- Attachment A** *Safer Communities Fund Round 5: Infrastructure grants*
- Attachment B** *Safer Communities Fund Round 5: Northern Territory grants*
- Attachment C** *Safer Communities Fund Round 5: Early Intervention grants*
- Attachment D** Risk assessments for each set of guidelines
- Attachment E** Letter to the Minister for Finance seeking the release of all program guidelines
- Attachment F** Letter to the Minister for Finance seeking the release of only the Infrastructure and Northern Territory guidelines
- Attachment G** s42

### Authorising Officer

Cleared by:

Marc Ablong PSM  
Deputy Secretary, Policy  
Department of Home Affairs

Date: 6 September 2019  
s47E(d)

**Contact Officer** Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, s47E(d)

**Through** Michael Burke, Acting First Assistant Secretary, National Security and Law Enforcement Policy Division, s47E(d)

CC Minister for Home Affairs  
Secretary  
Deputy Secretary, Corporate and Enabling  
Chief Financial Officer  
General Counsel

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED Sensitive: Cabinet~~



~~PROTECTED~~

Australian Government  
Department of Home Affairs

## Submission

For decision  
PDMS Ref. Number MS20-000851  
Date of Clearance: 25/05/2020

**To** Assistant Minister for Customs, Community Safety and Multicultural Affairs

**Subject** Safer Communities Fund round 5 – funding recommendations for infrastructure and Northern Territory streams

**Timing** 15 June 2020 to negotiate grant agreements to commence early in 2020-21.

### Recommendations

That you:

#### Infrastructure stream

1. approve the applications recommended for funding under the infrastructure stream of round 5 of the Safer Communities Fund Program by signing the table of recommended applications totalling \$30,995,798 (GST exclusive) at **Attachment A**;
2. approve the list of suitable projects at **Attachment B** to allow for the allocation of any additional Infrastructure stream funding (that may become available during contract negotiations) to the listed projects in order of merit; and
3. note applications not suitable or ineligible for funding in the infrastructure funding stream listed in **Attachment C and D**.

approved / not approved /  
approved with amendment  
(as initialled)

approved / not approved /  
approved with amendment  
(as initialled)

noted / please discuss

#### Northern Territory stream

4. approve the applications recommended for funding under the Northern Territory stream by signing the table of recommended applications totalling \$3,861,524 (GST exclusive) at **Attachment E**;

approved / not approved /  
approved with amendment  
(as initialled)

5. s22(1)(a)(ii)

approved / not approved /  
approved with amendment  
(as initialled)

6. s22(1)(a)(ii)

noted / please discuss

AND

~~PROTECTED~~

~~PROTECTED~~*Additional recommendations*

7. sign and provide your written reasons for funding any applications recommended **as not suitable** for funding at **Attachment I**; and
8. agree to Business Grants Hub officials approving minor variations of a project during agreement negotiations and project delivery.

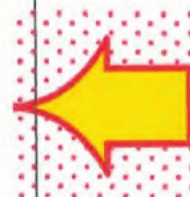
signed / not signed

agreed / not agreed

Assistant Minister for Customs, Community Safety and  
Multicultural Affairs

Signature.....

Date: 16/6/2020



Released by Department of Home Affairs  
under the *Freedom of Information Act 1982*

~~PROTECTED~~



~~PROTECTED~~

Minister's Comments				
Rejected Yes/No	Timely Yes/No	Relevance <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	Length <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	Quality Poor 1.....2.....3.....4.....5 Excellent Comments:

### Key Issues

1. Round 5 of the Safer Communities Fund Program (the Program) makes up to \$55.1 million (including \$5.1 million in administration costs) in grant funding available to implement the Government's 2019 election commitment to help local communities tackle crime hotspots, strengthen security for schools and boost crime prevention efforts.
2. Grant funding of \$50.0 million is split across three streams as follows:
  - \$31.0 million for eligible councils, schools, pre-schools and other community organisations that are facing security risks associated with racial and/or religious intolerance for security infrastructure (infrastructure stream);
  - \$4.0 million for the Northern Territory for improved security systems, lighting, CCTV cameras and other infrastructure/activities to address anti-social behaviour (Northern Territory stream); and
  - \$15.0 million for peak Police Citizens and Youth Clubs, Bluelights and Youth of the Streets to deliver early intervention projects (early intervention stream).
3. You have been provided a separate brief with funding recommendations for the early intervention stream (refer **MS20-000852**) as there is more urgency to commit funding for this stream.
4. Your approval is sought to award up to:
  - \$30,995,798 (GST exclusive) for the delivery of 80 recommended infrastructure projects at **Attachment A**; and
  - \$3,861,524 (GST exclusive) for the delivery of 12 recommended Northern Territory infrastructure projects at **Attachment E**.

