12 November 2018

## In reply please quote:

FOI Request: FA 18/07/01332 File Number: ADF2018/164682

Dear Ms

# Freedom of Information (FOI) request - Access Decision

On 26 July 2018, the Department of Home Affairs (the Department) received a request for access to documents under the *Freedom of Information Act 1982* (the FOI Act).

The purpose of this letter is to provide you with a decision on your request for access under the FOI Act.

#### 1 Scope of request

You have requested access to the following documents:

- Copies of all Immigration Detention Health Reports such as the IHMS Report prepared for the Department from March 2016 to date
- The total number of people currently in Australian Immigration Detention Centres (IDC) diagnosed with hepatitis C
- The total number of people in IDC's who are currently diagnosed with hepatitis C and were newly diagnosed with hepatitis C in the periods Jan-Dec 2016; Jan - Dec 2017 and Jan 2018 to present
- Any documents, memoranda and/or reports which evidence the Department's protocols, management plans and/or policies for the treatment of all detainees in IDC's with hepatitis C.

# 2 Authority to make decision

I am an officer authorised under section 23 of the FOI Act to make decisions in respect of requests to access documents or to amend or annotate records.

#### 3 Relevant material

In reaching my decision I referred to the following:

- the terms of your request
- the documents relevant to the request
- the FOI Act
- Guidelines published by the Office of the Information Commissioner under section 93A of the FOI Act (the FOI Guidelines).

## 4 Documents in scope of request

The Department has identified nine documents as falling within the scope of your request. These documents were in the possession of the Department on 26 July 2018 when your request was received.

**Attachment A** is a schedule which describes the relevant documents and sets out my decision in relation to each of them.

In relation to part 1 of your request, the Immigration Detention Health Reports for the period March to September 2016 have been published on the Department's Disclosure Log at:

https://www.homeaffairs.gov.au/about/access-accountability/freedom-of-information-foi/log/2017. Please refer to FA 16/08/00237 and FA 17/01/01034.

In relation to part 4 of your request, it is noted that Chapter 6 of the Detention Services Manual also contains information on *'Communicable Diseases – prevention and management'*. This is publicly available on <u>Legend.com</u>.

#### 5 Decision

The decision in relation to the documents in the possession of the Department which fall within the scope of your request is as follows:

- Release seven documents in full
- Release two documents in part with deletions

#### 6 Reasons for Decision

Detailed reasons for my decision are set out below.

Where the schedule of documents indicates an exemption claim has been applied to a document or part of document, my findings of fact and reasons for deciding that the exemption provision applies to that information are set out below.

# 6.1 Section 47E of the FOI Act – Operations of Agencies

Section 47E(d) of the FOI Act provides that documents are conditionally exempt if disclosure would, or could reasonably be expected to, have a substantial adverse effect on the proper and efficient conduct of the operations of an agency.

The information marked 's47E(d)' consists of operational email addresses used by this Department. These email addresses are not otherwise publicly available, and disclosure of this information could reasonably be expected to result in potential vexatious

communication and public inquiries which these operational areas are not resourced to manage. The Department has established channels of communication for members of the public into the Department, and I consider there is no public interest in disclosing these operational contact details. Given the operational focus of those business areas, such a diversion of the resources of that business area could reasonably be expected to have a substantial adverse effect on the proper and efficient conduct of the operations of this Department and its partner agencies.

Accordingly, I have decided that the documents are conditionally exempt under section 47E(d) of the FOI Act. Access to a conditionally exempt document must generally be given unless it would be contrary to the public interest to do so. I have turned my mind to whether disclosure of the information would be contrary to the public interest, and have included my reasoning in that regard below.

# 6.2 The public interest – section 11A of the FOI Act

As I have decided that parts of the documents are conditionally exempt, I am now required to consider whether access to the conditionally exempt information would be contrary to the public interest (section 11A of the FOI Act).

A part of a document which is conditionally exempt must also meet the public interest test in section 11A(5) before an exemption may be claimed in respect of that part.

In summary, the test is whether access to the conditionally exempt part of the document would be, on balance, contrary to the public interest.

In applying this test, I have noted the objects of the FOI Act and the importance of the other factors listed in section 11B(3) of the FOI Act, being whether access to the document would do any of the following:

- (a) promote the objects of this Act (including all the matters set out in sections 3 and 3A);
- (b) inform debate on a matter of public importance;
- (c) promote effective oversight of public expenditure;
- (d) allow a person to access his or her own personal information.

#### Having regard to the above:

- I am satisfied that access to the documents would promote the objects of the FOI Act.
- I consider that the subject matter of the documents does not seem to have the character of public importance. The matter has a very limited scope and, in my view, would be of interest to a very narrow section of the public.
- I consider that no insights into public expenditure will be provided through examination of the documents.
- I am satisfied that you do not require access to the documents in order to access your own personal information.

