Visit to Papua New Guinea

The Honourable Peter Dutton MP
Minister for Home Affairs

16-17 July 2019
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Strategic visit overview

You will travel to Port Moresby, Papua New Guinea from 16 July to 17 July 2019 to engage with your counterparts and senior officials.

The primary purpose of your visit is to discuss regional processing arrangements in Papua New Guinea, including current issues and the future state. § 33(a)(iii)

Post is seeking meetings with the newly appointed Prime Minister of Papua New Guinea, the Hon James Marape MP, along with key counterparts – the Hon Minister Petrus Thomas MP, Chief Secretary Isaac Lupari, and Papua New Guinea Immigration and Citizenship Authority Chief Migration Officer, Solomon Kantha.

This will be your first time meeting with Prime Minister Marape, who was sworn into office on 30 May 2019. Prime Minister Marape is an experienced Minister, sensible interlocutor and a known figurehead who is positively disposed to engaging with Australia. However, he is interested in many issues of importance to us, including regional processing.

Post is also seeking a meeting with the Hon Bryan Kramer MP, the newly appointed Minister for Police, and this is an opportunity for an early introductory call to your counterpart.

You may also have the opportunity to meet with Mr Ray Paul, Chief Commissioner, Papua New Guinea Customs Service.

Australia is committed to taking its partnership with the Pacific to a new level to build a Pacific region that is stable economically and sovereign politically. The meetings will provide an opportunity to reiterate the continued importance of working together to combat people smuggling in the region, recognition of the ongoing progress of the United States resettlement arrangement and noting of Papua New Guinea’s positive efforts to resolve the regional processing caseload.

As well as discussing the future of the regional processing arrangements in Papua New Guinea, the visit is an opportunity to further cement the long and enduring political, economic and historical ties between our two counties.

You last visited Papua New Guinea from 19-20 July 2018 to meet with key Ministers in the lead up to the Asia-Pacific Economic Cooperation Leader’s Forum.
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Delegation list

Ministerial party

The Hon Peter Dutton MP
Minister for Home Affairs

Deputy Chief of Staff to Minister Dutton
Office of the Minister for Home Affairs

Officials

Alana Sullivan
Senior Assistant Secretary
Regional Processing and Resettlement

Major General Craig Furini
Operation Sovereign Borders
Commander Joint Agency Taskforce
Department of Home Affairs

Australia-based point of contact

Andrew Rose
Assistant Secretary Pacific and Transnational Issues
Contacts

Overseas post

Australian High Commission Papua New Guinea
Godwit Road
Waigani, Port Moresby
Papua New Guinea
+ 675 325 9333

s. 22(1)(a)(i)

Counsellor (Home Affairs)
Department of Home Affairs
s. 22(1)(a)(ii)

s. 22(1)(a)(iii)

First Secretary (Immigration and Border Protection)
Department of Home Affairs
s. 22(1)(a)(iv)

s. 22(1)(a)(v)

Policy Advisor
Department of Home Affairs
s. 22(1)(a)(vi)

Accommodation

Airways Hotel
Jacksons International
Airport Jacksons Parade 7
Mile Boroko, Port Moresby
111 Papua New Guinea
+675 324 5200
Emergency

**QBT Travel**
- to change your flights or book new ones

**Australian Border Operations Centre (ABOC)**
- to report incidents

**DFAT 24-Hour Consular Emergency Helpline**
- to get help and passport assistance overseas
  +61 2 6261 3305 or SMS +61 4 21 269 080

**International SOS (enabled by COMCOVER)**
- for medical and travel security assistance
  +61 2 9273 2785
  for International SOS clinic locations: [https://www.internationalsos.com/locations](https://www.internationalsos.com/locations)
Program

Tuesday, 16 July 2019

Event

✈️ Arrive at Port Moresby Jacksons International Airport

🚗 Depart airport for Airways Hotel in private car
Met by: [redacted], First Secretary, Department of Home Affairs

✈️ Arrive at Airways Hotel
Address: Jackson International Airport
Jacksons Parade 7 Mile
Boroko, Port Moresby 111
Papua New Guinea
+675 324 5200

Wednesday, 17 July 2019

Event

🚗 Depart hotel for Port Moresby Jacksons International Airport in private car
Accompanied by: Deputy Chief of Staff [redacted]; Operation Sovereign Borders Joint Agency Taskforce Commander Major General Craig Furini; and Senior Assistant Secretary Regional Processing and Resettlement Alana Sullivan.

✈️ Travel to Australia

Note: A further detailed program will be provided upon your arrival in Papua New Guinea.
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H.E. Mr Bruce Davis  
Australian High Commissioner to Papua New Guinea

Context and objectives

Purpose of the meeting

• To provide an update on regional processing arrangements in Papua New Guinea, including current issues and future state.