 Released by Department of Home Affairs  
 under the Freedom of Information Act 1982
~~PROTECTED~~



~~PROTECTED~~

5. The Department of Industry, Science, Energy and Resource's Business Grants Hub (the Business Grants Hub) has assessed the merits of the 635 eligible applications received to the infrastructure stream and the 29 eligible applications received to the Northern Territory stream against the approved program guidelines (**Attachment J**). Both funding streams were oversubscribed and there is insufficient funding available from within each stream to allocate to all suitable projects.
6. The recommended projects have been ranked in order of merit. The Business Grants Hub's assessment for recommended projects for each stream is summarised in **Attachment A (infrastructure)** and **Attachment E (Northern Territory)**. The Department supports the Business Grant's Hub assessment that the listed projects represent the best value for money and a proper use of Commonwealth resources consistent with the Commonwealth Grants Rules and Guidelines and the *Public Governance, Performance and Accountability Act 2013*.

*Lists of additional suitable projects*

7. Your approval is also sought to fund projects assessed as suitable for funding from both streams (**Attachments B and F**) should funding become available through the funding agreement negotiation process. During the negotiation process, ineligible expenditure may be removed or applicants may withdraw. These reserve projects would be funded in the order that they were ranked until all funding is exhausted. All listed applications were assessed as suitable and represent value for money and a proper use of Commonwealth resources consistent with the Commonwealth Grants Rules and Guidelines and the *Public Governance, Performance and Accountability Act 2013*.
8. Where there are two or more projects that have received the same score by the Business Grant's Hub merit assessment, we recommend that you rank the order in which those projects should be considered for funding. A column has been included in each list of suitable projects where ranking is required by you. It is anticipated that no more than approximately \$3.9 million in additional funding will become available in the infrastructure funding stream, so we do not advise you to rank projects after that point, as indicated at **Attachment B**. A summary of the merit assessment of each project is included in the additional suitable projects lists to assist the ranking process where projects have been given the same score.

*Applications not recommended for funding*

9. **Attachments C and D** (infrastructure) and **Attachments G and H** (Northern Territory) list applications within each stream that the Department does not recommended funding, either because they scored below 50 per cent against one or more of the merit criteria, and are therefore not suitable, they were deemed ineligible or were withdrawn by the applicants.
10. Should you choose to fund any of these applications you should consider the reasons why these applications have not been recommended as summarised in each attachment. You must be satisfied that the expenditure would be a proper use of public money, consistent with the Commonwealth Grants Rules and Guidelines and the *Public Governance, Performance and Accountability Act*. Under the *Public Governance, Performance and Accountability Act* you must provide your written reasons (a template is at **Attachment I**) to justify approving funding against the Department's recommendation. These reasons will be reported to the Minister for Finance. In accordance with the Commonwealth Grants Rules and Guidelines information about grants approved under round 5 of the Program will be publicly available.

Released by Department of the Attorney General under the Freedom of Information Act 1982

~~PROTECTED~~



~~PROTECTED~~

## Background

11. The Safer Communities Fund Program implements a 2016 election commitment to deliver safer communities by boosting the efforts of local councils and community organisations to address crime and antisocial behaviour by funding crime prevention initiatives. Five rounds of the Program totalling **\$180.1 million** (including administration costs) have been announced.

