

Australian Government

Department of Immigration and Border Protection

# Summary of Discussion and Action Items Minister's Council on Asylum Seekers and Detention (MCASD) 10<sup>th</sup> General Meeting Wednesday 12 – Thursday 13 February 2014

#### Attendees

#### MCASD

- 1. Mr Paris Aristotle AM, Chair
- 2. Air Marshal Ray Funnell AC (Retd.), Deputy Chair
- 3. Ms Kerrin Benson
- 4. Mr Noel Clement
- 5. Ms Caz Coleman
- 6. Assoc. Professor Mary Anne Kenny
- 7. Ms Libby Lloyd AM
- 8. Dr Maryanne Loughry AM
- 9. Dr Jamal Rifi

### Minister's Office

10. Mr Charles Wann, Senior Immigration Advisor

### **Guest Attendees**

- 11. Lieutenant General Angus Campbell, Commander of Operation Sovereign Borders, Day one
- 12. s. 22(1)(a)(ii)

### Department of Immigration and Border Protection

- 13. Mr Martin Bowles PSM Secretary
- 14. Mr Mark Cormack Deputy Secretary, Immigration Status Resolution Group
- 15. Mr Garry Fleming A/g Deputy Secretary, Policy and Programme Management Group
- 16. Mr Christopher Callanan First Assistant Secretary, Compliance and Case Resolution Division
- 17. Mr Ken Douglas First Assistant Secretary, Offshore Detention and Returns Task Group
- 18. Ms Alison Larkins First Assistant Secretary, Refugee, Humanitarian and International Policy Division
- 19. Ms Vicki Parker First Assistant Secretary, Legal and Assurance Division
- 20. Ms Kate Pope PSM First Assistant Secretary, Community Programmes and Children Division
- 21. Ms Fiona Andrew Assistant Secretary, National Operations and Capability

- 22. Mr Robert Illingworth Assistant Secretary, Strategic Framework Branch
- 23. Mr Peter Speldewinde Assistant Secretary, International Engagement Branch
- 24. Mr Paul McCormack A/g Assistant Secretary, IMA BVE Programme and Community Engagement Branch
- 25. Mr Daniel Boyer Assistant Secretary, Humanitarian Branch
- 26. s. 22(1)(a)(ii)



- 29. s. 22(1)(a)(ii)
- 30. s. 22(1)(a)(ii) 31. s. 22(1)(a)(ii)
- 31. s. 22(1)(a)(ii)32. s. 22(1)(a)(iii)
- 32. S. 22(1)(a)(1)

# Apologies

# MCASD

- Bishop D Eugene Hurley
   Professor Nicholas Procter
- 2. Professor Nicholas Procter

### Department of Immigration and Border Protection

- 3. Dr Wendy Southern PSM Deputy Secretary, Policy and Programme Management Group
- 4. Mr Matt Cahill First Assistant Secretary, Status Resolution Services Division
- 5. Ms Lynne Gillam Assistant Secretary, Onshore Protection Branch

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Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	applications will be considered in a new process that will not commence before October 2014 and is not expected to include access to the RRT, in line with the Government pre-election commitments but will instead provide access to an alternative review mechanism where relevant. 5. 47C(1)	s. 47C(1)	Document First Assistant Secretary, Refugee, Humanitarian and International Policy Division
	The department advised 232 people were transferred from Nauru to Curtin and are in the process of being granted BVEs. They have elected to restart processing on their return from Nauru. At this stage this cohort cannot be prioritised. The meeting discussed non-IMA funding for the Community Assistance Scheme (CAS) and the ASAS. The Chair advised that alternative strategies need to be explored, however the Council require feedback from the department in order to formulate advice. Part of agenda item 3 – Code of Behaviour (CoB) was discussed on day two with A/g Assistant Secretary, IMA BVE Programme and Community Engagement Branch.	GM10 - 3/04 The Council agreed that Mr Funnell and Ms Lloyd would meet with A/g Assistant Secretary, IMA BVE Programme & Community Engagement to discuss the CoB further.	A/g Assistant Secretary, IMA BVE Programme and Community Engagement Branch
4. Update from the Department of Immigration and Border Protection	The department gave an overview of the statistics in provided in action item response 2/02. s. 47E(d) s. 47C(1) The department clarified that it is government policy and there are to be no exceptions. The Chair asked if there is access to full schooling. The department advised that there is access to more intense resources and the goal is to integrate access to mainstream schooling and increase the amenities. s. 47E(d)		
	s 47E(d)		

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n Discussion / Backgrounds	Action Item / Date	Responsibility
<ul> <li>s. 47E(d) The Cha asked about the scope of use for Inverbrackie for community detention (CD), the department advised that there is no formal direction as yet, but the size of the network will decrease and decisions will be made in time.</li> </ul>		Document 1
Dr Loughry asked about children and families on CI and the resources available, <b>S.</b> 47C(1) . s. 33(a)(iii), s. 47E(d)		
s. 33(a)(iii), s. 47E(d)		
s 47E(d)		
s. 4/C(1), s. 4/G(1)(a)	s. 47C(1)	The Council Chair
s. 47E(d)	GM10 - 4/02 - The Council to advise the department on specific cases (on CI) where there are strong individual needs.	The Council Chair and Deputy Secretary Mark Cormack

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	received last week and whether they should go to community leaders or pro- bono lawyers. The Chair suggested pulling them out as a cohort and determining what they are eligible for. <b>\$</b> . 47C(1)		Document
5. Lieutenant General Angus Campbell, Commander of Operation Sovereign Borders	The department are looking at network capabilities. IN CAMERA SESSION		
6.New Refugee Status Resolution Process (RSD)	s. 47C(1) The Council was briefed by the department on the new RSD process. The Chair requested a meeting between the MCASD and the department to enable the Council to provide input into the preferred specification of policy and regulation in finalising the new RSD process. First Assistant Secretary, Refugee, Humanitarian and International Policy Division advised approval would need to be sought from the Minister regarding the possible consultation with MCASD in this process prior to a meeting being arranged.	GM10 - 6/01- First Assistant Secretary, Refugee, Humanitarian and International Policy Division to consult with Minister's Office B) discuss how MCASD can best provide advice on the development of the new RSD process.	First Assistant Secretary, Refugee, Humanitarian and International Policy Division; and Senior Immigration Advisor, Minister's Office
	In the context of implementation, Ms Benson commented on the importance of having the right communication strategies including announcements and new forms.	GM10 - 6/02 - Council members Ms Benson and Ms Lloyd to provide advice to the department with the communication strategy and trial for the new RSD forms.	First Assistant Secretary, Refugee, Humanitarian and International Policy Division. Assistant Secretary, Onshore Protection.
Condition Code 8559 – Protection Visa	There was limited discussion on Condition Code 8559 – Protection Visa. The Council recommended and agreed to circulate to stakeholders, via email, the July 2013 PV information given to clients.	GM10 - 6/03 - Circulate to Council members via the Secretariat the Condition Code 8559 Protection Visa information that was provided to clients.	Secretariat
7. Update on regional capacity building and targets for resettlement in the humanitarian programme	An update on the allocations and visa grants in the humanitarian programme was provided by Director PMDS, Humanitarian Branch. S. 47C(1)	GM10 - 7/01 -s. 47C(1)	Director PMDS, Humanitarian Branch
	s. 47C(1), s. 47E(d)	s. 47C(1)	First Assistant Secretary Community Programmes and Children

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Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
			Document
	The department confirmed planning figures out of Indonesia have not changed.	s. 47C(1)	Director PMDS, Humanitarian Branch
8.Direction 62 – Family Stream Processing	s 47E(d)	N/A	N/A
	s. 47C(1)		
	s. 47C(1), s. 47E(d)		
	MCASD ONLY IN CAMERA SESSION		
	END OF DAY ONE		
Day Two 9. Recap	The Chair provided a recap of the discussions held on day one.		54 C M
10. Endorse the updated terms of reference.	The Council discussed the updated terms of reference and provided verbal changes to the Secretariat.	GM10 - 10/01 - Secretariat to update the terms of reference and provide to the Minister in a submission for approval/endorsement	Secretariat
11. Detention Facilities Sub Group visits and reports update	The Chair advised that Council members have visited Christmas Island and Yongah Hill IDC's. A trip to Curtin IDC scheduled for 17 February 2014 and to Darwin IDC and APODs scheduled for 17 March 2014. S. 47C(1) The Assistant Secretary, National Operations and Capability advised there are refurbishments being undertaken at Aqua and Lilac buildings.	GM10 - 11/01 - Secretariat to obtain the Council's views from Dr Loughry prior to the visit to CI IDC and arrange a meeting with the Assistant Secretary Detention Operations and Capability on her return from Christmas Island. March 2014	Secretariat and Assistant Secretary National Operations and Capability
	The Chair provided feedback on communication with service providers about readjusting the way they work as they are dealing with a long term caseload. Assistant Secretary, National Operations and Capability advised that the department is reviewing staffing across the network and looking where efficiencies can be made.		
	s. 47E(d) The Council raised the need for effective communication to the detainees to be informed on the progress of their processing, s. 47C(1)		
	Dr Loughry asked how complex cases are escalated and who the primary escalator is. Assistant Secretary, National Operations and Capability advised		

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	the case would be escalated through their case manager to the Lead Case		Document 1
	Manager. <b>s</b> . 47C(1) Assistant Secretary National Operations and Capability advised that pregnant women will be transferred to Darwin/MITA/Inverbrackie for their obstetric consultations, accompanied by a support person. The department is now looking at sending the family unit as a whole for routine consultations as at times complications arise where they are required to stay for a longer period. This will be reviewed on a case by case basis. <b>s</b> . 47C(1)	GM10 - 11/02 - <b>s. 47C(1)</b>	Ms Coleman and Assistant Secretary,
	The Chair asked that the Service Delivery and Detention Faculties Sub-groups liaise with Assistant Secretary, National Operations and Capability regarding the concerns raised.	GM10 - 11/03 - MCASD Secretariat to liaise with Assistant Secretary, National Operations and Capability and the Council to set up a meeting to discuss any further concerns the Council would like to raise.	Assistant Secretary, National Operations and Capability Secretariat and Assistant Secretary, National Operations and Capability
12.Discussion with the Secretary	IN CAMERA SESSION		
13. Minors in detention, CD arrangements and changes / Age Determination Process and Transition from CD to BVE	The Chair advised the Council are interested in supporting the education system on Christmas Island. Discussion continued around the education facilities and services on Christmas Island. First Assistant Secretary, Community Programmes and Children Division advised that the department is looking at introducing the model that is in place at Leonora. An update on the number of children in detention was provided to the Council. s. 47E(d)		
7	Ms Benson asked if there was a process for tracking of aged out minors from CD to bridging visas and how they manage within the six weeks on CAS transitional and after that period. The department advised there are processes in place to escalate a request to extend the six week process. Screening for vulnerability has been completed; case manager's work closely with the 18 year olds who haven't been granted a bridging visa and also IHMS where necessary.		