What we want

• To gain an understanding of the political environment in Papua New Guinea, the new administration and any their posture towards regional processing arrangements in Papua New Guinea.

What they want

• Australia to maintain a productive and cooperative relationship with the Government of Papua New Guinea.

Handling note

You met with High Commissioner Davis on 19 July 2018 in Papua New Guinea. The High Commissioner has been under increasing pressure to respond to enquiries in relation to Paladin and regional processing contracts. Talking points have been provided and regular updates given.

Talking points

• Seek views on the new Marape Government and ministry:
  – Disposition to regional processing arrangements in Papua New Guinea.
  – Key priorities and potential impact on regional processing arrangements.

  o Prime Minister Marape intends to focus primarily on economic policy.

s. 33(a)(iii)


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Biography of H.E. Bruce Davis

Form of Address  Your Excellency
Current position  Head Of Mission
Organisation  Department of Foreign Affairs and Trade
Country  Australia

Brief Work History

Until recently, Mr Davis was Vice-President of the Asian Development Bank. He has also served overseas as Australian Ambassador to Ireland and as Deputy Secretary General of the Pacific Islands Forum. Mr Davis was Director-General of the then Australian Agency for International Development (AusAID) from 1999 until 2009.

Mr Davis holds a Bachelor of Arts in History and Political Science from the University of Queensland. He received the Public Service Medal in 2004 and became a Member of the Order of Australia in 2009 for service to international relations through leadership of AusAID and the development and reform of Australia's overseas aid programs.
The Hon James Marape MP (pronounced Ma-Rap-Ae)  
Prime Minister of the Independent State of Papua New Guinea

**Context and objectives**

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>• Congratulate Hon James Marape MP on his appointment as Prime Minister of Papua New Guinea.</td>
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<td>• To discuss regional processing arrangements in Papua New Guinea, including current issues and the future state.</td>
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<td>• Ongoing commitment from Australia to support Papua New Guinea manage the regional processing caseload.</td>
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<td>• Continued Australian funding to resolve the regional processing caseload.</td>
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<td>• Independently manage regional processing arrangements.</td>
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<td>• The Paladin service delivery contract to end as soon as possible and replaced with a new provider.</td>
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**Handling note**

This will be your first meeting with Prime Minister Marape.
Talking points

- Congratulate Prime Minister Marape on his recent appointment as Prime Minister.
- Australia remains committed to supporting PNG in strengthening its border and maritime security and address law and order challenges with concomitant benefit for economic prosperity.
- Australia values its partnership with Papua New Guinea to combat people smuggling in our region.
  - Acknowledge our long and productive collaborative relationship.
  - Acknowledge that it was necessary to extend the Paladin contract as no other provider was readily available to assume the role.
    - We will work with the Papua New Guinea Immigration and Citizenship Authority to transition services as quickly as possible, noting that continuity of service delivery is a mutual priority.
    - Agree that collectively we will need to manage the optics of this extension, noting ongoing negative media attention.
- Acknowledge our focus is currently on supporting Papua New Guinea to resolve the residual regional processing caseload through resettlement, returns, and removals. As at 11 July 2019, there are 457 transferees in Papua New Guinea (340 refugees, 117 failed asylum seeker including six that have complementary protection concerns).
- The United States resettlement agreement is progressing well with 250 now resettled from Papua New Guinea and another 10 refugees scheduled to depart on 16 July 2019.
  - We expect further United States departures to occur over the coming months.
  - The United States continues to interview refugees and hand down resettlement outcomes.
- Seek agreement to encourage settlement in Papua New Guinea.
  - Approximately 60 refugees have already settled in Papua New Guinea, we are keen to build on this number.
- Papua New Guinea provides a viable settlement option for refugees.
  - Many refugees have formed relationships and families with Papua New Guinea nationals and are starting to put down roots in Papua New Guinea.

- Australia stands ready to support Papua New Guinea with policy advice, technical assistance and funding.

- Agree to work collectively to further invigorate settlement in Papua New Guinea.

  - s. 33(a)(ii)

- Acknowledge the increase in self-harming behaviour by transferees in Papua New Guinea.

- Transferees are provided with a range of health, welfare and support services.

- Notwithstanding, we have asked health and welfare providers to bolster support services delivered in Manus Province and Port Moresby and explore additional in-patient health services for transferees with mental health conditions. We expect this behaviour is occurring for a number of reasons, including:
  - loss of hope and frustration over time in Manus Province
  - encouragement by advocates, and
  - to qualify for medical transfer under the new medical transfer legislation.

