



28 November 2018

**In reply please quote:**

FOI Request: FA 18/10/00336

File Number: ADF2018/20549

Dear [REDACTED]

**Freedom of Information (FOI) request - Access Decision**

On 24 September 2018, the Department of Home Affairs (the Department) received a request for access to documents under the *Freedom of Information Act 1982* (the FOI Act).

The purpose of this letter is to provide you with a decision on your request for access under the FOI Act.

**1 Scope of request**

You have requested access to the following documents:

*For each of the following Tariff Concession Orders:*

- 1789961 beverage tanks
- 17102106 autoclave vessels
- 1618988 storage tanks
- 1545049 pickling tanks

*the following documents:*

- (1) Applications.
- (2) Identification material—accompanying applications or provided later.
- (3) Questions to potential local producers—whether included in the applications or later.
- (4) Potential local producers responses to those questions—whether to the applicant or ABF.
- (5) Applicant responses to ABF or those potential local producers responses.
- (6) ABF internal records (including correspondence with applicant or potential local producers) on:
  - (a) tariff classification of the products.
  - (b) extent to which the products capable of production in Australia.
  - (c) whether or not to make this application into a Tariff Concession Order.

## **2 Authority to make decision**

I am an officer authorised under section 23 of the FOI Act to make decisions in respect of requests to access documents or to amend or annotate records.

## **3 Relevant material**

In reaching my decision I referred to the following:

- the terms of your request
- the documents relevant to the request
- the FOI Act
- Guidelines published by the Office of the Information Commissioner under section 93A of the FOI Act (the FOI Guidelines)
- advice from Departmental officers with responsibility for matters relating to the documents to which you sought access

## **4 Staged decision**

I note that you have sought access to documents in relation to four distinct Tariff Concession Orders (TCO). In order to finalise each distinct parts of your request, I will be issuing staged decisions in this request, each decision addressing each TCO.

This is the first of the staged decisions and is in relation to TCO 17102106 - autoclave vessels.

## **5 Documents in scope of request**

The Department has identified 22 documents as falling within the scope of your request for access to documents relating to TCO 17102106. These documents were in the possession of the Department on 24 September 2018 when your request was received.

**Attachment A** is a schedule which describes the relevant documents and sets out my decision in relation to each of them.

## **6 Decision**

The decision in relation to the documents in the possession of the Department which fall within the scope of your request is as follows:

- Release two documents in full
- Release 20 documents in part with deletions

## **7 Reasons for Decision**

Detailed reasons for my decision are set out below.

Where the schedule of documents indicates an exemption claim has been applied to a document or part of document, my findings of fact and reasons for deciding that the exemption provision applies to that information are set out below.

## **7.1 Section 22 of the FOI Act – irrelevant to request**

Section 22 of the FOI Act provides that if giving access to a document would disclose information that would reasonably be regarded as irrelevant to the request, it is possible for the Department to prepare an edited copy of the document, modified by deletions, ensuring that the edited copy would not disclose any information that would reasonably be regarded as irrelevant to the request.

On 8 October 2018, the Department advised you that its policy is to exclude the personal details of officers not in the Senior Executive Service (SES), as well as the mobile and work telephone numbers of SES staff, contained in documents that fall within scope of an FOI request.

I have therefore decided that parts of documents marked 's22(1)(a)(ii)' would disclose information that could reasonably be regarded as irrelevant to your request, and have therefore prepared an edited copy of the documents, with the irrelevant material deleted pursuant to section 22(1)(a)(ii) of the FOI Act.

The remainder of the documents have been considered for release to you as they are relevant to your request.

## **7.2 Section 47F of the FOI Act – Personal Privacy**

Section 47F of the FOI Act provides that a document is conditionally exempt if its disclosure under the FOI Act would involve the unreasonable disclosure of personal information of any person. 'Personal information' means information or an opinion about an identified individual, or an individual who is reasonably identifiable, whether the information or opinion is true or not, and whether the information or opinion is recorded in a material form or not (see s 4 of the FOI Act and s 6 of the *Privacy Act 1988*).

I consider that disclosure of the information marked 's47F' in the documents would disclose personal information relating to third parties. The information within the documents would reasonably identify a person, either through names, positions or descriptions of their role or employment circumstance.

The FOI Act states that, when deciding whether the disclosure of the personal information would be 'unreasonable', I must have regard to four factors set out in s.47F(2) of the FOI Act. I have therefore considered each of these factors below:

- *the extent to which the information is well known;*
- *whether the person to whom the information relates is known to be (or to have been) associated with the matters dealt with in the document;*
- *the availability of the information from publicly available resources;*
- *any other matters that I consider relevant.*

The information relating to the third parties is not well known and would only be known to a limited group of people with a business need to know. As this information is only known to a limited group of people, the individuals concerned are not generally known to be associated with the matters discussed in the document. This information is not available from publicly accessible sources.