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	First Assistant Secretary Children and Community Programmes and Children provided background on what is happening with minors turning 18 being able to finish the school year. Since the beginning of 2013 they have been required to finish at the end of the school term when turning 18. The department provided advice on what the policy allows. There are open exemptions and exceptions and the possibility to request them. If the council are aware of any cases that have problems the department is eager to hear about them. The Council asked what is available for over 18 year olds with limited access to ESL, are there other curriculum activities they can be involved in. The department advised there is limited access to ESL, however they can do vocational activities at their own expense.		Document 1
	s. 47E(d), s. 33(a)(iii) s. 47E(d)	GM10 - 13/01 -s. 47C(1)	First Assistant
			Secretary, Community Programmes and Children Division
	s. 47E(d)		
14. Update on the letainees ransferred from Nauru to Curtin	s. 47C(1), s. 47E(d)	s. 47C(1), s. 47E(d)	Assistant Secretary, Strategic Framework Branch and First Assistant Secretary, Refugee Humanitarian and International Policy
5. Other Business	The Deputy Chair requested and the Council agreed to invite the Australian Human Rights Commissioner to the next General Meeting, the Council agreed.	GM10 - 15/01 - Secretariat to invite Professor Gillian Triggs, President of Australian Human Rights Commission to the 11 <sup>th</sup> General Meeting.	Secretariat
	The Chair also asked that an invitation be extended to Thomas Albrecht from UNHCR to the $11^{th}$ General Meeting.	GM10 - 15/02 - Secretariat to invite Thomas Albrecht from UNHCR to the 11 <sup>th</sup> General Meeting.	Secretariat
3	The Council discussed the next General Meetings. The 11 <sup>th</sup> General Meeting is scheduled for 29/30 April in Sydney with a visit to Villawood on the afternoon of 28 April. This is an optional visit for Council members who would like to attend. The 12 <sup>th</sup> General Meeting was agreed for 26/27 June 2014 in Canberra.	GM10 - 15/03 - Secretariat to incorporate this visit with the 11 <sup>th</sup> GM.	Secretariat
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genda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	The Deputy Chair advised that he will visit Christmas Island in June to conduct a Community Consultative Group meeting (CCG).	GM10 - 15/04 - Secretariat to organise the visit to Christmas Island in June and liaise with Christmas Island to organise the CCG.	Secretariat Document
	The Council discussed the upcoming centre/location visits. A visit is planned for Darwin in March with Dr Loughry and Assoc Professor Kenny confirming that they would like to visit Christmas Island for the primary focus on services to children on $21 - 24$ April 2014	GM10 - 15/05 - Secretariat to organise visit to Christmas Island for Dr Loughry and Assoc Professor Kenny for April.	Secretariat
	Discussion occurred on the progress of the work on Community Engagement and Community Leadership. The Chair asked that Ms Benson and Ms Lloyd progress the work on Community Engagement/Community Leadership further investigate there is a possibility that a meeting can be arranged with the Minister.	GM10 - 15/06 - Ms Benson and Ms Lloyd to liaise with the Secretariat to follow up with Mr Wann, Minister's Senior Immigration Advisor to see if a meeting with the Minister is possible.	Secretariat
	The Chair also asked that the Service Delivery Sub-group be arranged to discuss the RSD, Families/Children, CoB, Community Engagement and Mutual Obligations. The meeting will be held in Melbourne on 14 March at the department offices. Department officers to be invited are Assistant Secretary Community Detention AS Community Detention, (CCRD), First Assistant Secretary, Community Programmes and Children, and Acting Assistant Secretary BVE Programme and Community Engagement.	GM10 - 15/07 - The Secretariat to arrange a Service Delivery Sub-group meeting for 14 March 2014 at the department offices in Melbourne.	Secretariat
	s. 47C(1)	GM10 - 15/08 - s. 47C(1)	Secretariat
	Dr Loughry raised the subject of the Technical Reference Group for CD and asked if there is an opportunity for the Council to provide advice through CAS. The Chair asked Mr Clement and Dr Loughry to think about what the Council might want to recommend after the tender process is aunounced, as the official date is the end of February 2014. Mr Clement and Dr Loughry to create a list of critical issues to formulate advice on UAMs in transition. An update could be provided to the Service Delivery Sub-group on 14 March 2014.	GM10 - 15/09 - Dr Loughry and Mr Clement to make a list of critical issues to formulate advice on UAMs transitioning out and what the Council's recommendations might be once the tender has been announced.	Dr Loughry and Mr Clement
	<b>s.</b> 47C(1) Discussion continued around communication to local stakeholders, like a stakeholder forum state by state. The Council asked if it was possible for the information to be provided to the stakeholders within the next week. Assistant Secretary, Strategic Framework Branch to follow up with First Assistant Secretary, Refugee Humanitarian & International Policy and provide feedback to the Council in the next week on information being provided to Service Providers.	GM10 - 15/10 – Assistant Secretary, Strategic Framework Branch to follow up with First Assistant Secretary, Refugee, Humanitarian & International Policy and provide feedback to the Council in the next week.	Assistant Secretary, Strategic Framework Branch
	The Chair acknowledged Jim O'Callaghan's progression within the refugee, humanitarian and International Policy area during his tenure as the First Assistant Secretary.	GM10 - 15/11 – Chair to draft a letter of thanks and well wishes to Mr Jim O'Callaghan.	Chair

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Australian Government

Department of Immigration and Border Protection Summary of Discussion and Action Items Minister's Council on Asylum Seekers and Detention (MCASD) 11th General Meeting Tuesday 29 - Wednesday 30 April 2014

### **Attendees**

### MCASD

- 1. Mr Paris Aristotle AM, Chair
- 2. Air Marshal Ray Funnell AC (Retd.), Deputy Chair
- 3. Ms Kerrin Benson
- 4. Mr Noel Clement
- 5. Ms Caz Coleman
- 6. Bishop D Eugene Hurley
- 7. Assoc. Professor Mary Anne Kenny (day one)
- 8. Ms Libby Lloyd AM
- 9. Dr Maryanne Loughry AM
- 10. Professor Nicholas Procter
- 11. Dr Jamal Rifi

### Minister's Office

- 12. Mr Charles Wann, Senior Immigration Advisor
- 13. Mr Brendan Tegg, Immigration/Customs Advisor

### **Guest Attendees**

- 14. Professor Gillian Triggs (day one 10.45am 11.45am)
- 15. The Hon Margaret Stone (day two 1.30pm 2.30pm)
- Ms Sharon Ohnesorge, Senior Advisor to the Hon Margaret Stone (day two 1.30pm – 2.30pm)

# **Department of Immigration and Border Protection**

- 17. Dr Wendy Southern PSM A/g Secretary
- Ms Alison Larkins A/g Deputy Secretary, Policy and Programme Management Group
- 19. Mr John Cahill A/g Deputy Secretary, Immigration Status Resolution Group AND First Assistant Secretary, Detention Infrastructure and Services Division
- 20. Mr Matt Cahill First Assistant Secretary, Compliance and Case Resolution Division
- 21. Mr Christopher Callanan First Assistant Secretary, Status Resolution Services Division
- 22. Ms Kate Pope PSM First Assistant Secretary, Community Programmes and Children Division (day two)

- 23. Ms Fiona Andrew Assistant Secretary, Detention Operations Branch
- 24. Ms Katie Constantinou Assistant Secretary, Australian Human Rights Commission (AHRC) Inquiry Taskforce (day one)
- 25. Ms Lynne Gillam Assistant Secretary, Onshore Protection Branch (day two)
- 26. Mr Robert Illingworth Assistant Secretary, Strategic Framework Branch
- 27. Mrs Janet Mackin Regional Manager South (day one)
- 28. Mr Paul McCormack A/g Assistant Secretary, IMA BVE Programme and Community Engagement Branch
- 29. s. 22(1)(a)(ii)
- 30. s. 22(1)(a)(ii)

# **Apologies**

# Minister's Office

- 1. The Hon Scott Morrison MP, Minister for Immigration and Border Protection **Guest Attendees**
- 2. Mr Thomas Albrecht, UNHCR Regional Representative

# **Department of Immigration and Border Protection**

- 3. Mr Martin Bowles PSM Secretary, Department of Immigration and Border Protection
- 4. Mr Mark Cormack Deputy Secretary, Immigration Status Resolution Group
- 5. Mr Ken Douglas First Assistant Secretary, Offshore Detention and Returns Task Group

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
Day One	The Chair opened the 11th MCASD General Meeting at 9.12am, thanked the	N/A	N/A Document 2
1. Introduction and welcome	participants for attending and congratulated Mr Matt Cahill on his new position.		
2. Endorsement of 10 <sup>th</sup> GM	The Council and departmental participants agreed the minutes from the 10 <sup>th</sup> MCASD General Meeting are endorsed.		
minutes and update on Action Items	The Chair summarised action items from the 10 <sup>th</sup> MCASD General Meeting. He has spoken with the Minister in relation to action item <b>GM10-4.01</b> . The complex cases will be progressed as a priority to the Minister's office, for his consideration. This action item is complete.		
	Action item <b>GM10-6.02</b> is progressing with discussions having taken place between the department and Ms Lloyd. It was agreed more specific details from the Council on their concerns is required in order to develop appropriate strategies.	<b>GM 10-6.02</b> in progress – the Council to provide more specific details on their views relating to the department's communication strategy in order to develop appropriate strategies.	Ms Libby Lloyd and Ms Kerrin Benson
	The Deputy Chair requested information on the longevity of Immigration Detention Centres (IDCs) to advise local communities during Community Consultative Group meetings (CCGs).	<b>GM 11-2.01</b> – the department to provide the Deputy Chair information on longevity of Immigration Detention Centres (IDCs) and the estate planning structure for WA facilities, prior to the Council's upcoming Yongah Hill visit & CCG meeting (inclusive of the CI trip & CI CCG) in the first week of July 2014, to be able to inform the local Yongah Hill community. Due 30 May 2014	FAS Detention Infrastructure & Services Division
	The Chair and the Minister's Senior Immigration Advisor have liaised regarding action item <b>GM10-6.02</b> . This will be incorporated in the MCASD Service Delivery and Status Resolution Subgroup.	<b>GM11-2.02</b> Add Action Item <b>GM10-6.02</b> to the next MCASD Service Delivery & Status Resolution Subgroup Agenda.	Secretariat
3. Update from the Department of	The department provided the Council with statistics of people in onshore and offshore detention as at 23 April 2014. It was noted the number of onshore detainees varies daily and is declining due to offshore transfers and releases.		
Immigration and Border Protection	Construction work at the Villawood IDC means detainees need to be moved out. Detainees should return to the Villawood IDC in several weeks as Stage 1 of the Villawood upgrade is currently being finalised. Phase 2 of the development will continue for several years.		
	s. 47C(1) s. 47E(d) The department	<b>GM11-3.01</b> the department to email the budget and arrange a teleconference to brief the Council on the budget outcomes the day after the budget is released.	Secretariat

genda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	agreed to email the budget release to Council members and hold a teleconference to brief them.	Due 14 May 2014	Document 2
	Discussions continued surrounding BVE statistics; the process surrounding release onto a BVE; and signing of the Code of Behaviour (CoB) document. The department advised the process is being refined meaning people being re-granted BVEs won't		
	be re-detained.		
	s. 47C(1)		
	Discussions then moved to entitlements and some hospitals <b>s</b> . 47E(d) The department agreed to confirm what occurs with unpaid hospital bills and report back to the Council.	<b>GM11-3.02</b> the department to provide Ms Caz Coleman with details of the process involved with detainees unpaid hospital bills. <i>Due 30 May 2014</i>	Assistant Secretary (AS), Detention Health Services Branch
	The department advised there is a procurement exercise underway for existing security and health contracts. It is expected the new contracts will be finalised by December 2014 with health contracts finalised in several weeks. The department is		
	looking to extend current contracts during this process.		
	s. 47C(1)		
	It was agreed Mr Clement's proposals for provision of material aid would be included as an agenda item for the MCASD Service Delivery and Status Resolution Sub Group discussions.	<b>GM11-3.03</b> Agenda Item for the next Service Delivery & Status Resolution Subgroup meeting: a discussion on material	Secretariat
	Discussions moved to reports of an outbreak of dengue fever on Nauru with the department responding with statistics, stating the risk of contracting it was low.	aid for Illegal Maritime Arrivals (IMAs) on Bridging Visa Es (BVEs). Due: tbc with Convenor	
	s. 47E(d)		
_	Discussion with Professor Gillian Triggs – President of the Australian Human Rights Commission (AHRC) IN CAMERA discussion.	N/A	N/A

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
5.	Discussion with Acting Secretary Dr Wendy Southern IN CAMERA discussion.	N/A	N/A Document 2
6. Families and Children	The department updated Council members on the transfer of children to Nauru. This is occurring regularly but in low numbers, as they meet the parameters for transfer. Dr Loughry provided an update from her follow up visit to CI in April and reported the atmosphere had improved from her visit in January 2014. <b>s</b> . 47C(1) The Council and the department agreed to work collectively to develop more appropriate housing and education options for those on CI not being transferred. <b>s</b> . 47C(1), <b>s</b> . 47G(1)(a)	<b>GM11-6.01</b> The department to have discussions with the Council regarding community detention (CD) and education on Cl for those not being transferred, in consultation with the Council's newly formed Children and Family Services Working Group; first meeting is scheduled for Monday 5 May 2014. <i>Due 30 May 2014</i>	Dr Maryanne Loughry, Convenor, Children and Family Services Working Group; FAS, Community Programmes & Children Division; Regional Manager South; and AS, Detention Operations Branch; and A/g AS, IMA BVE Programme & Community Engagement Branch
	s. 47C(1), s. 47E(d)	<b>GM11-6.02</b> MCASD Children and Family Services Working Group to discuss the new policy initiative detailed in AI GM11-6.01 with the Minister's Senior Immigration Advisor as soon as possible for him to brief the Minister appropriately. <i>Date: 30 May 2014</i>	Secretariat – next working group meeting to be first week in June 2014
	s. 47E(d)	GM11-6.03 s. 47E(d)	FAS, Refugee Humanitarian and International Policy Division

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	s. 47E(d)		Document 2
		GM11-6.04 the department to provide Dr Maryanne Loughry, a 'watching brief' on the s. 47E(d) Due 30 May 2014	FAS, Compliance and Case Resolution Division
	The discussion returned to current departmental policies and a way forward to reappraise the whole CI model. The Minister's Senior Immigration Advisor recommended the Council consider what is required to implement Community Detention (CD) on CI now that the boats have stopped and what CI needs for the next 18 months for it to be included in funding.	<b>GM11-6.05</b> The department to arrange a meeting for the newly formed MCASD Children and Family Services Working Group to meet with the department surrounding CD and education on CI. <i>Completed – Meeting was held Monday 5 May 2014.</i>	Secretariat
7. New Refugee Status Determination (RSD) process	The department provided an overview of the development and implementation of the new RSD system for IMAs and unlawful air arrivals. s. 47C(1)	N/A	N/A
(moved from day 2) 12. Temporary Humanitarian Concern (THC) visa	The department advised the Council of limited availability of information <sup>5.47C(1)</sup> The discussions continued noting the importance of a sound review process being recognised in the Courts. The Council asked the department to focus on strategies for adequate messaging to BVE holders, given the current complicated policy environment.	s. 47C(1)	FAS Refugee, Humanitarian and International Policy Division
8. Management of Long Term caseloads including those with adverse security assessments	The department provided a briefing on the progress of the management of long term caseloads <b>s. 47E(d)</b>	GM11-8.01 The department to resend the letters from the Council's Chair to Minister Morrison, surrounding long term detention s. 47E(d) Due 30 May 2014	Secretariat
	The discussion moved to reassessments with a commitment from the department to look at the process seeking the Council's views on the approach.		