- Transferees have identified the medical transfer legislation (introduced in Australia in March 2019) as a pathway to Australia.
  - While we are working to repeal the legislation to remove the pathway, we unfortunately expect the self-harming behaviour to continue, regardless of additional supports, until the repeal of the provisions occurs.
  - We seek Immigration and Citizenship Authority’s ongoing support to stabilise and respond to this situation.

- Viable and durable migration outcomes will play an important role in managing this behaviour.
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Biography of the Hon James Marape MP

Form of Address: The Honourable James Marape

Current position: Prime Minister of Papua New Guinea

Organisation: Papua New Guinea Government (Pangu Pati political party)

Brief Work History

In 2017 Marape was re-elected to his third term of parliament as Member for Tari-Pori Open (Hela Province), standing as a member of O’Neill’s People’s National Congress Party (PNC), and was reappointed Minister for Finance and Rural Development in the O’Neill Government in August 2017.

He served as Finance Minister for seven years (from 2012-19), one of Papua New Guinea’s longest serving finance ministers. He also served previously as Minister for Education under former Prime Minister Sir Michael Somare. In late 2011, Marape moved from Somare’s National Alliance Party to O’Neill’s PNC Party.

On 11 April 2019, Marape resigned as a minister citing trust issues and differences in policy priorities with O’Neill. Marape led a significant group of defectors away from O’Neill’s governing coalition and into Opposition. Marape publicly called on O’Neill to resign and was initially put forward as alternative Prime Minister in a motion of no confidence submitted by the Opposition in May 2019 (subsequently withdrawn).

On 30 May, after leading a push to unseat (former) Prime Minister Peter O’Neill, Marape was elected in Parliament as the new Prime Minister with 101 votes of support (there were eight votes for alternative nominee Mekere Morauta). He is the 8th Prime Minister for the Independent State of Papua New Guinea, 3rd term in this Parliament.

From 2010-12, Marape was the Chair of the Hela Transitional Authority, which was charged with setting up the administrative, financial and other arrangements necessary to establish the new (oil and gas-rich) province of Hela (previously part of Southern Highlands Province).

Brief Personal History

Marape was born in Tari, (formerly) Southern Highlands Province and is passionate about rugby league. His brother played for Papua New Guinea’s National Rugby League team.
and he has been a strong supporter of the sport in Southern Highlands and Hela Provinces. He is married with four children. He is a devout Seventh Day Adventist.
The Hon Petrus Thomas MP
Minister for Immigration and Border Security

Context and objectives

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<td>• The Paladin service delivery contract to end as soon as possible and replace with a new provider.</td>
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Handling note

*You met with Minister Thomas on 22 June 2019 in Sydney during his visit for the Pacific Rugby Test. Your last formal bilateral meeting with Minister Thomas was in Port Moresby on 19 July 2018.*
Talking points

- Australia values its partnership with Papua New Guinea to combat people smuggling in our region.
  - Acknowledge our long and productive collaborative relationship.

- Acknowledge that it was necessary to extend Paladin contract as no other provider was readily available to assume the role.

- Agree that collectively we will need to manage the optics of this extension, noting ongoing negative media attention.

- Acknowledge our focus is currently on supporting Papua New Guinea to resolve the residual regional processing caseload through resettlement, returns, and removals.
  - As at 11 July 2019, there are 457 transferees in Papua New Guinea (340 refugees, 117 failed asylum seeker including six that have complementary protection concerns).

- The United States resettlement arrangement is progressing well with 250 now resettled from Papua New Guinea, and another 10 refugees scheduled to depart on 16 July 2019.
  - We expect further United States departures to occur over the coming months.
  - The United States continues to interview refugees and hand down resettlement outcomes.

- Seek agreement to encourage settlement in Papua New Guinea.
  - Approximately 60 refugees have already settled in Papua New Guinea; we are keen on this number.
  - Papua New Guinea provides a viable settlement option for refugees.
    - Many refugees have formed relationships and families with Papua New Guinea nationals and are starting to put down roots in Papua New Guinea.
  - Australia stands ready to support Papua New Guinea with policy advice, technical assistance and funding.
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- Agree to work collectively to further invigorate settlement in Papua New Guinea.

- Encourage Papua New Guinea to drive assisted voluntary return; currently at a stand-still with very little outflow.

- Acknowledge the increase in self-harming behaviour by transferees in Papua New Guinea.

  - Transferees are provided with a range of health, welfare and support services.
  
  - Notwithstanding, we have asked health and welfare providers to bolster support services delivered in Manus Province and Port Moresby and explore additional in-patient health services for transferees with mental health conditions.
  
  - We expect this behaviour is occurring for a number of reasons, including:
    
    o loss of hope and frustration over time in Manus Province
    
    o encouragement by advocates, and
    
    o to qualify for medical transfer under the new medical transfer legislation.
  