I do not consider that the information relating specifically to the third parties would be relevant to the broader scope of your request, as you are seeking access to documents relating to a Tariff Concession Order rather than information which wholly relates to other individuals.

I am satisfied that the disclosure of the information within the documents would involve an unreasonable disclosure of personal information about a number of individuals.

I have decided that the information referred to above is conditionally exempt under section 47F of the FOI Act. Access to a conditionally exempt document must generally be given unless it would be contrary to the public interest to do so. I have turned my mind to whether disclosure of the information would be contrary to the public interest, and have included my reasoning in that regard below.

### **7.3 Section 47G of the FOI Act – Business Affairs**

Section 47G(1)(a) of the FOI Act permits conditional exemption of documents containing business information where disclosure of that information would, or could reasonably be expected to, unreasonably affect the organisation adversely in respect of its lawful business, commercial or financial affairs.

I am satisfied that part of document 14 contains information concerning the business, commercial or financial affairs of an organization.

The information is in the nature of packing lists, including commercially sensitive information, and technical specification drawings.

In determining whether disclosure of the information within the documents would or could reasonably be expected to adversely affect the lawful business, commercial or financial affairs of an organisation, I have had regard to the following factors:

- (a) The extent to which the information is well known;
- (b) Whether the organisation or undertaking is known to be associated with the matters dealt with in the documents;
- (c) The availability of the information from publicly accessible sources; and
- (d) Any other matters that the Department considers relevant.

The information contained within these documents is not in the public domain and the information is not available from publicly accessible sources, such as the organisation's website. I am satisfied that the disclosure of the information would, or could reasonably be expected to, unreasonably affect that organisation in respect of its lawful business, commercial or financial affairs.

I have decided that parts of document 14 are conditionally exempt under section 47G of the FOI Act. Access to a conditionally exempt document must generally be given unless it would be contrary to the public interest to do so. I have turned my mind to whether disclosure of the information would be contrary to the public interest, and have included my reasoning in that regard below.

#### 7.4 *The public interest – section 11A of the FOI Act*

As I have decided that parts of the documents are conditionally exempt, I am now required to consider whether access to the conditionally exempt information would be contrary to the public interest (section 11A of the FOI Act).

A part of a document which is conditionally exempt must also meet the public interest test in section 11A(5) before an exemption may be claimed in respect of that part.

In summary, the test is whether access to the conditionally exempt part of the document would be, on balance, contrary to the public interest.

In applying this test, I have noted the objects of the FOI Act and the importance of the other factors listed in section 11B(3) of the FOI Act, being whether access to the document would do any of the following:

- (a) promote the objects of this Act (including all the matters set out in sections 3 and 3A);
- (b) inform debate on a matter of public importance;
- (c) promote effective oversight of public expenditure;
- (d) allow a person to access his or her own personal information.

Having regard to the above:

- I am satisfied that access to the documents would promote the objects of the FOI Act.
- I consider that the subject matter of the documents does not seem to have the character of public importance. The matter has a very limited scope and, in my view, would be of interest to a very narrow section of the public.
- I consider that no insights into public expenditure will be provided through examination of the documents.
- I am satisfied that you do not require access to the documents in order to access your own personal information.

I have also considered the following factors that weigh against the release of the conditionally exempt information in the documents:

- disclosure of the personal information which is conditionally exempt under **section 47F** of the FOI Act could reasonably be expected to prejudice the protection of those individuals' right to privacy.
- The Department is committed to complying with its obligations under the *Privacy Act 1988*, which sets out standards and obligations that regulate how the Department must handle and manage personal information. It is firmly in the public interest that the Department uphold the rights of individuals to their own privacy and meets its obligations under the Privacy Act. I consider that this factor weighs heavily against disclosure of the personal information contained within these documents.
- disclosure of the parts of the documents that are conditionally exempt under section 47G of the FOI Act could reasonably be expected to prejudice the competitive commercial activities of an affected third party. I consider that this prejudice is contrary to the public interest.

I have also had regard to section 11B(4) which sets out the factors which are irrelevant to my decision, which are:

- a) access to the document could result in embarrassment to the Commonwealth Government, or cause a loss of confidence in the Commonwealth Government;
- b) access to the document could result in any person misinterpreting or misunderstanding the document;
- c) the author of the document was (or is) of high seniority in the agency to which the request for access to the document was made;
- d) access to the document could result in confusion or unnecessary debate.

I have not taken into account any of those factors in this decision.

Upon balancing all of the above relevant public interest considerations, I have concluded that the disclosure of the conditionally exempt information in the documents is not in the public interest and therefore exempt from disclosure under the FOI Act.

## **8 Legislation**

A copy of the FOI Act is available at <https://www.legislation.gov.au/Details/C2017C00251>. If you are unable to access the legislation through this website, please contact our office for a copy.

## **9 Your Review Rights**

### Internal Review

If you disagree with this decision, you have the right to apply for an internal review by the Department of this decision. Any request for internal review must be provided to the Department within 30 days of you being notified of the decision. Where possible please attach reasons why you believe a review of the decision is necessary. The internal review will be carried out by an officer other than the original decision maker and the Department must make a review decision within 30 days.