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
	s. 7(2A)	GM11-8.02 s. 7(2A)	Document 2 Chair and Secretariat
Day 2 9. Recap of day one	The Chair commenced day two welcoming attendees and provided a recap of the discussions from day one.		
10. Services and entitlements for people in the community	The Chair requested the department provide estimations of appropriate, potentially available accommodation on CI prior to the meeting of the newly formed Children and Family Services working group scheduled for 5 May 2014. On a separate matter Ms Benson's suggested placing demountable accommodation in backyards with caution to the sensitive CI community.	<b>GM11-10.01</b> The department to provide the Council with an estimate of appropriate accommodation potentially available for CD on Cl. <i>Due 5 May meeting</i>	FAS, Detention Infrastructure and Services Division
	Discussions on mutual obligations to be revisited after the budget announcement in May 2014.	<b>GM11-10.02</b> The department to meet with the Council in the first weeks after the budget is released in May to discuss the design work around Phase 2 (implementation) of the mutual obligations pilot. Due 30 May 2014	AS, Detention & Services Policy Branch
	Discussions moved to the limiting parameters of emergency relief and how to create flexibility and expansion to other cohorts, particularly those transitioning from CD to Temporary Protection Visas (TPVs). Feedback to the Council is to include discussions on recognised prior learning (RPL) for work readiness and clear objectives for the Council to formulate their advice for the Minister.	GM11-10.03 Council members to provide their research to the FAS, Compliance and Case Resolution Division with examples of areas of need for emergency relief. Due 30 May 2014 GM11-10.04 The department to provide feedback to the Council surrounding limiting parameters of emergency relief; how to create flexibility and expansion to other cohorts, in particular those transitioning from CD to Temporary Protection Visas (TPVs). Due 30 May 2014	Mr Noel Clement and Ms Kerrin Benson FAS, Compliance and Case Resolution Division
		<b>GM11-10.05</b> The department to provide feedback to include discussions on recognised prior learning (RPL) for work readiness and clear objectives for the Council to formulate advice to the Minister.	FAS, Compliance and Case Resolution Division

Discussion / Backgrounds	Action Item / Date	Responsibility
	Due 30 May 2014	Document 2
A CoB update was provided as part of day one's proceedings (agenda Item 3) with a recommendation from the Council for the department to consider reviewing the coherency of the service delivery model overall as a priority.	GM11-10.06 The department to investigate the BVE Helpline, s. 47C(1) Due 30 May 2014	A/g AS, IMA BVE Programme & Community Engagement Branch
s. 47C(1)		
If time permits the Council requires another visit to Christmas Island after the 5 May working group meeting and before the CI CCG in July.	<b>GM11-11.01</b> Arrange a visit to CI after the 5 May families and children's services working group meeting and before the CI CCG in Julγ. Due 12 May 2014	Secretariat; and A/g AS, IMA BVE Programme & Community Engagement Branch
Item 12 was discussed on day one. Item 14 was discussed before and after Item 13.		
Discussion with the Hon Margaret Stone – Independent Reviewer for Adverse Security Assessments (ASAs) IN CAMERA discussion.	<b>GM11-13.01</b> Invite the Hon Margaret Stone to a GM towards the end of her project (end date 2 December 2014). <i>Due 14<sup>th</sup> GM</i> <i>scheduled 25-26 November 2014</i>	Secretariat
An update was provided on the data breach. s. 47E(d)	<b>GM11-14.01</b> Associate Professor Mary Anne Kenny was consulted by the department around the statutory process for managing the data breach cohort. <i>Due 30 May 2014</i>	Secretariat and Assoc. Prof Kenny
	recommendation from the Council for the department to consider reviewing the coherency of the service delivery model overall as a priority.	A CoB update was provided as part of day one's proceedings (agenda Item 3) with a recommendation from the Council for the department to consider reviewing the coherency of the service delivery model overall as a priority.       GM11-10.06 The department to investigate the BVE Helpline, <b>s.</b> 47C(1)         s. 47C(1)           s. 47C(1)           s. 47C(1)           s. 47C(1)           s. 47C(1)           s. 47C(1)           If time permits the Council requires another visit to Christmas Island after the 5       May families and children's services working group meeting and before the CI CCG in July.         But 12 was discussed on day one. Item 14 was discussed before and after Item 13.       Discussion with the Hon Margaret Stone – Independent Reviewer for Adverse Security Assessments (ASAs) IN CAMERA discussion.       GM11-13.01 Invite the Hon Margaret Stone to a GM towards the end of her project (end date 2 December 2014). Due 14 <sup>th</sup> GM scheduled 25-26 November 2014.         An update was provided on the data breach. s. 47E(d)       GM11-14.01 Associate Professor Mary Anne Kenny was consulted by the department around the statutory process for managing the data breach chort.

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
			Document 2
	An update on the progress of returns was provided stating the department is actively engaging countries to return those found not to be owed protection <b>s</b> . 47E( s. 47C(1)	GM11-14.02 <sup>s. 47C(1)</sup>	FAS Refugee, Humanitarian and International Policy Division
		<b>GM11-14.03</b> All Council members to provide feedback from their community contacts on Assisted Voluntary Returns (AVRs) for input to Al GM11-14.01. <i>Due 30 May 2014</i>	All Council members; and MCASD Secretariat
		<b>GM11-14.04</b> The department to provide the Council with the departmental process in providing legal documentation to detainees in held detention. <i>Due 30 May 2014</i>	AS, Detention Operations Branch
		<b>GM11-14.05</b> The department to provide a briefing to the Council on current AVR packages. <i>Due 30 May 2014</i>	AS, Compliance Status Resolution Branch
	Discussions continued around an assisted voluntary returns (AVRs) pilot. s. 47E( d)	<b>GM11-14.06</b> The department and Council to discuss developing an AVR pilot with one or two cohorts/countries. <i>Due 16 June 2014</i>	AS, Compliance Status Resolution Branch; and Secretariat
	Ms Benson proposed exploring a way to reduce the variation in cohorts; and develop a way for cohorts to identify and understand their individual processing differences. The department supported this and is commencing a piece of work, utilising Assoc. Prof Kenny's work on this within the Community Leaders sub group. Expressions of interest from the Council were sought and received from Ms Benson, Ms Lloyd, Ms Coleman and Bishop Hurley. The Council will advise the Secretariat who will be the convenor of the group.	<b>GM11-14.07</b> The Council to develop a proposal to reduce the variation in cohorts and develop a way for cohorts to identify and understand their individual processing differences. Utilising Associate Professor Mary Anne Kenny's work on this with the department as part of the Community Leaders Subgroup work. <i>Due 30 May 2014</i>	Ms Benson; Ms Coleman; Ms Lloyd; and Bishop Hurley
	Discussions moved to reviewing the current structure and membership of the MCASD Sub Groups with the possibility of projects running within them.	<b>GM11-14.08</b> Send current list of MCASD sub groups and memberships to all Council	Secretariat

Agenda Item	Discussion / Backgrounds	Action Item / Date	Responsibility
		members for consideration and review. Due 9 May 2014	Document 2
		<b>GM11-14.09</b> Review structure and membership of MCASD sub groups for individual involvement in each sub group. <i>Due 30 May 2014</i>	All Council members
		<b>GM11-14.10</b> Deputy Chair Air Marshal Funnell (Retd) and Professor Procter to visit Cl and hold CCG for week commencing 7 July 2014. Air Marshal Funnell (Retd) will also visit Yongah Hill as part of this trip. Due 16 June 2014	Secretariat
	<ul> <li>Forward meeting dates were discussed and scheduled:</li> <li>The 12th MCASD General Meeting is scheduled for Monday 16<sup>th</sup> and Tuesday 17<sup>th</sup> June 2014 in Canberra.</li> <li>The 13th MCASD General Meeting is scheduled for Monday 8<sup>th</sup> and Tuesday 9<sup>th</sup> September 2014 in Sydney with an optional tour of the Villawood infrastructure developments the morning after the GM on Wed 10<sup>th</sup> September 2014.</li> </ul>		
	The 14th MCASD General Meeting is scheduled for Tuesday 25 <sup>th</sup> and Wednesday 26 <sup>th</sup> November 2014 in Canberra.		
15. General Meeting close			



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Department of Immigration and Border Protection Summary of Discussion and Action Items Minister's Council on Asylum Seekers and Detention (MCASD) 12th General Meeting Monday 16 - Tuesday 17 June 2014

# Attendees

### MCASD

- 1. Mr Paris Aristotle AM, Chair
- 2. Air Marshal Ray Funnell AC (Retd.), Deputy Chair
- 3. Ms Caz Coleman
- 4. Bishop D Eugene Hurley
- 5. Assoc. Professor Mary Anne Kenny (day one)
- 6. Ms Libby Lloyd AM
- 7. Dr Maryanne Loughry AM
- 8. Professor Nicholas Procter

### Minister's Office

- 9. The Hon Scott Morrison MP (Day one, 11.00am 11.30am)
- 10. Minister for Immigration and Border Protection
- 11. Senator the Hon Michaelia Cash (Day one, 11.30am 12.00pm) Assistant Minister for Immigration and Border Protection
- 12. Mr Charles Wann, Senior Immigration Advisor
- 13. Mr Brendan Tegg, Immigration/Customs Advisor

### **Guest Attendees**

- Mr Thomas Albrecht, UNHCR Regional Representative (day one, 3.15pm-4.15pm)
- 15. Ms Ellen Hanson, UNHCR Representative (day one, 3.15pm 4.15pm)

# Department of Immigration and Border Protection

- Mr Martin Bowles PSM Secretary, Department of Immigration and Border Protection
- 17. Mr Mark Cormack Deputy Secretary, Immigration Status Resolution Group
- 18. Mr Michael Manthorpe Deputy Secretary, Portfolio Reform Task Force
- Ms Alison Larkins A/g Deputy Secretary, Policy and Programme Management Group
- 20. Mr John Cahill First Assistant Secretary, Infrastructure & Services Division

- 21. Mr Matt Cahill First Assistant Secretary, Compliance and Case Resolution Division
- 22. Mr Christopher Callanan First Assistant Secretary, Compliance Operations and Detention Division
- 23. Ms Kate Pope PSM First Assistant Secretary, Community Programmes and Children Division
- 24. Mr Daniel Boyer A/g First Assistant Secretary, Refugee, Humanitarian and International Policy Division
- 25. Ms Fiona Andrew Assistant Secretary, Detention Operations Branch
- Ms Katie Constantinou Assistant Secretary, Australian Human Rights Commission (AHRC) Inquiry Taskforce (Day two)
- 27. Ms Lynne Gillam Assistant Secretary, Onshore Protection Branch
- 28. Ms Sally Babbage Assistant Secretary, Immigration Intelligence Branch
- 29. Mr Robert Illingworth Assistant Secretary, Strategic Framework Branch
- 30. Mrs Janet Mackin Regional Manager South (Day two)
- Mr David Walsh Assistant Secretary, Compliance Status Resolution Branch (Day two)
- Ms Fatime Shyqyr Assistant Secretary, Onshore Infrastructure Branch (Day two)
- 33. s. 22(1)(a)(ii)
- 34. s. 22(1)(a)(ii)

# Apologies

# MCASD

- 35. Dr Jamal Rifi
- 36. Ms Kerrin Benson
- 37. Mr Noel Clement

# Department of Immigration and Border Protection

- Dr Wendy Southern PSM Deputy Secretary, Policy and Programme Management Group
- 39. Mr Gavin McCairns First Assistant Secretary, Risk, Fraud and Integrity Division

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
Day One I. Introduction and welcome	The Chair opened the 12th MCASD General Meeting and thanked the participants for attending.		
2. Endorsement of 11 <sup>th</sup> GM ninutes and update on Action Items	The Council and departmental participants agreed and endorsed the minutes from the 11th MCASD General Meeting with minor changes to Agenda item 6 and 10.	<b>GM12-1.01</b> Secretariat to update 11 <sup>th</sup> General Meeting Minutes and Action Items. Due 30/06/2014	Secretariat
	s. 47E(d)	s. 47E(d)	First Assistant Secretary, Refugee, Humanitarian and International Policy Division
S	s. 47C(1)	<b>GM12-1.03</b> Following on from action item GM11-10.03 and 10.04 the department to provide the "internal policy" and its alignment regarding Emergency Relief.	First Assistant Secretary, Compliance and Case Resolution Division
	The Bridging E visa (BVE) Reporting Line (1300 728 662) has three internal lines. If these lines are engaged, an incoming call will be intercepted by a recording. The recording requests callers	<b>GM12-1.04</b> Following on from action item GM11-10.06 Council recommends the recording message for the BVE	Acting Assistant Secretary, IMA BVE Programme &

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
	to call back during business hours. The department is updating the recording to include the email address for the BVE Reporting mailbox, which is an alternative mechanism through which BVE holders who are required to report to the department periodically can meet this reporting requirement.	Helpline be changed to provide further information on contact methods. The Council also recommends seeking alternative ways of fulfilling this reporting requirement. Due 30/07/2014	Community Engagement Branch
3. MCASD members discussion prior to meeting with the Ministers	In-Camera Session	N/A	N/A
4. Meeting with Minister Morrison	In-Camera Session	N/A	N/A
5. Meeting with Senator Cash	In-Camera Session	N/A	N/A
5A. General discussion between the Council and the department	The Council would like to acknowledge the support provided by various parties in the implementation of the Learning Centre on Christmas Island. The Council would formally like to thank the department for their efforts in making the Learning Centre on CI a reality.	<b>GM12-5A.01</b> Council to write to Bishop Costello and the Education Office of Western Australia to thank them for their support for the Learning Centre. Due 30/07/2014	Dr Maryanne Loughry AM and Bishop D Eugene Hurley
	s. 47C(1)	s. 47C(1)	Chair of MCASD, Assoc Prof Mary Anne Kenny and Professor Nicholas Procter