  - Transferees have identified the medical transfer legislation (introduced in Australia in March 2019) as a pathway to Australia.

    o While we are working to repeal the legislation to remove the pathway, we unfortunately expect the self-harming behaviour to continue, regardless of additional supports, until the repeal of the provisions occurs.
We seek Immigration and Citizenship Authority's ongoing support to stabilise and respond to this situation.

- Viable and durable migration outcomes will play an important role in managing this behaviour.
Biography of the Hon Petrus Thomas MP

Form of Address  The Honourable Petrus Nane Thomas MP

Current position  Minister for Immigration and Border Security


Brief Work History

In the 2017 national election, Thomas won Koroba Lake Kopiago Open for the second time after previously holding the seat in 2003-2005. He contested as an independent candidate in the seat vacated by Philip Undialu, who was elected as Governor of Hela Province. Thomas served as the Minister for Immigration and Border Security in the O’Neill Government until May 2019.

Thomas was briefly Minister for Lands and Planning for approximately two months in mid-2004. Prime Minister Michael Somare appointed Thomas during a ministerial reshuffle, however Thomas was forced to resign following his decision to revoke Somare’s previous appointments to the National Physical Planning Board.

In January 2005, the National Court ruled that Thomas was not returned as duly elected Member of Parliament in the 2003 by-election due to illegal practices by election officials in response to an election petition by Thomas’ cousin and rival candidate Ben Peri. Thomas unsuccessfully contested the resulting 2006 by-election as a People’s National Congress candidate.

Thomas unsuccessfully contested Koroba Lake Kopiago as the People’s National Congress candidate in 2012 – finishing third behind Undialu – and as the National Alliance candidate in 2007, but was also unsuccessful.

Thomas had a successful career from 1993-1997 in the Kumuls, Papua New Guinea’s national rugby league team.
Mr Isaac Lupari (pronounced Lu-Pa-Ri)  
Chief Secretary

Context and objectives

**Purpose of the meeting**
- To discuss regional processing arrangements in Papua New Guinea, including current issues and future state.

**What we want**
- s.33(a)(iii)

- To continue efforts to reduce the regional processing caseload.
- To encourage Papua New Guinea to promote settlement to refugees in Papua New Guinea.

**What they want**
- Ongoing commitment from Australia to support Papua New Guinea to manage the regional processing caseload.
- To independently manage regional processing service delivery arrangements.
- The Paladin service delivery contract to end as soon as possible and be replaced with a new provider.

**Handling note**

*You have met with Chief Secretary Lupari on multiple occasions.*
Talking points

- Australia values its partnership with Papua New Guinea to combat people smuggling in our region.
  - Acknowledge our long and productive collaborative relationship.

- Acknowledge that it was necessary to extend Paladin contract as no other provider was readily available to assume the role.

- Agree that collectively we will need to manage the optics of this extension, noting ongoing negative media attention.

- Acknowledge our focus is currently on supporting Papua New Guinea to resolve the residual regional processing caseload through resettlement, returns, and removals. – As at 11 July 2019, there are 457 transferees in Papua New Guinea (340 refugees, 117 failed asylum seekers including six that have complementary protection concerns).

- The United States resettlement agreement is progressing well with 250 now resettled from Papua New Guinea, and another 10 refugees scheduled to depart on 16 July 2019.
  - We expect further United States departures to occur over the coming months.
  - The United States continues to interview refugees and hand down resettlement outcomes.

- Seek agreement to encourage settlement in Papua New Guinea.
  - Approximately 60 refugees have already settled in Papua New Guinea; we are keen to build on this number.
  - Papua New Guinea provides a viable settlement option for refugees seeking to commence their lives.
    - Many refugees have formed relationships and families with Papua New Guinea nationals and are starting to put down roots in Papua New Guinea.
  - Australia stands ready to support Papua New Guinea with policy advice, technical assistance and funding.
• Agree to work collectively to further invigorate settlement in Papua New Guinea.

• Acknowledge the increase in self-harming behaviour by transfeees in Papua New Guinea.

  – Health and welfare service providers have been requested to bolster support services delivered in Manus Province and Port Moresby and explore additional inpatient health services for transfeees with mental health conditions.

  – Transfeees have identified the medical transfer legislation (introduced in Australia in March 2019) as a pathway to Australia.

    o While we are working to repeal the legislation to remove the pathway, we unfortunately expect the self-harming behaviour to continue, regardless of additional supports, until the repeal of the provisions occurs.