### *Infrastructure stream*

12. The infrastructure stream implements the Government's 2019 election commitment, as announced on 30 April 2019 to provide additional funding (approximately **\$31.0 million**) for security infrastructure to eligible councils, schools, pre-schools and other community organisations that are facing security risks associated with racial and/or religious intolerance, following the over-subscription to round four.
13. You approved the infrastructure stream guidelines on 29 September 2019 (MS19-00250). The round opened on 29 October 2019 and closed on 10 December 2019.
14. Funding of \$31 million is available to eligible organisations to fund security infrastructure such as CCTV cameras, bollards, fencing, gates, and alarm systems and for schools to fund licenced security guards.
15. 688 applications were received under this stream and 634 applications were eligible, 19 applications were ineligible, 35 applications were withdrawn after the closing date of the Program and 179 applications are suitable for funding (achieving the minimum required standard) to a value of \$56,285,804 (GST exclusive).
16. The infrastructure stream guidelines require grants to be awarded on the basis of the application of merit assessment and the availability of funds. 179 applications were assessed as suitable, scoring between 98 and 50 of the total 100 points, and as representing value for money and a proper use of Commonwealth resources consistent with the Commonwealth Grants Rules and Guidelines and the *Public Governance, Performance and Accountability Act 2013*.
17. Eligible applications are recommended to be funded in the order that they were merit ranked until all funding is exhausted. This would fund the top 80 applications to a value of \$30,995,798 (GST exclusive). In the event that funding becomes available through the funding agreement negotiation process a reserve list of the 99 suitable applications (ranked 81-179) will be used to continue to allocate funding until all funding is exhausted. There were 19 ineligible applications and 456 applications assessed as not suitable.

### *Northern Territory Infrastructure stream*

18. The Northern Territory infrastructure stream implements the Government's 2019 election commitment, as announced on 24 April 2019, to provide \$4.0 million to not for profit organisations and local government agencies in the Northern Territory. Grants of up to \$1.0 million (GST exclusive) are available for infrastructure and environmental design activities to reduce crime, violence, anti-social behaviour and/or other security risks and improve community safety and wellbeing in the Northern Territory.
19. You approved the Northern Territory infrastructure stream guidelines on 29 September 2019. The round opened on 29 October 2019 and closed on 10 December 2019.

Released by Department of Home Affairs under the Freedom of Information Act 1982

~~PROTECTED~~



~~PROTECTED~~

20. Funding of \$4.0 million is available for the Northern Territory infrastructure stream to deliver improved security systems, lighting, CCTV and other infrastructure/activities that address antisocial behaviour in the Northern Territory.
21. 31 applications were received under this stream and 29 applications were eligible, two applications were ineligible and 26 applications were considered suitable for funding to a recommended value of \$5,596,834 (GST exclusive).
22. The Northern Territory infrastructure stream guidelines require grants to be awarded on the basis of the merit assessment and the availability of funds. 26 applications were assessed as suitable, scoring between 94 and 53 of the total 100 points, and as representing value for money and a proper use of Commonwealth resources consistent with the Commonwealth Grants Rules and Guidelines and the Public Governance, Performance and Accountability Act 2013.
23. The Department recommends that applications assessed as suitable for funding be funded in the order that they were ranked until all funding is exhausted. This would fund the top 12 suitable applications to a value of \$3,861,524 (GST exclusive). In the event that funding becomes available through the funding agreement negotiation process the list of additional suitable projects will be used in order of ranking to allocate funding until all funding is exhausted.

#### *Early Intervention stream*

24. The early intervention stream makes up to \$15.0 million available to peak Police Citizen and Youth Clubs, Bluelights and Youth off the Streets to deliver crime prevention or activity based youth engagement projects. The approved guidelines established a targeted restricted funding round open to these organisations making grants of up to \$3 million (GST exclusive) available for youth engagement activities aimed at crime prevention.
25. You approved the early intervention stream guidelines on 12 January 2020 (MS19-004071) and the round opened on 20 February 2020 and closed on 19 March 2020. **MS20-000852** seeks your approval to award \$15.0 million (GST exclusive) for the delivery of six recommended early intervention projects in New South Wales (2), Queensland (2), Victoria (1) and Western Australia (1).

#### **Consultation – internal/external**

26. Legal Division, Finance Division (Chief Finance Officer cleared), Enterprise Strategy Reform and Performance Division, Media and Engagement, Citizenship and Multicultural Cohesion Division.
27. Department of Industry, Science, Energy and Resource's, Department of Finance, Department of Education and the Australian Security and Intelligence Organisation.