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
	s. 7(2A)		
	s. 47C(1)		Professor Nicholas Procter
5. Update from he Department of Immigration and Border Protection – ncluding Detention Centre Closures	Discussion on Action Item 11.14-04 Assoc Professor Mary Anne Kenny has requested a briefing on the data breach enabling her to be in a position to provide advice to the department on this issue.	<b>GM12-06.01</b> Assoc. Professor Mary Anne Kenny requested a brief on how the department is managing the aftermath of the data breach and would like to be provided with a copy of the letter being provided to those affected. Due 30/06/2014	Assistant Secretary Onshore Protection
	s. 47E(d)	s. 47E(d)	Professor Nicholas Procter and Secretariat

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
	s. 47E(d)		
7. Discussion with Mr Thomas Albrecht – Regional Representative for the UNHCR	In-Camera Session	N/A	N/A
8. Debrief on Ministers meeting and day's proceedings	In-Camera Session	N/A	N/A
9. Recap of day one	The Chair provided a recap of the topics discussed on day one.	N/A	N/A
10. The department to provide information to assist persons making decisions about returns.	s. 47C(1)	s. 47C(1)	First Assistant Secretary, Compliance and Case Resolution Division
	s. 47C(1), s. 47E(d)	s. 47C(1), s. 47E(d)	First Assistant Secretary, Compliance and Case Resolution Division

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
	s. 47C(1),		
11. Assisted Voluntary Return (AVR) Pilot	The issue of why some cohorts took Assisted Voluntary Return (AVR) packages and others did not was discussed. The consensus was that further data gathering and analysis are required. The department will look into how the question is framed and who is asking it. Current data could be distorted due to cultural differences and "keeping face" and cannot accurately reflect the true motivations of the decision to take an AVR.	<b>GM12-11.01</b> The department to work with the Council to get further information on the reason why asylum seekers accept AVR packages. Provide an update at the next General Meeting 8-9 September 2014 Due 24/08/2014 Due 24/08/2014	Dr Maryanne Loughry, First Assistant Secretary, Compliance and Case Resolution Division
12. Families and children in detention	The Working group to meet to formulate a detailed proposal to further the idea of changing the living arrangements at Phosphate Hill and Construction Camp including providing self-catering facilities in certain sections of the detention facilities on CI. The Council extensively discussed the benefits of developing such arrangements given the extended period that some asylum seekers will remain on Christmas Island as the backlog of applications are processed. The Working group members will be Dr Maryanne Loughry, Assistant Secretary Detention Operations Fiona Andrew, Assistant Secretary Onshore Infrastructure Branch, <sup>§, 22(1)(a)(i)</sup> Regional Manager South, Janet Mackin and s. 22(1)(a)(ii)	<b>GM12-12.01</b> Planning workshop for Children and Family services Working Group to meet to discuss community detention village development on Christmas island. Due 07/07/2014	Assistant Secretary, Detention Operations Branch and Assistant Secretary, Detention Infrastructure
	s. 47C(1)	1-	Dr Maryanne Loughry and the Secretariat
13. Discussion	In-Camera Session	N/A	N/A

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
with Secretary Bowles and Deputy Secretary Michael Manthorpe			
14. Update on new Refugee Status Determination Process	The department updated the Council on the new Post Review Assessment Check. The process will be similar to the International Treaties Obligations Assessment (ITOA). The Council requested a meeting to understand the process in detail and to discuss its ramifications, <b>s</b> . 47E(d) <b>s</b> . 47E(d)	<b>GM12-14.01</b> Council and department to hold a teleconference regarding the Post Review Assessment Check for the SZQRV cohort in detention.	Mr Paris Aristotle AM, A Ms Caz Coleman and Assistant Secretary Onshore Protection
15. Update on Adverse Security and Long Term Detention Caseloads	s. 47E(d)	s. 47E(d)	Secretariat
	s. 7(2A)	s. 7(2A)	Mr Paris Aristotle AM, Professor Nicholas Procter and Assoc. Professor Mary Anne Kenny
16. Other business	The department briefed the Council on activities that people in detention are undertaking. Professor Procter suggested that, as part of the certificate of participation, a breakdown should be provided of the hours involved and the content of the activity. This will provide a record similar to that of an academic transcript.	<b>GM12-16.01</b> The department to investigate if people in detention who participate in activities of an educational nature can receive a certificate of attendance which details the content of the activities and the hours undertaken. Due 25/08/2014	First Assistant Secretary, Compliance Operations and Detention Division
	Council requested an update on the use of points earned in	GM12-16.02 The department to update	First Assistant

Agenda Item	Discussion / Background	Action Item / Date	Responsibility
	detention being used to send money back home. The department advised that we are still waiting to hear back for an evaluation which is due shortly on the use of points earned by people in detention.	the Council on the use of points by people in detention, specifically whether they can be used to send money back home. Due 25 August 2014	Secretary, Compliance Operations and Detention Division
17. General Meeting close	Dates and venues for the next two general meetings were discussed and it was agreed that the 13 <sup>th</sup> General Meeting will be held on 8-9 September in Melbourne and the 14 <sup>th</sup> General Meeting be held 25-26 November 2014 in Melbourne.	<b>GM12-17-01</b> Updated invitations to be sent to Council members for 13 <sup>th</sup> and 14 <sup>th</sup> GM. Due 30 June 2014	Secretariat

Australian Government



Department of Immigration and Border Protection

# ACTION ITEMS

# Summary of Action Items from the 12<sup>th</sup> MCASD General Meeting 16-17 June 2014 - Canberra

ACTION ITEM #	ISSUE	RESPONSIBILITY	STATUS
GM12-1.01	Secretariat to update 11 <sup>th</sup> General Meeting Minutes and Action Items.	Secretariat	<b>Complete</b> – 11 <sup>th</sup> GM minutes updated on 23 June 2014.
GM12-1.02	s. 47E(d)	First Assistant Secretary, Refugee, Humanitarian and International Policy Division	On-going
GM12-1.03	Following on from action item GM11-10.03 and 10.04 the department to provide the "internal policy" and its alignment regarding Emergency Relief.	First Assistant Secretary, Compliance and Case Resolution Division	Due 18/08/2014
GM12-1.04	Following on from action item GM11-10.06 Council recommends the recording message for the BVE Helpline be changed to provide further information on contact methods. The Council also recommends seeking alternative ways of fulfilling this reporting requirement.	Acting Assistant Secretary, IMA BVE Programme & Community Engagement Branch	Completed – The recoding has been changed and now includes an email address so that BVE holders have another way of reporting in.
GM12-5A.01	Council to write to Bishop Costello and the Education Office of Western Australia to thank them for their support for the Learning Centre.	Dr Maryanne Loughry AM and Bishop D Eugene Hurley	Due 30/07/2014
GM12-5A.02	s. 7(2A)	Chair of MCASD, Assoc Prof Mary Anne Kenny and Professor Nicholas Procter	Due 25/08/2014
GM12-5A.03	Council to advise the Minister on the prevention of self-harm among asylum seekers.	Professor Nicholas Procter	Due 30/07/2014

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	ACTION ITEM #	ISSUE	RESPONSIBILITY	STATUS	
GM	12-6.01	Assoc. Professor Mary Anne Kenny requested a brief on how the department is managing the aftermath of the data breach and would like to be provided with a copy of the tetter being provided to those affected.	Assistant Secretary Onshore Protection and Secretariat	Completed – teleconference 2 July 2014.	held
GM	12-6.02	Council to provide advice on "family friendly" transfer procedures.	Professor Nicholas Procter	Due 14/07/2014	6
GM	12-10.01	s. 47C(1)	First Assistant Secretary, Compliance and Case Resolution Division	Completed – Advice received from Regional Manager CI tha there are no detainees seeki voluntary return/removal are deemed uni fly.	t ng who
GM	12-10.02	s. 47C(1)	First Assistant Secretary, Compliance and Case Resolution Division	Due 07/07/2014	1
GM	112-11.01	The department to work with the Council to get further information on the reason why asylum seekers accept AVR packages. Provide an update at the next General Meeting 8-9 September 2014.	Dr Maryanne Loughry, First Assistant Secretary, Compliance and Case Resolution Division	Due 24/08/2014	4
GM	112-12.01	Planning workshop for Children and Family services Working Group to meet to discuss community detention village development on Christmas Island.	Dr Maryanne Loughry, Assistant Secretary, Detention Operations Branch and Assistant Secretary, Infrastructure	Completed – E Maryanne Loug undertook a trip CI on 30 June-4 July 2014.	hry to
GM	112-12.02	Secretariat to assist the working group to formulate a proposal to the Minister for a proposed shift of Christmas Island detention facilities into more of a community system with self-catering and greater self-sufficiency.	Secretariat	In progress – 1 to Cl arranged 30 June-4 July 2014. Due 14/07/2014	fopun
					Released by

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ACTION ITEM #	ISSUE	RESPONSIBILITY	STATUS
GM12-14.01	s. 47E(d)	Chair, Assoc Prof Mary Anne Kenny, Ms Caz Coleman and Assistant Secretary Onshore Protection	Completed – teleconference held 2 July 2014.
GM12-15.01	s. 47E(d)	Secretariat	s. 47E(d)
GM12-15.02	s. 47E(d)	Chair, Professor Nicholas Procter and Assoc. Professor Mary Anne Kenny	Due 14/07/2014
GM12-16.01	The department to investigate if people in detention who participate in activities of an educational nature can receive a certificate of attendance which details of the content of the activities and the hours undertaken.	First Assistant Secretary, Compliance Operations and Detention Division	Due 25/08/2014
GM12-16.02	The department to update the Council on the use of points by people in detention, specifically whether they can be used to send money back home.	First Assistant Secretary, Compliance Operations and Detention Division	Due 25/08/2014
GM12-17-01	Updated invitations to be sent to Council members for 13 <sup>th</sup> and 14 <sup>th</sup> GM.	Secretariat	In progress – invitation to 13 <sup>th</sup> MCASD GM sent on 20 June 2014.



Australian Government Department of Immigration and Border Protection

# Minutes - 15th General Meeting

# Minister's Council on Asylum Seekers and Detention (MCASD) 18 - 19 May 2015

# ATTENDEES

Council Members Mr Paris Aristotle AM, Chair Air Marshal Ray Funnell AC (Retd), Deputy Chair Associate Professor Mary Anne Kenny Dr Maryanne Loughry AM Ms Kerrin Benson Professor Nicholas Procter Ms Catherine Scarth Dr Georgie Paxton Bishop Eugene Hurley

Observer Dr Paul Alexander AO

# Department of Immigration and Border Protection (DIBP)

Ms Fiona Lynch-Magor Assistant Secretary Citizenship and Humanitarian Policy Branch

Mr Kruno Kukoc First Assistant Secretary Refugee and Humanitarian Visa Management Division

### MCASD Secretariat:

s. 22(1)(a)(ii) s. 22(1)(a)(ii) s. 22(1)(a)(ii) s. 22(1)(a)(ii) s. 22(1)(a)(ii)

### Day One

Minister The Hon Peter Dutton MP

Minister's Office Mr Thomas Fleming, Adviser

DIBP Mr Michael Pezzullo Secretary

Ms Cindy Briscoe Deputy Secretary, Immigration Status Resolution Group

Ms Rachel Noble PSM Deputy Secretary, Policy Group

Ms Fatime Shyqyr Assistant Secretary Onshore Infrastructure Branch

Mr Craig Sommerville Commander Detention Operations

Ms Julie Keenan Assistant Secretary Community Support Branch

s. 22(1)(a)(ii)

Day Two Mr Stephen Wood Assistant Secretary External Accountability Taskforce – Freedom of Information

Ms Janet Mackin A/g First Assistant Secretary Status Resolution and Detention Operations

Mr Peter Richards Assistant Secretary Caseload Assurance Branch

s. 22(1)(a)(ii)

Ms Lynne Gillam Assistant Secretary Onshore Protection Branch

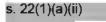
s. 22(1)(a)(ii)

s. 22(1)(a)(ii) s. 22(1)(a)(ii) Protection Policy Section

Ms Sally Babbage Assistant Secretary Temporary Protection Visa Assessment Branch

Ms Janice Wykes Assistant Secretary Policy Research and Statistics Branch

Ms Hawari Badri Assistant Secretary Child Protection and Wellbeing Branch



s. 22(1)(a)(ii)

# 15<sup>th</sup> MCASD General Meeting – Day One – 18 May 2015

# 1. Introduction and Welcome

Chair opened with reference to the 30,000 legacy caseload and the clarity required in relation to support services for asylum seekers who are found not to be refugees. He reminded the Council that whilst the Minister seeks Council's advice he may or may not act upon that advice and of the clear delineation between providing advice and making policy.

The Chair relayed his discussion with the Minister earlier that morning. s. 47C(1)

The two new MCASD members were welcomed.

# 2. Endorsement of last Minutes and feedback on Action Items

Minutes from the last General Meeting (GM) of November 2014 still being considered, awaiting clearance by Chair.

# Action Items from GM14:

Item 1: Item closed. s. 47E(d)

**Item 2:** Deputy Chair to continue to monitor and update Council on developments regarding coordination of policy and consistency on mobile phones across Centres.

Item 3: s. 47E(d)	
Council noted:	
s. 47E(d) • •	
MCASD representatives: Site:	
. 47E(d)	

Further ACTION items from the 14<sup>th</sup> GM are ongoing and continued through to the 15<sup>th</sup> GM agenda and respective minutes.