• Viable and durable migration outcomes will play an important role in managing this behaviour.
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Biography of Amb. Isaac Lupari CBE

Form of Address: Chief Secretary
Current position: Chief Secretary to the Prime Minister
Organisation: Papua New Guinea Government

Brief Work History

- February 2016  Chief Secretary to Government
- September 2012  Chief of Staff, Office of the Prime Minister
- 2008-2012  Secretary for Treasury and Finance
  Secretary for Defence
  Secretary for Works
  Secretary for Personnel Management
  Secretary for Transport and Civil Aviation
- 2007-2008  Chief Secretary to Government
- 2006  Papua New Guinea Ambassador to EU and Belgium
  Papua New Guinea Ambassador to World Trade Organization

Educational Qualifications

- Bachelor of Economics, University of Papua New Guinea
- Post Graduate Diploma in Economic Development, University of Essex, UK
- Masters in International Economics, University of Essex, UK
- Post Graduate Certificate in Loan Negotiation and Finance, University of Georgetown, USA
- Post Graduate Certificate in project planning & management Asian Development Bank
Mr Solomon Kantha (pronounced Kan-tha)
Chief Migration Officer, Immigration and Citizenship Authority

Context and objectives

Purpose of the meeting

- To discuss regional processing arrangements in Papua New Guinea, including current issues and future state.

What we want

- s. 33(a)(ii)

- To continue efforts to reduce the regional processing caseload.
- To encourage Papua New Guinea to promote settlement to refugees in Papua New Guinea.

What they want

- Australia’s support and assistance for Papua New Guineas procurement process.
- To independently manage regional processing arrangements, including all service delivery contracts.
- The Paladin service delivery contract to end as soon as possible and be replaced with a new provider.

Handling note

You met with Chief Migration Officer Kantha on 22 June 2019 in Sydney during his visit for the Pacific Rugby Test.

Chief Migration Officer Kantha has only recently returned to work after suffering a heart attack.
Talking points

- Express concern for Chief Migration Officer Kantha’s recent health and hope he is recovering well.

- Australia values its partnership with Papua New Guinea to combat people smuggling in our region.
  - Acknowledge our long and productive collaborative relationship.

- Acknowledge that it was necessary to extend Paladin contract, as no other provider was readily available to assume the role.
  - We will work with the Papua New Guinea Immigration and Citizenship Authority to transition services as quickly as possible, noting that continuity of service delivery is a mutual priority.
  - Agree that collectively we will need to manage the optics of this extension, noting ongoing negative media attention.

- Acknowledge our focus is currently on support Papua New Guinea to resolve the residual regional processing caseload through resettlement, returns, and removals.
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  - The United States resettlement agreement is progressing well with 250 now resettled from Papua New Guinea, and another 10 refugees scheduled to depart on 16 July 2019.
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  - The United States continues to interview refugees and hand down resettlement outcomes.

- Seek agreement to encourage settlement in Papua New Guinea.
  - Approximately 60 refugees have already settled in Papua New Guinea; we are keen
  - Papua New Guinea provides a viable settlement option for refugees.
    - Many refugees have formed relationships and families with Papua New Guinea nationals and are starting to put down roots in Papua New Guinea.
Australia stands ready to support Papua New Guinea with policy advice, technical assistance and funding.

– Agree to work collectively to further invigorate settlement in Papua New Guinea.

– Acknowledge the increase in self-harming behaviour by transferees in Papua New Guinea.

– Health and welfare providers have been requested to bolster support services delivered in Manus Province and Port Moresby and explore additional in-patient health services for transferees with mental health conditions.

– Transferees have identified the medical transfer legislation (introduced in Australia in March 2019) as a pathway to Australia.

  o While we are working to repeal the legislation to remove the pathway, we unfortunately expect the self-harming behaviour to continue, regardless of additional supports, until the repeal of the provisions occurs.
Viable and durable migration outcomes will play an important role in managing this behaviour.
Biography of Mr Solomon Kantha

Form of Address: Mr Kantha
Current position: Chief Migration Officer
Organisation: Papua New Guinea Immigration and Citizenship Authority

Brief Work History

- November – 12 – 2017 – Present Chief Migration Officer Papua New Guinea ICA
- February 2016 – November 2017 – Acting Chief Migration Officer, Papua New Guinea Immigration and Citizenship Service Authority (Papua New Guinea ICSA)
- September 2013 – January 2016 – Deputy Chief Migration Officer, Compliance & Borders Division, Papua New Guinea ICSA
- November 2007 – September 2013 - International Organization for Migration (IOM) Port Moresby
- August 2007 – November 2007 – Lecturer/Tutor, University of Papua New Guinea

Mr Kantha has had a strong focus on caseload resolution, including returns and removals of non-refugees from the Manus Regional Processing Centre.