#### **Consultation – Secretary**

28. The Secretary was not consulted on the approach in the submission.

 Released by Department of Home Affairs  
 under the Freedom of Information Act 1982
~~PROTECTED~~



~~PROTECTED~~

## Sensitivities

29. <sup>s22(1)(a)(ii)</sup> [REDACTED]
30. Should you decide to fund projects that are not recommended or not in the merit order as assessed by the Business Grants Hub, you will be going against the processes established in the published Program guidelines and you must provide your written reasons to justify your funding decision.
31. In line with grants management frameworks, and for probity reasons, including equity and fairness to all applicants, funding decisions should be made on the basis of the information provided during the application process, as required by the published program guidelines.
32. <sup>s22(1)(a)(ii)</sup> [REDACTED]
33. [REDACTED]
34. [REDACTED]
35. <sup>s22(1)(a)(ii)</sup> [REDACTED]

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED~~

~~PROTECTED~~

s22(1)(a)(ii)

36.

37.

s22(1)(a)(ii)

38. Should criticism arise in relation to criminal behaviour or fraud related to particular organisations, this will be managed in consultation with the Business Grants Hub which has the capacity to make site visits and check compliance, or these may be reported to law enforcement authorities.

39.

s33(a)(i)

40. In accordance with our long standing practices, should you wish for unclassified media lines to be prepared in relation to this issue please contact the Home Affairs Media Coordination team— [media@homeaffairs.gov.au](mailto:media@homeaffairs.gov.au).

~~PROTECTED~~



~~PROTECTED~~

## Financial/systems/legislation/deregulation/media implications

41. <sup>s42</sup>

42.

43. <sup>s42</sup>

44. Granting activities in the Commonwealth are governed by a range of legislative, regulative and guidance documents, including a number of ministerial responsibilities detailed at **Attachment I**. The quality assurance process Department of Industry, Science, Energy and Resource's has undertaken is detailed at **Attachment K**. The Department has reviewed and sought clarification as necessary on the recommendations, and supports the Department of Industry, Science, Energy and Resource's assessment.

45. Round 5 applicants include high profile community and religious organisations that have received media attention in the past. There has been increased media interest in grant decisions in recent months. It is recommended that a media release announcing grant recipients is prepared. The Media and Engagement Branch will develop a media release and accompanying talking points. It is recommended the talking points include an explanation of the grants process, including assessment criteria.

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED~~

~~PROTECTED~~

## Attachments

- Attachment A** Table of recommended Infrastructure stream applications as provided by the Business Grants Hub.
- Attachment B** List of additional suitable Infrastructure stream applications for funding
- Attachment C** Table of unsuitable Infrastructure stream applications as provided by the Business Grants Hub.
- Attachment D** Table of ineligible Infrastructure stream applications as provided by the Business Grants Hub.
- Attachment E** Table of recommended Northern Territory stream applications as provided by the Business Grants Hub.

s22(1)(a)(ii)

- Attachment I** Ministerial Responsibilities and justification if approving grants that were not recommended by the Department.
- Attachment J** Program guidelines: infrastructure and Northern Territory streams
- Attachment K** Assessment process, including merit criteria, as conducted by the Business Grants Hub.

<p><b>Authorising Officer</b></p> <p>Cleared by:</p> <p>Marc Ablong PSM Deputy Secretary</p> <p>Date: 25/05/2020</p> <p>s47E(d)</p>
---

**Through:** Anthony Coles, First Assistant Secretary, Law Enforcement and Intelligence Policy Division,  
s47E(d)

**Contact Officer:** Ciara Spencer, Assistant Secretary, Law Enforcement Policy Branch, s47E(d)

CC Secretary  
General Counsel  
Chief Finance Officer  
Chief Operating Officer  
Deputy Secretary Citizenship and Social Cohesion Group  
Director-General of Security

Released by Department of Home Affairs  
under the Freedom of Information Act 1982

~~PROTECTED~~



### Justification for approving grants that were not recommended by the Department

If you do not agree with recommendations in the submission, you must provide appropriate justification as to why you disagree with recommendations from the merit assessment process. If you fund projects against the Department's recommendation, you are required to make reasonable inquiries to determine that the expenditure would be a 'proper use' of relevant money and provide a brief statement of reasons for each project you choose to fund (i.e the basis of your approval). This requirement is consistent with sections 71(1) and 71(2)(a) of the PGPA Act and section 4.12(a) of the *Commonwealth Grant Rules and Guidelines*.