# 3. Deputy Secretaries' Updates

The Deputy Secretaries gave an update on the work and priorities within each of their Groups. Discussion included the integration of Australian Customs staff with Immigration and the establishment of the new Australian Border Force.

The onshore operations structure was outlined, where Regional Commanders will have carriage not only of seaports, but safety and security of Immigration Detention Centres (IDFs) from 1 July 2015.

The case management function will move under State Regional Directors, dealing with client service and delivery and visa processing from 1 July. Handovers will be assisted by detailed business process maps.

**3a. ACTION**: Secretariat to continue to provide the Council with updated Portfolio Structure Charts.

# 4. Secretary's Update

The Secretary provided background and update on the merger of Customs and Immigration with the establishment of the Australian Border Force occurring on 1 July 2015.

The benefits of the new organisation are manifold and include operational areas being able to focus on day to day functions with policy, assurance and scrutiny areas being separate from operations.

The Secretary also advised on the strengthening and rigour of research and analysis regarding child protection matters. A Child Protection Panel now in place with three members appointed to the Panel: Mr John Lawler AM APM, Ms Margaret Allison and Mr Dominic Downie. The Panel will cover principally domestic issues but will have a strong advisory role regarding Nauru.

### 5. Working lunch with Minister

Council in establishing a work programme is keen to focus on 30+k Legacy Caseload, introduction of SHEVs, emerging community trends, processing challenges, dealing with returns, strengthening analytical ability and minimising risks.

Minister thanked continuing members and welcomed new members noting depth of experience, particularly in the humanitarian side of the programme. He encouraged a two way exchange where matters were raised frankly.

The Minister outlined portfolio priorities and also made reference to the Moss report. Both the Minister and Secretary keen to progress proper substantiation of investigations in the following ways:

1. s. 47C(1)		
2. s. 47C(1) 3. s. 47C(1)		
In general, moving forward, section 41	'E(d)	
Council members reiterated with Mir	nister that section 47E(d)	
preventative intervention is needed.	The introduction of work rights however h	nas helped but
section 47E(d)		
s. 47E(d)		
Discussion included reference to me	ental health screening tools used for people in	detention.
s. 47C(1)	section 47⊢(d)	section 47E(d)
The second s		

The Minister has looked at individual cases and is keen to work with the Council to progress issues. Council members will be part of subgroups to better provide focused advice. Freedom of Information Act 1982

Released by DIBP under the

# 6. Infrastructure update

# 6a. Infrastructure

s. 47E(d)

The Council questioned possible re-opening of Inverbrackie and Pontville. This was deemed a decision for government rather than the department.

### s. 47E(d)

### 6b. Update on held detention network

Two Deputy Commanders will have responsibility for frontline activity and key operational aspects.

Key issues include a change in current population demographic, decrease in IMA numbers and an increase in those who have their visas cancelled due to character and criminality.

Families and large number of Single Adult Males moved from Christmas Island to Darwin.

Currently 150-160 people on CI with a mix of IMA and non-IMA, with s. 47E(d)

### s. 47E(d)

Department's focus includes:

- control and safety of facilities
- managing domestic violence
- duty of care to children
- containing radicalisation
- maintaining safe environment
- stopping illicit drugs and weapons.

### s. 47E(d)

**6ba. ACTION**: Commander Detention Operations to provide handout with updated tables and nature of held population for next meeting.

s. 47E(d)

# s. 47E(d)

# 7/8. SRSS Update

New Status Resolution Support Service (SRSS) programme (Bands 1 to 6) introduced. On August 2014, all but one service provider transitioned, <sup>s. 47G(1)(a)</sup>, totalling eleven service providers.

Enhanced support settings in place for families with children moving to the community. Bridging Visas (BVs) now include work rights. <sup>s. 47E(d)</sup>.

Vulnerability assessments are determined by Case Manager and or service provider with oversight by Regional Directors.

section 47E(d)

s. 47E(d)

**7/8a. ACTION:** Case management to provide update on quality assurance mechanisms at next meeting.

Case Managers have access to the Vulnerability Identification and Assessment Tool (VIAT) and the SRSS Operations Manual detailing vulnerability criteria and high level operational information.

section 47E(d)

### 9. Service delivery sub-group

Council requested dialogue and feedback with Service Providers on the ground.

9a. ACTION: Regional Directors to provide audit of stakeholder engagement activity.

s. 47E(d)	section 47E(d)
	Department will seek
advice from <sup>s. 47E(d)</sup>	. Visa holders currently have unlimited access to T&T counselling.

Observer noted that mental health services can be difficult to access, differ across States and are ad hoc.

**9b. ACTION**: Council overview of research tasks required & identification of sub groups, including a focus on health issues.

# 10. Other Business

NA

# 11. Council In-Camera Session

## MCASD General Meeting – Day Two – 19 May 2015

Meeting began with reflection on Day One. Areas of interest and concern for the Council include:

- Strategy for managing Legacy Caseload
- Research scope and priorities that will give the Council support
- Accountability importance and assurance
- Council be part of information gathering
- New Child Protection Panel
- Minister committed to resolving long term cases
- SRSS and quality of assessments

#### 12. Feedback from MCASD members involved with JAC

s. 33(a)(iii)

Manus:

- JAC member, Dr Loughry, attended one meeting earlier this year
- Dr Loughry invited to some but not all meeting elements
- Absence of PNG non-government representatives on committee
- Visits facilitated by senior Departmental staff.

Council sought clarification about their involvement regarding offshore cohorts to clarify the overlap with transferees being medically treated onshore and who remain in held detention. Where there are overlaps, clarity of MCASD's role is needed.

**12a. ACTION:** Council Chair to follow up and clarify involvement regarding offshore cohorts.

#### 13. FOI briefing

An overview of the parameters and implications of the *Freedom of Information Act 1982* for the Council were outlined.

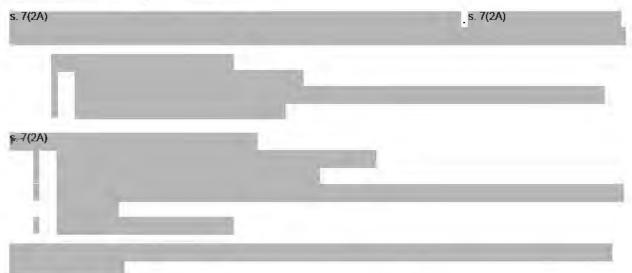
- The principle of Freedom of Information (FOI) is transparency and disclosure
- s. 47C(1)
- Release of information needs to be weighed up in line with national interest
- Non-release of information may be appealable.

MCASD Secretariat noted that copies of the Minutes from 13<sup>th</sup> and 14<sup>th</sup> MCASD General Meetings had been formally requested under the FOI Act.

**13a. ACTION:** Secretariat to continue to work closely with FOI Section for Council document requests.

## 14. Adverse caseload update

The Council is following this caseload closely.



Future strategy - Detention Capability Review Taskforce established to undertake a fundamental review of immigration detention focused on the wider policy of how to manage cohorts in the broader detention continuum. The Taskforce will consult extensively with relevant stakeholders, including Minister and government. <sup>s. 7(2A)</sup>

14a. ACTION: s. 7(2A)

14b. ACTION: Caseload Assurance Branch to provide regular updates at GMs.

s. 47E(d)

15a. ACTION: s. 47E(d)

## 16. Substantive briefing on changes to Migration Act

Protection Policy Section reported on reform of Migration Act by two recent Acts, Resolving the Asylum Legacy Caseload (RALC) and Protection and Other Measures (POM).

• \$. 42(1) • • **16a. ACTION:** Protection Policy Section to provide feedback and update on changes to Migration Act.

## 17. TPV Processing Update

For the 24,500 IMAs who arrived after 13 August 2012, s. 47E(d)

Following this, a letter of invitation to apply for TPV fast track is sent to the applicant and identity and security checks are undertaken.

The Minister regularly receives Departmental submissions requesting to lift the bar. The Department is progressively sending application letters to mixed cohorts including those in the community, with 28 day response times.

Community Stakeholder Briefings start on 25 May 2015.

Letters will be sent by order of arrival and prioritised by those who are most vulnerable.

#### s. 47E(d)

17a. ACTION: Council to monitor TPV processing.

## <u>18. PAIS</u>

The Primary Application Information Service (PAIS) will provide application assistance from registered migration agents during primary processing for a small number of the most vulnerable illegal maritime arrivals (IMAs) and unauthorised air arrivals (UAAs).

- Playfair Visa Migration Services and Refugee Advice & Casework Service (Aust) Inc are the migration agents providing PAIS.
- Referrals to commence shortly.
- PAIS information will soon be available on the web in 10 languages.
- Illiteracy not a vulnerability as applicants have access to interpreter at interview. Assistance can be given with form completion, noting that it is illegal to give immigration advice.
- Physical impairment not by itself a vulnerability.
- Some people may still become eligible or be reconsidered if information comes to light at later stage.
- UAMs will be eligible UAMs in CD to be prioritised.
- PAIS evaluation results mid-2016.

**18a. ACTION**: The Department to advise if UAMs would be given priority for PAIS assistance so they could access it before they turned 18 years old. (Lynne Gillam)

18b. ACTION: TPV Assessment Branch to advise of the PAIS referral percentages at next meeting.

s. 47E(d)

Meeting advised that the Policy and Research Statistics Branch is currently formulating its work programme for the next three years (currently IMA research sits with this area).

**19a. ACTION:** Council to have 2-3 member research sub-group and provide update at next GM.

## 20. Council Work Programme

Meeting agreed no conflict of interest for two members who are also SRSS providers, now that tender is completed.

Sub-Groups:

- SRSS leave as service delivery sub-group plus communications Paris, Catherine, Kerrin and Nicholas.
- RSD Rollout Kerrin, Catherine, Nicholas.
- Child protection arrangements Maryanne, Georgia, Mary Anne.
- RSD fast track Paris and Mary Anne
- Detention Paris, Maryanne, Bishop Hurley, Ray.
- Technical Reference Group Maryanne.
- Research information gathering (needed before next meeting) Nicholas and Georgia to have face to face meeting in Melbourne or Canberra (Ray can join in Canberra).

**20a. ACTION**: Visits brief template to be prepared by Secretariat. See old brief (4yrs) and update. De-brief to be made available to local managers.

**20b. ACTION:** Each sub-group to provide a plan of focus areas to Chair.

20c. ACTION: Council to form a sub-group to focus on issue of Legacy Caseload.

# 21. Update on AHRC National Inquiry into Children in Immigration Detention and advice regarding Legislation and, Framework.

Child protection strengthening through protection framework initiatives including: training, seminars, communications drawing on external expertise, research including state and territory models for an effective framework.

UNICEF and Plan are also reviewing the framework, processes and training.

The Department is actively working with jurisdictional complexity where States and Territories believe they have jurisdiction and expertise. Constitutional legislation is needed. Any jurisdiction issues that are not in accordance with the Migration Act and government policy are referred to the Minister.

**21a. ACTION:** Child Protection Section to provide child protection framework and processes.

The Council noted:

- MITA review resulted in positive processes with DHS.
- child welfare agency dependence on resources
- detention cases are triaged

The Department has had a number of meetings with DHS this year.

s. 47C(1)

**21b. ACTION**: Department's deployment training for Case managers to include child protection training.

## 22. Child protection notifications

**22a. ACTION**: Child Protection Section to hold meeting with Members to discuss findings.

**22b. ACTION**: MCASD members to have ongoing discussion and to include item 22 report in next few weeks.

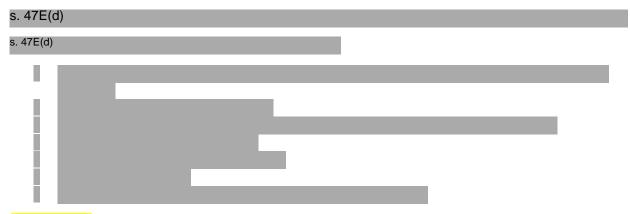
## 23. Child Protection Panel – discussion

The newly established Panel was invited but tendered apologies due to other commitments.

The Child Protection Panel members were announced by the Secretary in his presentation: John Lawler AM APM, Margaret Allison and Dominic Downie.

The Protection Panel first convened on 12 May 2015, visiting Wickham Point and MITA. Scope covers s. 33(a)(iii), s. 33(b)

Reviewing incidents from 1 Jan 2008 (last influx of IMAs to Australia).



**23a. ACTION**: Child Protection Panel to be invited to next Council meeting for further update.

#### 24. Update on IHMS and Serco contract

Departmental officer unable to attend due to Senate Committee hearing

**24a. ACTION**: Contract update deferred to next meeting.

#### 25. Other Business

- Date of next meeting to be 29-30 July 2015. Venue to be confirmed.
- Meeting noted that Ray is away for eight weeks from 7 July.
- Last Minutes will be signed off with current Minutes at next meeting by Chair.
- Members were reminded to organise relevant work through the Secretariat.