Mr Kantha’s experience covers a wide range of migration issues including assisted voluntary return and reintegration for irregular migrants, resettlement of refugees, human trafficking, people smuggling, labor migration, climate-induced migration, care and maintenance of migrants. He has delivered presentations at conferences on Papua New Guinea’s migration legislation and policy.
Educational Qualifications

Master of Arts degree in Political Science/International Relations, University of Hawaii at Manoa (USAID-funded scholarship)

Mr Kantha is currently studying part-time for Bachelor of Laws at the University of Papua New Guinea and has published a number of academic papers on Melanesian politics.
Chief Commissioner Ray Paul

Biography of Chief Commissioner Ray Paul

Form of Address

Chief Commissioner

Current position

Chief Commissioner

Organisation

PNG Customs Service

Brief Work History

Mr Ray Paul is 40 years old and hails from the Autonomous Region of Bougainville, Papua New Guinea and is married with four children. He has more than 22 years’ work experience in the public service, particularly, Taxation and Customs. He has a Diploma in Accounting from the University of Papua New Guinea and Bachelor of Management from the Divine Word University. He just recently completed his Masters in Human Resources Management with the University of Papua New Guinea.

Mr Paul was appointed Commissioner of PNG Customs Service in September 2012 for a term of five years. Prior to appointment, he was the Assistant Commissioner, Corporate Services of PNG Customs Service. He was re-appointed as Chief Commissioner of Customs in 2014 for another five years on coming into force of the Papua New Guinea Customs Service Act, 2014 that transformed PNG Customs Service into a statutory authority.

Mr Paul has mastered much of the reforms and transformations in PNG Customs Service that saw substantial improvement in its operational efficiency and service delivery. Under his impeccable and profound leadership, much of customs business processes were automated to enhance PNG Customs global competitiveness in terms of trade facilitation, border security and revenue collection. These included electronic lodgement of customs entry, e-payment of duties and taxes, deployment of non-intrusive technologies such as mobile scanners and container x-ray scanners, installation and use of VSAT, installation and implementation of customs intranet, upgrade and implementation of ASYCUDA World (web-based portal for connectivity and interface), developed Customs Administrative Orders and Stands Operating Procedures, established Customs Training Institute and many more.
Under the PNG Customs structure, Mr Paul is supported by the two commissioners that head the two wings, namely, the Border Security & Regional Operations Wing and the Trade & Corporate Services Wing.
The Hon Bryan Jared Kramer MP

Biography of the Hon Bryan Jared Kramer MP

Form of Address  The Honourable Bryan Kramer MP

Current position  Minister for Police

Organisation  PNG Government (The Allegiance political party, formally of the Pangu Pati)

Brief Work History

Prior to parliament he was an investigative journalist and worked as a businessman, involved in various start-ups and entrepreneurial work.

Kramer was first elected in the 2017 national election to the Madang Open seat (Madang Province) as a member of the Pangu Pati. While in Opposition, Kramer was the shadow Minister for Public Enterprises and State Investments and Public Service in the Pruaitch led Opposition from August 2017-May 2019. In 2018, he left the Pangu Pati and established a new political party: The Allegiance.

This is Kramer’s first term in the 10th National Parliament, Member for Madang Open, Party Leader of the Allegiance Party. Kramer was appointed Minister for Police in the Marape-Steven led Government, sworn in on 7 June 2019 by the Governor General Sir Bob Dadae.

He has outlined one of his main initiatives designed to keep citizens of PNG safe: complaints regarding the police force can be raised with Minister Kramer, and, if justified, he will bring them directly to the police commissioner.

Brief Personal History

Kramer was an outspoken Opposition member, vocal anti-corruption proponent and is active on social media. He publishes the Facebook blog, the Kramer Report. He attended high school at St Brendan’s College, in Queensland, Australia until 1992.

*Note: further briefing material for this meeting will be provided upon your arrival in Papua New Guinea.*
Thematic brief: Regional processing arrangements in Papua New Guinea

Regional Resettlement Arrangement

- Australia values its partnership with Papua New Guinea to combat people smuggling in our region.
  - Papua New Guinea values its partnership with Australia and seeks to support Australia in its efforts to combat people smuggling in the region.

- Resolving the residual regional processing caseload
  - Home Affairs will continue to support Papua New Guinea’s efforts to resolve the regional processing caseload through resettlement, returns and removals.

United States resettlement

- The United States resettlement arrangement is progressing well and continues.
- As at 10 July 2019, 250 refugees from Papua New Guinea have resettled in the United States.
  - 102 refugees have received provisional positive decisions and will depart in the coming weeks and months.
  - The next departure from Papua New Guinea of ten individuals is scheduled for 16 July 2019.
• Engagement in the United States resettlement process by transferees in Papua New Guinea remains strong.

Removals and failed asylum seekers

• Papua New Guinea has made progress on the involuntary removal of failed asylum seekers, with 20 removals to date.

• On 4 July 2019, Papua New Guinea commenced the relocation of failed asylum seekers from Manus to temporary accommodation in Port Moresby.
  o As at 9 July 2019, 66 failed asylum seekers have been transferred.
  o Failed asylum seekers are being relocated to Port Moresby in preparation for detention in the Bomana Immigration Centre.