<u>Grantee Name</u>	<u>Project title</u>	<u>Amount approved</u>	<u>Reason for approval</u>
SWAMINARAYAN MANDIR V ASNA SANSTHA LIMITED	Safety and Security Project	\$450,000.00	This applicant has suffered a number of serious attacks at their Swaminarayan Hindu Temple. I have personally visited this premises and have been informed they have suffered multiple instances of trespass, vandalism and criminal behaviour. I'm particularly concerned these attacks have involved the use of a gas cylinder as an explosive device. These attacks have led to many members and visitors feeling insecure at the temple - the fencing, lighting and CCTV will assist in deterring future attacks and contribute to the security and safety of members and guests.
MAHAMEVNAWA BUDDHIST MEDITATION CENTRE LTD.	Uplift Community Safety at Mahamevnawa Buddhist Meditation Centre	\$365,274.00	The Buddhist Meditation Centre has suffered a number of break-ins, trespass, theft and damages. I have been personally informed on my visit to the Centre that their donation box has previously been stolen, leaving the Centre thousands of dollars out of pocket. The funding from this grant will allow the installation of CCTV, lighting and fencing to protect and secure the buddhist monks that are living and sleeping in fear at the centre. It will also ensure those that attend the centre feel safer knowing they will be less likely to experience break-ins, theft and damage to their place of worship.
TAMIL EDUCATIONAL CULTURAL & CHARITABLE ASSOCIATION	TECCA Security and Infrastructure Facilities Upgrade	\$385,062.30	The Kundrathu Murugan Kumaran Temple and local Tamil community which attends this temple have suffered many instances of property damage, theft of religious items and rubbish dumping. The funds provided to the temple will allow the members and visitors to remain safe from attacks or further instance of a car ramming the front gate. Having visited this temple, I have been informed the upgrades will allow the monks, who are living in fear at the temple, to feel safer and secure knowing there is appropriate security infrastructure in place to protect them and deter criminal acts.

I, Jason Wood MP, Assistant Minister for Customs, Community Safety and Multicultural Affairs having regard to the information provided by the Department of Home Affairs within this submission, approve the above changes to the projects funded under round five of the Safer Communities Fund.

This signature is given under the PGPA Act and I am satisfied that giving effect to this spending proposal is an efficient, effective, economical and ethical use of resources and that it is not inconsistent with policies of the Commonwealth of Australia.

Signed: .....

Date: 16-6-2020



### Justification for approving grants that were not recommended by the Department

If you do not agree with recommendations in the submission, you must provide appropriate justification as to why you disagree with recommendations from the merit assessment process. If you fund projects against the Department's recommendation, you are required to make reasonable inquiries to determine that the expenditure would be a 'proper use' of relevant money and provide a brief statement of reasons for each project you choose to fund (i.e the basis of your approval). This requirement is consistent with sections 71(1) and 71(2)(a) of the PGPA Act and section 4.12(a) of the *Commonwealth Grant Rules and Guidelines*.

<u>Grantee Name</u>	<u>Project title</u>	<u>Amount approved</u>	<u>Reason for approval</u>
SRI GURU SINGH SABHA SIKH CULTURAL SOCIETY OF VICTORIA INCORPORATED	Safe and Secure Place for Worship	\$450,000.00	The Sikh Temple in Craigieburn and local Sikh community have suffered many instances of verbal abuse, damage, and theft at the site, including their "donations box" which members contribute to from their own pocket. During my visit to the temple I was told first-hand how the current lack of security at the site has caused members much fear when attending the temple. The funding will provide safety and security to those attending the temple to worship or volunteer. Importantly, this will be vital assist the religious leaders living in fear at the temple due to previous criminal activity such as break-ins and trespass. The security upgrade will include CCTV cameras, flood lights, fencing, an electronic gate and access system which will assist in deterring future criminal acts.
THE BUDDHIST MEDITATION ASSOCIATION OF VICTORIA INC	Intergrative Safety and Communication Project	\$463,106.70	This applicant has experienced numerous instances of trespass and theft of many artifacts from their premises, which is major cause for concern to members of the temple and monks that live on premises, contributing to a fear of attack or violence. During my visit to the premises, it's clear there is a great need for security upgrades such as CCTV cameras and fencing, to protect the buddhist monks from criminals trespassing on the property and ensure that the community is safe and secure when they visit the temple.
THE TRUSTEE FOR SRI GURU GRANTH SAHIB CHARITABLE TRUST	New Infrastructure for safer Community	\$324,000.00	This applicant has suffered a number of criminal acts including trespass, vandalism and theft of their "donations box". This has lead to the religious leaders that live and sleep at the Sikh Gurdwara temple to feel unsafe and live in fear of harm, in particular putting their safety, and the safety of visitors to the temple at risk. During my visit I saw first hand the need to ensure there are upgrades to security infrastrucutre at the temple to assist in deterring further criminal acts, theft and damage to the premises