Applications for review should be sent to:

By email to: [foi.reviews@homeaffairs.gov.au](mailto:foi.reviews@homeaffairs.gov.au)

OR

By mail to:  
Freedom of Information Section  
Department of Home Affairs  
PO Box 25  
BELCONNEN ACT 2617

### Review by the Office of the Australian Information Commissioner

You may apply directly to the Office of the Australian Information Commissioner (OAIC) for a review of this decision. You must apply in writing within 60 days of this notice. For further information about review rights and how to submit a request for a review to the OAIC, please see Fact Sheet 12 "Freedom of information – Your review rights", available online at <http://www.oaic.gov.au/freedom-of-information/foi-reviews>.

## **10 Making a Complaint**

You may complain to the Australian Information Commissioner about action taken by the Department in relation to your request.

Your enquiries to the Australian Information Commissioner can be directed to:

Phone 1300 363 992 (local call charge)

Email [enquiries@oaic.gov.au](mailto:enquiries@oaic.gov.au)

There is no particular form required to make a complaint to the Australian Information Commissioner. The request should be in writing and should set out the grounds on which it is considered that the action taken in relation to the request should be investigated and identify the Department of Home Affairs as the relevant agency.

## **11 Contacting the FOI Section**

Should you wish to discuss this decision, please do not hesitate to contact the FOI Section at [foi@homeaffairs.gov.au](mailto:foi@homeaffairs.gov.au).



**Authorised Decision Maker**  
**Department of Home Affairs**

## ATTACHMENT A

### SCHEDULE OF DOCUMENTS REQUEST UNDER *FREEDOM OF INFORMATION ACT 1982*

FOI request: FA 18/10/00336

No	Date of document	No. of pages	Description	Decision on release	
1.	22/09/2017	2	Email from broker Subject: Clean Teq Holdings - Tariff Concession Order application	Release in part	47F
2.	22/09/2017	9	Application for Tariff Concession Order	Release in part	47F
3.	Undated	4	Illustrative Descriptive Material	Release in full	
4.	Undated	31	Local Manufacturer Searches	Release in part	47F
5.	26/09/2017	1	Email from TARCON to Broker Subject: RE: Clean Teq Holdings - Tariff Concession Order application	Release in part	22(1)(a)(ii) 47F
6.	26/09/2017	1	Email from TARCON to Tariff Classification Subject: New TCO Application ADF2017/102106	Release in part	22(1)(a)(ii) 47F
7.	26/09/2017	2	Tariff Classification Sheet	Release in part	47F
8.	Undated	1	TCO wording	Release in full	
9.	27/9/2017	1	Email from Tariff Classification to TARCON Subject: Finalised Tariff Classification Sheet TC ADF2017/102106	Release in part	22(1)(a)(ii)
10.	27/9/2017	2	Finalised Tariff Classification Sheet	Release in part	22(1)(a)(ii) 47F
11.	10/10/2017	2	Classification and Goods Description	Release in part	22(1)(a)(ii)
12.	12/10/2018	3	Email between Broker and Australian Border Force Subject: Insufficient IDM - TCO 17102106 - High pressure acid leach autoclave vessels	Release in part	22(1)(a)(ii) 47F
13.	12/10/2018	2	Email between Broker and Australian Border Force Subject: Insufficient IDM - TCO 17102106 - High pressure acid leach autoclave Vessels Attaching additional IDM	Release in part	22(1)(a)(ii) 47F
14.	Undated	19	Illustrative Descriptive Material	Release in part	47G
15.	13/10/2017	3	Email from Broker to ABF Subject: Insufficient IDM - TCO 17102106 - High pressure acid leach autoclave Vessels	Release in part	22(1)(a)(ii) 47F
16.	16/10/2017	6	Email from Broker to ABF Subject: Insufficient IDM - TCO 17102106 - High pressure acid leach autoclave vessels	Release in part	22(1)(a)(ii) 47F
17.	16/10/2018	6	Email from Broker to ABF Subject: Insufficient IDM - TCO 17102106 - High pressure acid leach autoclave vessels	Release in part	22(1)(a)(ii) 47F



No	Date of document	No. of pages	Description	Decision on release	
18.	17/10/2017	2	Letter to Broker Tariff Concession System Application Acceptance	Release in part	22(1)(a)(ii) 47F
19.	17/10/2017	2	Statement of Reasons – Acceptance as valid application TC17102106	Release in part	22(1)(a)(ii)
20.	22/1/2018	2	Letter to Broker Tariff Concession System Application Successful	Release in part	22(1)(a)(ii) 47F
21.	22/1/2018	1	Tariff Concession Order	Release in part	22(1)(a)(ii)
22.	22/1/2018	1	Statement of Reasons – Making of a Tariff Concession Order	Release in part	22(1)(a)(ii)