• Chief Migration Officer, Papua New Guinea Immigration and Citizenship Authority has confirmed he intends to manage this cohort under the Papua New Guinea’s Migration Act 1978, noting failed asylum seekers are unlawful citizens.

• Papua New Guinea has procured a competent service provider, Controlled Outcomes, to manage operations at the Bomana Immigration Centre and is in the process of finalising an arrangement with the Pacific International Hospital for the provision of health services.

• Australia will have no involvement at the site and will receive no reporting on incidents or actions at the Centre.
  o This will enable the Department of Home Affairs to focus support efforts on migration outcomes for the residual cohort.
Strategic messaging will be rolled out to the failed asylum seeker population shortly after their detention.

**Settlement in Papua New Guinea**

- Papua New Guinea has an active settlement program for refugees, s. 33(a)(iii)
  - While 60 refugees are recorded as settled in Papua New Guinea, these refugees continue to be eligible for US resettlement, s. 33(a)(iii)
  - Papua New Guinea offers 12 months settlement support for refugees, extended in exceptional circumstances, which is linked to employment and promotes self-sufficiency, s. 33(a)(iii)
  - The Government of Papua New Guinea continues to consider options to further enhance its settlement program, s. 33(a)(iii)

To ensure continuity of service delivery to transferees while Papua New Guinea undertakes its procurement exercise, the Department of Home Affairs has extended service delivery contracts with Paladin Holdings, NKW Holdings, JDA Wokman and Pacific International Hospital to cover transition out period (1 July – 31 December 2019).

On 26 June 2019, the Papua New Guinea Immigration and Citizenship Authority and Home Affairs released a joint media statement confirming a shared commitment and intention to ensure the continuity of service delivery arrangements under the Regional Resettlement Arrangement.
Paladin Holdings PTE Ltd

- On 28 February 2018, Home Affairs signed a contract with Paladin for garrison and security services at the East Lorengau Refugee Transit Centre, as well as services at Hillside Haus, West Lorengau Haus and other sites in Port Moresby.

- Paladin provide the following services to transferees:
  - Security services (all sites)
  - Incident management (all sites)
  - Emergency management (all sites)
  - Transport and escort, including delivering a bus service in Manus (all sites)
  - Reception, induction and departures (all sites)
  - Resident property (all Manus sites)
  - IT / Communications (all sites)
  - Facilities management (ELRRT)
  - Business Services (all sites)

JDA Wokman Ltd

- On 9 March 2018, Home Affairs signed a contract with JDA to deliver the following settlement services in Papua New Guinea, including Manus Island and Port Moresby:
  - Resident engagement and case management, including employment assistance for refugees and non-refugees in Manus Island and Port Moresby, as well as refugees settled in the Papua New Guinea community
  - Allowance and support payments
  - Translation and interpreter services
  - Complaints management
  - Programs, including orientation support, language skills, life skills, volunteer programs and formal training programs within the Papua New Guinea community.

NKW Holdings Limited

- On 21 September 2018, Home Affairs signed a contract with NKW to deliver the following site management services at Hillside Haus and West Lorengau Haus:
  - Catering
  - Cleaning
  - Reception
  - Accommodation Management
  - Site Management Services
  - Individual Allowance Program
  - Resident Engagement Services

Pacific International Hospital

- On 29 June 2019, the Department of Home Affairs signed and executed a contract for the provision of health services in Papua New Guinea to 31 December 2019 with Pacific International Hospital.
The Pacific International Hospital continues to deliver health services at the general practitioner-led clinic located at the East Lorengau Refugee Transit Centre for all refugees and failed asylum seekers residing in Manus Province.

Playfair Migration Services

On 13 March 2013, the Department of Home Affairs signed the Claims Assistance Protection Scheme contract with Playfair to provide support to asylum seekers, and to assist the Government of Papua New Guinea to undertake refugee status determinations.

On 29 June 2019, the Playfair contract was extended to the 31 September 2019.

Health services

The Australian Government works closely with the Government of Papua New Guinea to ensure transferees continue to be provided with a range of health, welfare and support services, including extensive physical and mental healthcare provisions, free accommodation and utilities, allowances and employments services.

- Considerable funding has been provided to support Papua New Guinea’s management of the regional processing cohort and to ensure individuals have access to a range of comprehensive physical and mental health and welfare services.

- Healthcare in Papua New Guinea is delivered through the Pacific International Hospital; providing a range of general and specialised services through qualified medical professionals.
  - As at 10 July 2019, there are 29 contracted health professionals available to transferees, including 11 mental health professionals. This is a ratio of approximately one healthcare professional to every 15 transferees, and one mental health professional to every 41 transferees.