26. Meeting closed 4pm.

# ACTION ITEMS from 15<sup>th</sup> General Meeting 18-19 May 2015

Agenda Number	Action Item Number	Action	Responsibility	Ongoing	Update	Close
3	а	Secretariat to continue to provide the Council with updated Portfolio Structure Charts.	Secretariat			
6b	а	Commander Detention Operations to provide handout with updated tables and nature of held population for next meeting.	Commander Detention Operations			
7	а	Case management to provide update on quality assurance mechanisms at next meeting.	AS Community Support			
9	а	Regional Directors to provide audit of stakeholder engagement activity.	Regional Directors			
	b	Council overview of research tasks required & identification of sub groups, including a focus on health issues.	Chair			32 🗆
12	а	Council Chair to follow up and clarify involvement regarding offshore cohorts.	Chair			12
13	а	Secretariat to continue to work closely with FOI Section for Council document requests.	Secretariat	$\boxtimes$		AC
14	а	Council to provide details of those who claim to be ASA cleared but remain detained.	MCASD			und
	b	Caseload Assurance Branch to provide regular updates at GMs	AS Caseload Assurance			
15	а	Secretariat to obtain Senate report and distribute.	Secretariat			
16	а	Protection Policy Section to provide feedback and update on Changes to Migration Act.	AS Citizenship & Hum Policy			A To
17	а	Council to monitor TPV processing.	MCASD	$\boxtimes$		et lo
18	а	The Department to advise if UAMs would be given priority for PAIS assistance so they could access it	Assistant Secretary			elea

lgenda Number	Action Item Number	Action	Responsibility	Ongoing	Update	Close
		before they turned 18 years old. (Lynne Gillam)	Onshore Protection Branch			
	b	TPV Assessment Branch to advise of the PAIS referral percentages at next meeting.	TPV Assessment Branch			
19	а	Council to have 2-3 member research sub-group. PAIS/PAIG update at next GM.	Meeting with AS Policy and Research Statistics			
	а	Visits brief template to be prepared by Secretariat. See old brief (4yrs) and update. De- brief to be made available to local managers.	Secretariat			
20	b	Each Council sub-group to provide a plan of focus areas to Chair.	MCASD sub- groups			
	c	Council to form a sub-group to focus on issue of Legacy Caseload.	Chair			982
	а	Child Protection Section to provide child protection framework and processes.	Child Protection Section			the
21	b	Department's deployment training for Case managers to include child protection training.	Child Protection Section			under trion_
22	а	Child Protection Section to hold meeting with Members to discuss findings	Child Protection Section MCASD			DIBP (
	b	MCASD members to have ongoing discussion and to include item 22 report in next few weeks.	MCASD			E.
23	а	Child Protection Panel to be invited to next Council meeting for further update.	Secretariat			ised (om
24	a	Contract update deferred to next meeting.	AS Services Management			eec

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Australian Government

Department of Immigration and Border Protection



Summary of Discussion and Action Items Minister's Council on Asylum Seekers and Detention (MCASD) 16th General Meeting Wednesday 29 – Thursday 30 July 2015

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#### **Attendees**

#### MCASD

- 1. Mr Paris Aristotle AM, Chair
- 2. Assoc. Professor Mary Anne Kenny
- 3. Dr Maryanne Loughry AM
- 4. Professor Nicholas Procter
- 5. Ms Catherine Scarth
- 6. Bishop D. Eugene Hurley
- 7. Ms Kerrin Benson
- 8. Dr Georgie Paxton
- 9. Dr Paul Alexander AO

### **Guest Attendees**

- 10. Major General Andrew Bottrell
- 11. Mr Andrew Goledzinowski, Ambassador for People Smuggling Issues
- 12. Mr Heath Chapple, Managing Director, Serco
- 13. Mr Peter McIntosh, Operations Manager, Serco
- 14. Ms Claire Camilleri, National Welfare & Engagement Coordinator, Serco
- 15. Dr Nirvana Luckraj, Senior Medical Director, IHMS
- 16. Ms Sybil Wishart, Director Corporate Affairs, IHMS
- 17. Dr Jo Holdaway, Medical Director Mental Health, IHMS
- 18. Mr John Lawler, Consultant, Child Protection Panel
- 19. Ms Margaret Allison, Child Protection Panel
- 20. Mr Dominic Downie, Consultant, Child Protection Panel

### Input from Departmental staff

- 21. Mr Michael Pezzullo, Secretary
- 22. Mr Michael Outram, A/g Commissioner Australian Border Force
- 23. Ms Janice Wykes, Assistant Secretary, Policy Research and Statistics
- 24. Ms Jan Dorrington, First Assistant Secretary, Integrity, Security & Assurance
- 25. Mr Thomas Stoddart, A/g Assistant Secretary, Detention Assurance
- 26. Ms Jenet Connell, Deputy Secretary, Detention Capability Review
- 27. s. 22(1)(a)(ii)
- 28. Ms Claire Roennfeldt, A/g Assistant Secretary, Child Protection & Wellbeing
- 29. Mr Kruno Kukoc, First Assistant Secretary, Refugee and Humanitarian Visa Management
- 30. Ms Cheryl-anne Moy, First Assistant Secretary, Children, Community and Settlement
- 31. Mr Neil Skill, First Assistant Secretary, Detention Services
- 32. Ms Amanda Little, A/g Assistant Secretary, Detention Health Services
- 33. Mr Ben Wright, Assistant Secretary, Services Management
- 34. Mr Craig Sommerville, Commander Detention Operations

- 35. Ms Philippa De Veau, First Assistance Secretary, Legal Division
- 36. Ms Julie Keenan, Assistant Secretary, Community Support
- 37. Mr Michael Manthorpe, Deputy Secretary, Visa and Citizenship Services
- 38. Ms Sally Babbage, Assistant Secretary, Temporary Protection Visa Assessment
- 39. Ms Lynne Gillam, Assistant Secretary, Onshore Protection
- 40. s. 22(1)(a)(ii)
- 41. s. 22(1)(a)(ii)
- 42. Ms Elizabeth Hampton, Assistant Secretary Refugee & Humanitarian Programme
- 43. Ms Peta Dunn, First Assistant Secretary, Community Protection
- 44. s. 22(1)(a)(ii)
- 45. Mr Gavin Metcalfe, A/g Assistant Secretary, Public Risk Assessment
- 46. Mr Peter Richards, Assistant Secretary, Caseload Assurance
- 47. s. 22(1)(a)(ii)
- 48. s. 22(1)(a)(ii)
- 49. s. 22(1)(a)(ii)
- 50. s. 22(1)(a)(ii)
- 51. Ms Robyn Miller, Assistant Secretary, Community Operations
- 52. s. 22(1)(a)(ii)
- 53. s. 22(1)(a)(ii)
- 54. s. 22(1)(a)(ii)
- 55. s. 22(1)(a)(ii)
- 56. s. 22(1)(a)(ii)

## Minister's Office

# 57. The Hon Peter Dutton MP, Minister for Immigration and Border Protectior 58. s. 22(1)(a)(ii)

## **Apologies**

Air Marshal Ray Funnell AC (Retd)

Mr Roman Quaedvlieg, Commissioner Australian Border Force

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Agenda Item	Discussion / Background	Action Item / Date
1. Introduction and welcome Mr Paris Aristotle AM	Chair opened General Meeting and noted arrival of the Minister for a working lunch. A summary of topics to be discussed at lunch included SRSS, CAS, SHEVs, vulnerable caseloads, child protection issues, detaining people for Code of Behaviour issues, and families being transferred back to Nauru from Australia. Chair recommended that future working lunches occur on the second day of the meeting, to enable full consideration of issues to be raised.	
2. Endorsement of MCASD 14 <sup>th</sup> and 15 <sup>th</sup> General Meeting Minutes and update on Action Items Mr Paris Aristotle AM	<ul> <li>The Chair advised that he would review the 14<sup>th</sup> General Meeting Minutes off-line, with MCASD Secretariat.</li> <li>Chair asked for feedback from the Council on the 15<sup>th</sup> General Meeting Minutes. Three issues raised: <ul> <li>Page 4 – re-wording around management challenges with mixed cohorts and child protection issues;</li> <li>Page 10 - Amendments to MCASD Sub-group memberships</li> <li>Page 11 – inclusion of reference of discussion regarding range of protective concerns. Chair requested that Dr Paxton send through preferred wording.</li> </ul> </li> <li>Chair questioned the most effective way for the Council to provide advice to the Department and work with DIBP staff members in addressing issues. Council to review Sub-group members and work priorities.</li> <li>Secretariat proposed an IDF visit template to assist with consistent reporting. Council to trial draft template on future visits and provide feedback.</li> <li>Next two General Meetings proposed for the following dates: <ul> <li>17<sup>th</sup> General Meeting – 22 &amp; 23 September 2015</li> <li>18<sup>th</sup> General Meeting – 7 &amp; 8 December 2015</li> </ul> </li> </ul>	<ul> <li>2.1 Action item: MCASD Chair to review 14<sup>th</sup> GM Minutes with Secretariat</li> <li>2.2 Action item: <sup>S. 47C(1)</sup></li> <li>2.3 Action item: MCASD Council to review sub-group members and work priorities</li> <li>2.4 Action Item: Secretariat to provide Jan Dorrington with confirmation of Subgroups and their work so she can allocate relevant DIBP staff</li> <li>2.5 Action item: MCASD Council to trial draft IDF visit template on future visits and provide feedback</li> </ul>
3. Research and data collection Policy Research and Statistics Branch	AS Wykes provided an overview of activities in the Policy Research and Statistics (PRS) Branch, including: <ul> <li>improving quality of data collected;</li> <li>working across government departments;</li> <li>combining data-sets to gather more information;</li> <li>Working with ANU on collaborative research projects;</li> <li>Comparative research on assisted voluntary returns; and</li> <li>Partnerships with various Institutes (e.g. Lowy).</li> </ul> Current work programme includes researching the decision a person makes to engage a people smuggler. Council suggested interviewing asylum seekers who had engaged a people smuggler for their journey.	3. Action Item: DIBP Policy Research and Statistics Branch to provide research topics/programmes and regular updates on key findings 000000000000000000000000000000000000

		Document 7	
Agenda Item	Discussion / Background	Action Item / Date	
	Future research programmes are currently being decided. Council is keen to contribute and be involved. Council expressed interest in the processes for embedding research findings into the Department.		
4. Integrity, Security and Assurance Integrity, Security and Assurance Division	<ul> <li>FAS Dorrington attended the meeting on both days to provide high level support and context to the issues raised. She articulated the Department's new structure and provided clarity on roles and work alignments including responsibilities and chain of command under the new ABF.</li> <li>FAS Dorrington committed to working closely with the Council and supporting MCASD Subgroups so that the Council can continue to provide the Minister with valuable, independent, specialist advice and recommendations.</li> </ul>		
S. Detention Capability Review Taskforce	Deputy Secretary Connell spoke about the major changes in the Department and opportunities to create a more stable detention network. <sup>s. 47C(1), s. 47E(d)</sup> The detention cohort has changed, therefore the risk has changed and whilst immigration detention will remain, detention must be sustainable, affordable and fit for purpose. <b>s. 47E(d)</b> An Interdepartmental Committee to review Detention Capability was suggested. The Council advised they were interested in assisting in this project where possible.		
6. MCASD <u>in camera</u> Se	ession		382
6.1 Department of Immigration and Border Protection	Secretary Pezzullo gave an overview of the governance and support mechanisms for the new Department. He commented on the broader global issues affecting asylum seekers such as the situation in Europe and reiterated the Department's strong stance on border controls.	under the	Act 1
Michael Pezzullo Secretary	s. 47E(d)		nformation
6.2 Minister's update	s. 47C(1)	vd	0t
The Hon. Peter Dutton Minister for Immigration and Border Protection		76	Freedom

Agenda Item	Discussion / Background	Action Item / Date
	s. 47C(1)	6.2 Action Item: MCASD to provide options and considerations regarding employment strategies.
		P under the mation Act 1982
7. Operation Sovereign Borders MAJGEN Andrew Bottrell Commander Andrew Goledzinowski Ambassador for People Smuggling Issues	Major General Andrew Bottrell and Ambassador Andrew Goledzinowski provided updates s. 47E(d)	L2 Freedom of Inform

		Document 7
Agenda Item	Discussion / Background	Action Item / Date
3. Detention Operations	Commander Sommerville provided the Council with an update of the ABF transition across the detention network. All frontline operations are now under the scope of ABF and detention superintendents would be introduced into each of the detention centres. Commander Sommerville advised of the diversity in the held detention population, inclusive of people with behavioral, criminal, nation security concerns and mental health issues. Facility security arrangements were detailed, s. 47E(d) s. 47C(1) Council requested detail on the number of escapees from IDFs and a copy of the detention directive. s. 47E(d) s. 47C(1) Commander Sommerville responded by detailing the operational issues, environment and challenges involved.	<ul> <li>8.1 Action Item: Secretariat to send notes to members (attachment) including Risk Assessment Framework.</li> <li>8.2 Action Item: Secretariat to forward case study to members</li> <li>8.3 Action Item: Commander Sommerville to provide numbers on escapees from detention and a copy of the detention directive</li> </ul>
). Serco Senior Management	s 47C(1), s. 47G(1)(a)	Released by DIBP under the Freedom of Information Act 1982

			Document 7
Agenda Item	Discussion / Background		Action Item / Date
	s. 47G(1)(a)		
10. IHMS Senior Management	s 47G(1)(a)		
			under the ation Act 1982
	s. 47C(1) s. 47E(d)		by DIBP under
	s. 47C(1), s. 47G(1)(a)		ased by DI
<b>11.</b> s. 47C(1), s. 47G(1)(a)	s. 47C(1), s. 47G(1)(a)	6	11.1 Action Item: S. 47C(1), S. 470 (a) 79