Disclosure of the documents would not provide a person with sufficient information to assess the rigour or efficiencies of internal decision making processes within the

Department, promote scrutiny of government decision making or reveal the reasoning for a government decision. I consider these considerations as neutral.

I have also considered the following factors that weigh against the release of the conditionally exempt information in the documents:

• Disclosure of the operational email addresses which are conditionally exempt under section 47E(d) of the FOI Act would have a substantial adverse effect on the ability of the relevant operational areas to conduct their business as usual. The Department has established avenues in place for members of the public to contact when they have queries, complaints or comments. I consider that there is a strong public interest in ensuring public feedback is filtered through these available channels so that operational areas within the Department are able to carry out their functions in an effective matter. I consider that this factor weighs heavily against disclosure of this conditionally exempt information.

I have also had regard to section 11B(4) which sets out the factors which are irrelevant to my decision, which are:

- a) access to the document could result in embarrassment to the Commonwealth Government, or cause a loss of confidence in the Commonwealth Government;
- b) access to the document could result in any person misinterpreting or misunderstanding the document;
- c) the author of the document was (or is) of high seniority in the agency to which the request for access to the document was made;
- d) access to the document could result in confusion or unnecessary debate.

I have not taken into account any of those factors in this decision.

Upon balancing all of the above relevant public interest considerations, I have concluded that the disclosure of the conditionally exempt information in the documents is not in the public interest and therefore exempt from disclosure under the FOI Act.

## 7 Legislation

A copy of the FOI Act is available at <a href="https://www.legislation.gov.au/Details/C2017C00251">https://www.legislation.gov.au/Details/C2017C00251</a>. If you are unable to access the legislation through this website, please contact our office for a copy.

## 8 Your Review Rights

#### Internal Review

If you disagree with this decision, you have the right to apply for an internal review by the Department of this decision. Any request for internal review must be provided to the Department within 30 days of you being notified of the decision. Where possible please attach reasons why you believe a review of the decision is necessary. The internal review will be carried out by an officer other than the original decision maker and the Department must make a review decision within 30 days.

Applications for review should be sent to:

By email to: foi.reviews@homeaffairs.gov.au

OR

By mail to:
Freedom of Information Section
Department of Home Affairs
PO Box 25
BELCONNEN ACT 2617

# Review by the Office of the Australian Information Commissioner

You may apply directly to the Office of the Australian Information Commissioner (OAIC) for a review of this decision. You must apply in writing within 60 days of this notice. For further information about review rights and how to submit a request for a review to the OAIC, please see Fact Sheet 12 "Freedom of information – Your review rights", available online at <a href="http://www.oaic.gov.au/freedom">http://www.oaic.gov.au/freedom</a> of information/foi reviews.

# 9 Making a Complaint

You may complain to the Australian Information Commissioner about action taken by the Department in relation to your request.

Your enquiries to the Australian Information Commissioner can be directed to:

Phone 1300 363 992 (local call charge)

Email enquiries@oaic.gov.au

There is no particular form required to make a complaint to the Australian Information Commissioner. The request should be in writing and should set out the grounds on which it is considered that the action taken in relation to the request should be investigated and identify the Department of Home Affairs as the relevant agency.

# 10 Contacting the FOI Section

Should you wish to discuss this decision, please do not hesitate to contact the FOI Section at foi@homeaffairs.gov.au.

Authorised Decision Maker Department of Home Affairs

# ATTACHMENT A

# SCHEDULE OF DOCUMENTS REQUEST UNDER FREEDOM OF INFORMATION ACT 1982

**FOI request**: FA 18/07/01332 **File Number**: ADF2018/164682

Doc. No.	Date of document	No. of pages	Description  Immigration Detention Health Report October – December 2016 Quarter 4	Decision on release	
1.				Release in full	
2.	-	72	Immigration Detention Health Report  January – March 2017 Quarter 1	Release in full	
3.	-	73	Immigration Detention Health Report April – June 2017 Quarter 2	Release in full	
4.	-	72	Immigration Detention Health Report July – September 2017 Quarter 3	Release in full	
5.	-	73	Immigration Detention Health Report October – December 2017 Quarter 4	Release in full	
6.	-	77	Immigration Detention Health Report January – March 2018 Quarter 1	Release in full	
7.	-	66	Immigration Detention Health Report April – June 2018 Quarter 2	Release in full	
8.	02.03.2018	3	Policy Statement – Hepatitis C Prevention and Treatment in Immigration Detention Facilities	Release in part	s.47E(d)
9.	_	2	Fact Sheet: Blood Borne Diseases	Release in part	S.47E(d)