- Medical and mental health services for transferees on Manus Island are delivered at the practitioner-led East Lorengau Refugee Transit Centre walk-in clinic.
  - Additional medical and mental health services are provided through the Lorengau General Hospital.
  - Respite accommodation is also available, with outreach mental health and welfare services provided.

- Transferees are relocated to the Pacific International Hospital in Port Moresby for more comprehensive medical treatment, as required.
  - Onsite facilities include a dedicated 12-bed mental health ward and activity room, supported by additional mental health and psychiatric professionals.
  - Transferees also have exclusive access to an acute three-bed in-patient ward with one seclusion room, an activity room and secured nursing station.
  - The dedicated mental health ward capable of providing services for major depressive disorder; substance use disorders; post-traumatic stress disorder and...
other trauma-related conditions; anxiety disorders; serious mental illness; and other psychotic disorders.

Medical transfers to Australia

- The *Home Affairs Legislation Amendment (Miscellaneous Measures) Act 2019* introduced new medical transfer provisions for transferees in regional processing countries (effective 2 March 2019).
  - As at 10 July 2019, 39 individuals, all from Papua New Guinea, have transferred to Australia for medical or psychiatric assessment or treatment under section 198E of the Act.

- In parallel, the Department of Home Affairs continues to facilitate medical transfers to Australia, under existing/alternative provisions, in cases where medical treatment is not available in Papua New Guinea.
  - Since 2 March 2019, nine individuals have transferred from Papua New Guinea to Australia for medical treatment under standard medical transfer processes.

- The *Migration Amendment (Repairing Medical Transfers) Bill 2019* was referred by the Senate to the Legal and Constitutional Affairs Legislation Committee.
  - The Bill repeals the provisions inserted into the *Migration Act 1958* by Schedule 6 to the *Miscellaneous Measures Act 2019* and introduces a returns and removals mechanism.

Self-harm

- Since December 2018, there has been a substantial increase in self-harming behaviours (threats and actual) across the regional processing population in Papua New Guinea.
  - The behaviour has been reported extensively through the media.

- The rate of self-harm incidents started rising in December 2018, when the Phelps Bill was first introduced, increased following the introduction of new medical transfer legislation in March 2019, and further increased following the federal election in May 2019.

- The intensity and gravity of incidents has increased, with transferees buoyed by medical transfers to Australia and heightened media coverage. Transferees now see medical transfer as a viable pathway to Australia.

- In response, contracted service providers have bolstered care to transferees:
  - increasing the capacity of the temporary respite site at Manus;
  - introducing 24-hour onsite mental health services; and
  - broadening outreach welfare and mental health services across Manus accommodation sites.
The Department of Home Affairs has requested contracted service providers submit additional proposals to respond to increasing self-harm incidents, including the potential to utilise hospitals across Papua New Guinea to increase the number of accessible in-patient beds and expanding the capacity of the permanent respite accommodation at the East Lorengau Refugee Transit Centre (currently under construction).
Attachments
A: Joint Statement

Citizenship Authority and Australian Department of Home Affairs

The Australian and Papua New Guinea Governments are committed to ongoing cooperation to ensure quality and sustainable services are in place to support the health, welfare and safety of transferees in Papua New Guinea. These services are essential to supporting individuals engage in existing resettlement and settlement opportunities.

The Papua New Guinea Government has advised it intends to assume responsibility for service delivery and will contract local providers through an open market competitive procurement process. Prime Minister Marape reinforced this expectation on 25 June 2019.

To allow the Papua New Guinea Immigration and Citizenship Authority time to undertake its open and transparent procurement processes and to ensure services are maintained, the Governments of both countries have agreed to a limited extension of existing contract arrangements and in parallel, will review current contract arrangements to ensure they remain fit for purpose. While procurement processes take time, Australia will work with Papua New Guinea to transition to new service providers within the quickest possible time, at which time Australian held contracts will be terminated.

The Governments of Australia and Papua New Guinea will not provide ongoing commentary on future contract negotiations.

The Governments of Australia and Papua New Guinea are committed to supporting individuals seeking to engage in existing resettlement and settlement opportunities.

The Papua New Guinea Government currently supports individuals to settle permanently in the community; an opportunity that has been taken up by over 50 refugees to date. These individuals live and work in the community. The Papua New Guinea Government continues to consider options to further enhance its settlement program, providing support to refugees to permanently reside in the broader Papua New Guinea community.

The United States resettlement arrangement continues, with 546 refugees from Papua New Guinea and Nauru successfully settled to date. An additional 159 individuals in Papua New Guinea and Nauru have been approved for United States resettlement and are expected to depart in the coming weeks and months.
B: Regional Processing Statistics

Please see separate attachment.