		Document 7
Agenda Item	Discussion / Background	Action Item / Date
Detention Services S Division	. 47C(1), s. 47G(1)(a)	<b>11.2 Action Item:</b> <sup>S. 47C(1), s. 47G(1) (a)</sup>
12. MCASD Reports 13. Child Protection Section	Carried over. Council was provided with an overview of the work of the Child Protection Section, including:     Restructuring the Section	12. Action Item: Carry over to next meeting.         13.1 Action Item: Child Protection Section to provide copy of
Child Protection & Wellbeing Branch Child Protection Section	<ul> <li>Recruiting specialist staff with previous child protection expertise</li> <li>Greater focus on child protection and wellbeing</li> <li>Appointing a child protection specialist to work on the ground in every IDF that houses children.</li> </ul> Currently the child protection framework is in draft form. Focus of the Section has been to address its reporting, classification of reports and critical incidents. The first draft of the framework will be completed in the next fortnight.	framework. <b>13.2 Action Item: Secretariat</b> to organise meeting with Subgroup.
	The Council commented that there is a need to have a coordinated approach to the various services provided to children in detention. s. 47C(1) The Child Protection Section advised the appointment of the child protection specialists in the detention centres would address these issues. s. 47C(1) s. 47C(1)	eased by
14. Australian Border Force (ABF) legislation	s. 47E(d)	14.1 Action Item: ABF to provide copy of legislation 80

		Document 7
Agenda Item	Discussion / Background	Action Item / Date
Australian Border Force Legal Division	s. 47E(d)	14.2 Action Item: A/g Commissioner Outrem to meet with Detention Subgroup and provide update on rollout of detention superintendents across the network
15. SR5S update Children, Community & Settlement Division Community Support Branch	SRSS provided the Council with a general update including numbers on:         IMA BVE holders in the community         Adult IMA BVE Holders with work rights         Community Detention         Revocation of Residence Determination         Total recipients in the SRSS programme         Number of recipients by SRSS band category         SRSS programme recipients total number by State/Territory without breakdown of SRSS band category         The Department has progressed a review on a number of SRSS policies, including torture and trauma counselling, health services and support arrangements for IMA families with children aged 10 years. SRSS has also finalised arrangements for the English as a Second Language programme for IMA adults in CD and in the community on Bridging visas.         The current torture and trauma policy aims to achieve an appropriate level of service for recipients in need of specialist counselling and value for money.         47E(d)	under the ation Act 1982
16. Child Protection Panel	The three members of the Child Protection Panel introduced themselves and gave a brief summary of their backgrounds and experience.	DIBP
Mr John Lawler AM APM Ms Margaret Allison	The terms of reference for the Panel were then outlined and a short history on how they were established. Part of the Panel's terms of reference includes a review of child protection incidents dating back to 2008, with a focus on legal compliance by Departmental staff and contractors. This includes assessing the adequacy, effectiveness and responsiveness to complaints.	sed by
Mr Dominic Downie	The Panel provided an overview of completed work to date, including reviews of cases highlighted in the Moss Report, consistent and streamlined systems and reviewing Departmental frameworks and policies.	Relea

Document 7 Agenda Item **Discussion / Background** Action Item / Date s 47C(1), s. 47E(d) 17. TPV Assessment 17. Action Item: MCASD RSD Fast Track Subgroup to follow up with TPV Assessment Branch on cohort Visa and Citizenship excluded from fast track. Services Group **TPV** Assessment Branch **Onshore Protection** Branch Review Legal Advice & **Operational Support** Section The Council was provided with an overview of the Primary Application Information Service (PAIS) programme at Attachment C. In summary, PAIS is a Government-funded service to help the most vulnerable of illegal arrivals to apply for a SHEV or Temporary Protection visa. s. 47C(1) 18. Primary 982 Application Information Service -Clarification for PAIS eligibility included: Released by DIBP under the Freedom of Information Act 1 (PAIS) assessment conducted by the Department's IMA Protection Support Section T ٠ Visa and Citizenship Information Persons eligible for PAIS will be advised and their consent sought for referral to a PAIS agent. Services Group Referral for a PAIS re-assessment can happen at any time during the primary process. **Onshore Protection** PAIS available to unaccompanied minors . Policy Section PAIS may also be available to an adult who is a primary applicant Refugee & Assistance will be provided to individuals who are identified as exceptionally vulnerable and who, because of their of Humanitarian specific circumstances, are likely to find it difficult to participate actively in the protection process without expert Programme Branch assistance. s. 47C(1) Ò 0 82 s. 47C(1)

Agenda Item	Discussion / Background	Action Item / Date
19. Case Management & Finally Determined Cases Community Protection Division Status Resolution Section Public Risk Assessment Branch	<ul> <li>FAS Dunn presented an overview of the Visa and Citizenship Services Group and their role in granting, refusing and cancelling visas and reporting. The Group is currently reviewing their processes for consistency and Regional Directors will monitor case managers locally.</li> <li>Council asked if the current case managers are the same group that dealt with the IMA cohort influx. Confirmation of same case manager group, with a recruitment process underway to supplement staff in this area.</li> <li>Council questioned how case managers are being supported in their roles, in particular dealing with complex cases that involve high levels of stress. Advice was that this was being monitored very carefully with a number of strategies in place such as resilience training, employee assistance programmes and obtaining feedback from staff.</li> <li>s. 47E(d)</li> </ul>	
20. Adverse and Complex Caseload Caseload Assurance Branch Complex Case Resolution Section	AS Richards provided an overview of the adverse and complex caseload, advising that submissions for detainees in held detention are reviewed and being brought to the Minister's attention. s. 47E(d)	20.1 Action Item: S. 47C(1), S. 47E(d) 20.2 Action Item: S. 47C(1), S. 47E(d) 000000000000000000000000000000000000
21. BV Cancellations Community Operations Branch General Cancellation Support Section	The General Cancellations Support Section (GCSS) provided an operational overview of their function and the incident reporting mechanisms. The GCSS advised that all people in the community were expected to adhere to the Code of Behaviour that is in line with community standards. If breaches of the Code occur, consequences can include counselling, reduction of financial support or visa cancellation and subsequent detention. s. 47E(d)	Released by DIBP unde Freedom of Information

Agenda Item	Discussion / Background	Action Item / Date
22. MCASD in camera Session Other business and recap of 16 <sup>th</sup> GM	Schedule of Sub-group meetings	<b>22. Action Item: Secretariat</b> to organise meetings: Service Delivery in three weeks Child Protection in two weeks
	General Meeting close	



Australian Government

Department of Immigration and Border Protection



Summary of Discussion and Action Items Minister's Council on Asylum Seekers and Detention (MCASD) 17th General Meeting Tuesday 22 – Wednesday 23 September 2015

#### **Attendees**

#### MCASD

Mr Paris Aristotle AM, Chair Air Marshal Ray Funnell AC (Retd) Associate Professor Mary Anne Kenny Professor Nicholas Procter Ms Catherine Scarth Bishop D. Eugene Hurley Ms Kerrin Benson Dr Georgie Paxton Dr Paul Alexander AO (Observer)

#### **Guest Attendees**

s. 22(1)(a)(ii) s. 22(1)(a)(ii)

### s. 22(1)(a)(ii)

#### **Departmental staff**

Mr Michael Pezzullo, Secretary

A/g Commissioner Australian Border Force, Michael Outram APM, Dr Jill Charker, Deputy Secretary Corporate, Chief Operating Officer Mr Michael Manthorpe PSM, Deputy Secretary, Visa and Citizenship Services Ms Jenet Connell, Deputy Secretary, Detention Capability Review Mr Randall Brugeaud, A/g Deputy Secretary, Intelligence and Capability Ms Philippa De Veau, First Assistant Secretary, Legal Division Mr Kruno Kukoc, First Assistant Secretary, Refugee and Humanitarian Visa Management

Mr Neil Skill, First Assistant Secretary, Detention Services

Ms Peta Dunn, First Assistant Secretary, Community Protection

Ms Cheryl-anne Moy, First Assistant Secretary, Children, Comm & Settlement Services

Commander James Watson, Detention and Compliance

Ms Sharon Nyakuengama, Assistant Secretary, Detention Assurance

Ms Julie Keenan, Assistant Secretary, Community Support

Ms Lynne Gillam, Assistant Secretary, Onshore Protection

Ms Elizabeth Hampton, Assistant Secretary, Refugee & Humanitarian Programme Ms Fatime Shyqyr, Assistant Secretary, Detention Estate Management Mr Peter Noakes, A/g Assistant Secretary, Services Management Ms Claire Roennfeldt, A/g Assistant Secretary, Child Protection & Wellbeing Ms Marianne Gomba, A/g Assistant Secretary, Policy Research and Statistics Ms Amanda Little, A/g Assistant Secretary, Detention Health Services Ms Karen Hacker, A/g Assistant Secretary, Community Operations Mr Chris de Ruyter, A/g Assistant Secretary, Caseload Assurance

s. 22(1)(a)(ii)	
s. 22(1)(a)(ii)	

#### Secretariat s. 22(1)(a)(ii)

s.	22(1)(a)(ii)
s.	22(1)(a)(ii)
s.	22(1)(a)(ii)
s.	22(1)(a)(ii)

#### Absences

Ms Sally Babbage, Assistant Secretary, Temporary Protection Visa Assessment Mr Mike Clayton, Assoc Legal Officer, UNHCR Regional Representation in Canberra Mr Paul Alexander AO (Day 2)

#### Apologies

Dr Maryanne Loughry AM, MCASD

Commissioner Roman Quaedvlieg, Australian Border Force Assistant Commissioner Clive Murray, Strategic Border Command Ms Robyn Miller, Assistant Secretary, Community Operations Ms Dora Chin-Tan, Assistant Secretary, Public Risk Assessment Branch Mr Peter Richards, Assistant Secretary, Caseload Assurance

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Discussion / Background	
Chair opened General Meeting and commented on the Yongah Hill IDC visit <sup>s. 47C(1)</sup> . Chair advised involvement in the Refugee Resettlement Advisory Council (RRAC) which has been elevated to oversight and plan for the settlement of the Syrian refugees recer accepted by Australia.	
Chair provided post-dinner debrief.	
Chair sought feedback from the Council on the 15th and 16th General Meeting Minutes and Action Items. The following amendments for the 16th General Meet were made: • Page 5 - paragraph 3 - Delete "currently in detention". • Page 5 - last paragraph – add "The Minister would come back and seek advice from MCASD after legislation drafted." 14th, 15th and 16th General Meeting Minutes endorsed. Action Items discussed: 11.2 - s. 47E(d)	
s. 42(1)	DIBP under the
	Chair opened General Meeting and commented on the Yongah Hill IDC visit 4.47C(1) involvement in the Refugee Resettlement Advisory Council (RRAC) which has been elevated to oversight and plan for the settlement of the Syrian refugees rece accepted by Australia. Chair provided post-dinner debrief. Chair sought feedback from the Council on the 15th and 16th General Meeting Minutes and Action Items. The following amendments for the 16th General Meeting were made: Page 5 - paragraph 3 - Delete "currently in detention". Page 5 - last paragraph – add "The Minister would come back and seek advice from MCASD after legislation drafted." 14th, 15th and 16th General Meeting Minutes endorsed. Action Items discussed: 11.2 - § 47E(d) 9.1 - Chair advised the Council to be more specific about the information required for SERCO to report at December meeting, for a more targeted conversation.

	Document 8
Agenda Item	Discussion / Background
4. Appointment of Chief Medical Officer/Surgeon General ABF	DIBP briefed the Council on the appointment of Dr John Brayley as Chief Medical Officer (CMO) and Surgeon General for the Australian Border Force (ABF) starting in October 2015. Dr Brayley will oversee and coordinate a consolidated health function within the organisation which will enhance clinical governance over contract management arrangements, including offshore facility arrangements, leading to improved and more consistent health policies. Dr Brayley will also oversee workplace health and wellbeing. Dr Brayley is an experienced consultant psychiatrist, health administrator and statutory office holder who served as the Public Advocate of South Australia
	Dr Brayley will provide advice directly to Secretary and Commissioner, have management oversight of a central hub in Canberra, supported by Deputy CMO and senior executives in central health policy. The Council noted the new level of investment in this area and strongly recommended that Dr. Brayley have powers to audit contractors.
	Action Items 4.1 Invite Dr Brayley to December meeting. 4.2 Dr Charker to advise skills composition of CMO's current workforce.
5. Deputy Commissioner ABF Update	ABF update included discussion about detainee deaths at Yongah Hill IDF and recent MCASD visit. s. 47E(d) s. 47C(1)
	s. 47C(1)
	ABF reported that they are standardising and enhancing approach to risk factors and will compare and contrast with other intelligence systems. ABF also deploying on ground staff to work with SERCO on risk analysis.
	ground staff to work with SERCO on risk analysis. SERCO ERT capability will increase by 30% at Yongah Hill IDF. ABF is looking at how to best use resources and is building detainee profiles to assess risk.
	* 47Cm
	Superintendent recruits at EL2 level are completing multi-disciplinary training in October 2015, to improve management of and response to the risk in immigration facilities, in particular, to vulnerable people including children. Superintendents will be in charge of IDFs and report to regional commands. They will have regular case conferences with case managers.
	A stocktake and review of all DIBP Standard Operating Procedures to be undertaken, eg confusion with interpretation of pat down procedures.