I, Jason Wood MP, Assistant Minister for Customs, Community Safety and Multicultural Affairs having regard to the information provided by the Department of Home Affairs within this submission, approve the above changes to the projects funded under round five of the Safer Communities Fund.

This signature is given under the PGPA Act and I am satisfied that giving effect to this spending proposal is an efficient, effective, economical and ethical use of resources and that it is not inconsistent with policies of the Commonwealth of Australia.

Signed: .....

Date: 16-6-2020



### Justification for approving grants that were not recommended by the Department

If you do not agree with recommendations in the submission, you must provide appropriate justification as to why you disagree with recommendations from the merit assessment process. If you fund projects against the Department's recommendation, you are required to make reasonable inquiries to determine that the expenditure would be a 'proper use' of relevant money and provide a brief statement of reasons for each project you choose to fund (i.e the basis of your approval). This requirement is consistent with sections 71(1) and 71(2)(a) of the PGPA Act and section 4.12(a) of the *Commonwealth Grant Rules and Guidelines*.

<u>Grantee Name</u>	<u>Project title</u>	<u>Amount approved</u>	<u>Reason for approval</u>
Gulargambone Pre School Incorporated	Safer Gulargambone Preschool Project	\$87,525.00	Gulargambone Pre School security infrastructure upgrade is greatly needed as the local area has a large proportion of children from low-socioeconomic households, including a large portion of indigenous Australians and, sadly, many are victims of domestic violence. Local Member of Parliament, Mark Coulton MP has written strongly in support of the need for this funding given this town experiences high levels of crime, and the community's safety is imperative. Funding this project now will also allow for cost-savings to occur while the building is under construction and ensure value for taxpayers money.
The Trustees of the Syro-Malabar Eparchy of St Thomas	St. Thomas Syro-Malabar Parish South East Melbourne safe and secure project	\$442,915.20	St. Thomas Syro-Malabar Parish has been subject to a number of serious attacks by criminals including break-ins on site and vandalism, causing extensive damage to the Parish. The incidents have caused a high level of insecurity among members which I have seen first-hand during my visits to the Parish. Local MP Julian Hill has written in support of the need for this project noting St Thomas has an active community of over a thousand families and the need for a safe and secure environment is paramount. This project is vital to establish a secure premises at the Church to minimise security risks faced by the community and offer its members, particularly the children, a secure environment where they can practice their faith without fear of attack.
African Music And Cultural Festival	African Music and Cultural Festival (AMCF)	\$13,139.10	In Victoria, the African-Australian community have have faced many challenges and adversity in intergrating into the local community. Crime and gang-activity has been a significant issue, particularly among young people who are at-risk of engaging in criminal activity. There is a vital need to support events such as the African Music and Cultural Festival which will provide support and engagement for those who need it in a safe and secure environment.

I, Jason Wood MP, Assistant Minister for Customs, Community Safety and Multicultural Affairs having regard to the information provided by the Department of Home Affairs within this submission, approve the above changes to the projects funded under round five of the Safer Communities Fund.

This signature is given under the PGPA Act and I am satisfied that giving effect to this spending proposal is an efficient, effective, economical and ethical use of resources and that it is not inconsistent with policies of the Commonwealth of Australia.

Signed: .....

Date: 16-6-2020