Agenda Item	Discussion / Background	
6. Secretary's Update	The Secretary spoke about the range of work across the Department including the Syrian refugee announcement observing the geo-strategic and political factors affecting refugees. s. 47C(1)	
	The Secretary noted that Council helps the Department on its journey to improve its activities. The work of the Council is important to advice about regional processing, policies, how to balance detaining and restraining to give effect to policy but with dignity, which is a challenge. He thanked the Council regarding their input to settlement programmes that are best in the world. Secretary reminded attendees that detention assurance function was separated from detention operations and reports to Secretary/Commissioner. s. 47E(d)	r
	Secretary commented that Australia would be issuing six million visas in 2016 and has continued to implement and improve processes to deal with high risk activit He reiterated that Manus and Nauru refugees will never be settled in Australia. Only options are: open centre, third country or in-country settlement.	ity.
7. MCASD Work	s. 47C(1)	
Programme Review post planning day; confirm members and priorities for Sub-group themes	The Department requested that MCASD consider timing of tasks and how to phase Sub-group requirements to avoid putting demands on same areas of Department and members at once. Sub-group meetings will be held via teleconference. Service delivery – Convener Paris Aristotle to delegate running to Kerrin Benson and C Scarth while he is busy with RRAC.	
B. C. F. Manuel	s. 47C(1)	01BP under the
	Detention – suggestion to interact with Detention Capability Review after every IDF visit. Community Consultative Groups are working well. Members to set IDF visit dates (no need to fit in with Chair) and feedback advice.	DIB
	s. 47(1(1), a. 47(5(d)	by
	<ul> <li>Amendments to work programme text:</li> <li>Add "Maintain effective engagement with Detention Health area."</li> <li>Change 1 and 6 to add "evaluation" after research data.</li> </ul>	Released t
	Status Resolution and Legal - Mary Anne Kenny is on Protection Process committee and will address legal issues, noting this is separate to Status Resolution	egal

	Document 8	
Agenda Item	Discussion / Background	
	Sub-group.	
	The first 2016 General Meeting is aimed for mid-February. The Chair advised that an Official Dinner can happen every second meeting (no dinner in December).	
	Chair requested that each Sub-group meet before December General Meeting.	
	MCASD to visit Villawood IDF on 30 September (CCG) and again on 20 October for visit, accompanied by Detention Health.	
	Action Items 7.1 Secretariat to invite Minister's advisors to all General Meetings. 7.2 Department to arrange visual representation of work programme tasks in calendar format.	
8. Visit Reports – carried over from GM16 and CCG Meeting updates	s. 47E(d) MCASD to finalise CI visit report.	
9. Departmental Response to Wickham Point recommendations	s. 47E(d)	DIBP under the
	Action Items       Image: Secretariat to arrange for quarterly IHMS dataset to be given to Research Sub-group.	oy DIBP ur of Informati
10. UNHCR Regional Representative for Refugees for Australia presentation		Freedom of

Agenda Item	Discussion / Background
	s. 47E(d)
	Action Item 10.1 Invite Chanelle Taoi to next Status Resolution and Legal Sub-group meeting.
1. In-Camera Session	
ay 2	
2. Service Delivery ub-group	SRSS Reports provided at General Meeting (attached) s. 47E(d)
	SHEV: Following the decision by the then Minister Morrison, states' and territories' Premiers/Chief Ministers need to individually opt-in to the SHEV programme in order to have parts of their jurisdictions designated as regional.  New South Wales has joined – Tasmania in discussions  Discussions with others are on-going  s 47C(1)

	Document 8
Agenda Item	Discussion / Background
13. Child and Family Working Group (CFWG)	The Working Group provided the Council with an update on the development of the Department's Child Protection and Wellbeing Framework. The Children, Community and Settlement Services Division (CCSSD) has prioritised the development of a comprehensive, overarching framework designed to prevent the abuse of children and promote child wellbeing in the delivery of immigration services. The Framework is underpinned by three primary focus areas: protection, wellbeing and environment, and is designed to establish clear principles to inform all aspects of how the Department and its service providers will manage child protection and wellbeing. The Framework creates a clear governance structure that is informed by the following elements: strategy, accountability, performance and operations.
	The Framework and its supporting policies and procedures aims to lessen ambiguity with respect to inconsistent jurisdictional statutory child protection requirements, and strengthen collaboration with Australian State and Territory authorities.
	The Working Group commented on jurisdictional issues in Victoria, in particular the Victoria Department of Health and Human Services applying to the Victorian Children's Court for the determination as to whether they have jurisdiction for child protection matters arising in community detention. This matter is yet to be listed in the Supreme Court for a first directions hearing.
	CCSSD is researching alternative detention models that focus on safeguarding children and families, with work underway regarding two child and family-focused facilities within the network that will address current concerns about vulnerable children and families. It remains the policy of the department and its service providers to report all identified child protection matters under state and territory legislation to the relevant authority.
	The Working Group also discussed the Unaccompanied Humanitarian Minors (UHM) Programme. The department has four contracted providers for accommodation, care, welfare and settlement services to minors under the programme.
	Action Items          13.1 Draft Child Protection Framework provided to MCASD on 18 September and feedback sought by 5 October from MCASD (copy Secretariat)         13.2 DIBP to follow up case regarding a child with a single parent, and what avenues for foster care or a carer in community detention.
14. Detention Sub- group	DIBP provided a summary of progress of the Detention Capability Review (DCR). Phase One Report is being provided to Secretary and Commissioner, and contains the conceptual framework to understanding the business, current tensions and functions. A consultant has been engaged to map the holistic system view, including different settings and decision points ("as is" picture).
	Phase Two will include mapping core principles, predictive cohort modelling and comprehensive risk framework to apply to cohort, evidence-based research and evaluation.
	An interdepartmental committee has been established to meet government financial commitments for 2016-17.

Document 8 Discussion / Background Agenda Item s. 47C(1) **Action Items** 14.1 Action: DIBP to provide Phase 1 DCR report to Secretariat. 14.2 DIBP to advise how department deals with and identifies complex cases. Guest speaker provided overview of role of Immigration Assessment Authority (IAA). The IAA has been established as an office within but separate from the RRT. The 15. Status Minister is required to refer fast track reviewable decisions to the IAA and the IAA is required to carry out its functions in a way that is efficient and quick and free of **Resolution and Legal** bias. Reviews will generally be 'on the papers'. Information that was not put before the primary decision maker will only be able to be considered in exceptional Sub-group circumstances. This service is not for people who have been refused protection in another country or by UNHCR. The IAA is expecting their first case decisions shortly and the rate of flow depends on DIBP processing. s. 47E(d) s. 42(1) 982 nder the Act tion mai 16. Research Sub-Research that has been initiated that is relevant to asylum seekers in detention is 'Comparative research on the assisted voluntary return and reintegration of n migrants'. This research was conducted collaboratively by DIBP, IOM and Maastricht University, to examine migrant decision making on return, including approaches group to Assisted Voluntary Return and Reintegration (AVRR). The project involved comparative analysis of desktop research and fieldwork conducted in 15 destinations, 5 transit and origin countries (including Australia). eased by of s. 47C(1) mo O Đ Free Rel 93

Agenda Item	Discussion / Background	
17. Re-cap and Close Day Two	Chair re-capped meeting; Agenda structure resulting in some duplication eg status resolution and SHEVs, although useful to have interlinking knowledge. Sub-groups instructed to meet before next GM and to identify on what particular areas MCASD will be advising Minister. Chair thanked attendees and sub-groups for coming. Noted forthcoming IDF visits. Next General Meeting 7-8 December 2015.	
	General Meeting close	



# Minister's Council on Asylum Seekers and Detention

Minutes - 18th General Meeting, 7 – 8 December 2015 Department of Immigration and Border Protection, 6 Chan Street, Belconnen

## **List of Participants**

#### **Guest Speakers**

- 1. Dr John Brayley, Chief Medical Officer DIBP and Surgeon General Australian Border Force
- 2. Mr Robert Cornall AO, Independent Reviewer of Adverse Security Assessments
- 3. Mr Michael Milford, First Assistant Secretary, Major Capability

## MCASD

- 4. Mr Paris Aristotle AM, Chair
- 5. Air Marshal Ray Funnell AC (Retd)
- 6. Dr Maryanne Loughry AM
- 7. Associate Professor Mary Anne Kenny (Day 2)
- 8. Professor Nicholas Procter
- 9. Ms Catherine Scarth
- 10. Bishop D. Eugene Hurley
- 11. Ms Kerrin Benson
- 12. Dr Georgie Paxton
- 13. Dr Paul Alexander AO (Observer) (Day 1)

### **Minister's Office**

- 14. The Hon Peter Dutton MP (Official Dinner)
- 15. Mr Tom Fleming, Advisor

#### **Departmental Attendees**

- 16. Mr Michael Pezzullo, Secretary
- 17. Commissioner Roman Quaedvlieg, APM, Australian Border Force
- 18. Mr Michael Manthorpe PSM, Deputy Secretary, Visa and Citizenship Services
- 19. Ms Jenet Connell, Deputy Secretary, Detention Capability Review
- 20. Ms Pip De Veau, First Assistant Secretary, Legal Division
- 21. Mr Kruno Kukoc, First Assistant Secretary, Refugee and Humanitarian Visa Management
- 22. Mr Neil Skill, First Assistant Secretary, Detention Services
- 23. Ms Peta Dunn, First Assistant Secretary, Community Protection
- 24. Ms Cheryl-anne Moy, First Assistant Secretary, Children, Community and Settlement Services
- 25. Commander James Watson, Detention and Compliance
- 26. Ms Sharon Nyakuengama, Assistant Secretary, Detention Assurance
- 27. Ms Julie Keenan, Assistant Secretary, Community Support

#### MCASD Secretariat

- 28. Ms Sally Babbage, Assistant Secretary, Temporary Protection Visa Assessment
- 29. Ms Lynne Gillam, Assistant Secretary, Onshore Protection
- 30. Ms Elizabeth Hampton, Assistant Secretary, Refugee & Humanitarian Programme
- 31. Ms Dora Chin-Tan, Assistant Secretary, Public Risk Assessment
- 32. Ms Robyn Miller, Assistant Secretary, Community Operations
- Mr Garfield Prowse, Assistant Secretary, Child Protection & Wellbeing
- 34. Ms Fiona Lynch-Magor, Assistant Secretary, Humanitarian, Family and Citizenship Policy
- 35. Ms Amanda Little, A/g Assistant Secretary, Detention Health Services
- 36. Mr Peter Richards, Assistant Secretary, Caseload Assurance
- 37, s. 22(1)(a)(ii)
- 38, s. 22(1)(a)(ii)
- 39, s. 22(1)(a)(ii)
- 40. s. 22(1)(a)(ii)
- 41. s. 22(1)(a)(ii)
- 42. s. 22(1)(a)(ii)

43. s. 22(1)(a)(ii) 44. s. 22(1)(a)(ii) 45. s. 22(1)(a)(ii) 46. s. 22(1)(a)(ii) 47. s. 22(1)(a)(ii)

## Apologies

48. Assistant Commissioner Clive Murray, Strategic Border Command

- 49. Dr Jill Charker, Deputy Secretary Corporate, Chief Operating Officer
- 50. Dr Paul Alexander AO (Observer) (Day 2)
- 51. Associate Professor Mary Anne Kenny (Day 1)
- 52. Ms Dora Chin-Tan, Assistant Secretary, Public Risk Assessment (Day 2)
- 53. Mr Ben Wright, Assistant Secretary, Services Management
- 54. Ms Marianne Gomba, A/g Assistant Secretary, Policy Research and Statistics
- 55. s. 22(1)(a)(ii)

	Minister's Council on Asylum Seekers and Detention (MCASD) – 18 <sup>th</sup> General Meeting – 7 December 2015
Agenda Item	
1. Arrival, Introductions and welcome (including apologies)	Chair welcomed members. Apology from Mary Anne Kenny who is arriving Day Two. <sup>s. 47C(1)</sup> s. 47C(1)
	MCASD acknowledged CMO/Surgeon General engagement as a good decision and encouraged the Department to fully utilise this expertise.
2. Endorsement of 17th	Minutes endorsed. Action items to be reviewed and outstanding items to be carried over to next Minutes.
ACASD General Meeting	Action 1: Include column in Action Items table to show status of Item eg completed.
linutes and Action Items	s. 47C(1)
Update	
Jpdate	s 47G(1)(a)
Update 3. In-Camera Session	s. 47G(1)(a)
3. In-Camera Session 4. Dr John Brayley – ntroduction and overview	Delayed. Dr Brayley provided the Council with an overview of his previous roles and outlined his current role and work plan (Attachment 1), including development of a health plan and a clinical governance framework (yet to be endorsed). Dr Brayley also summarised the priority topics: (a) child and adolescent mental health services, (b) suicide prevention strategies, (c) Obstetric clinical pathway (offshore), (d) chest pain clinical pathway (offshore). Key meetings within the new structure were outlined: Internally the Health Capability Meeting is for planning and monitoring performance, and advected to the planning and monitoring performance.
3. In-Camera Session I. Dr John Brayley – ntroduction and overview	Delayed. Dr Brayley provided the Council with an overview of his previous roles and outlined his current role and work plan (Attachment 1), including development of a health plan and a clinical governance framework (yet to be endorsed). Dr Brayley also summarised the priority topics: (a) child and adolescent mental health services, (b) suicide prevention strategies, (c) Obstetric clinical pathway (offshore), (d) chest pain clinical pathway (offshore). Key meetings within the new structure were outlined: Internally the Health Capability Meeting is for planning and monitoring performance, and advected to the planning and monitoring performance.
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			Document 9
	The Secretary updated the Council on the following: s. 47E(d)		And a second
Department of Immigration			
nd Border Protection			
	The Commissioner apologised for not attending previous meetings an	d updated on the following:	
Commissioner's update	s. 47E(d)		
Australian Border Force			
	s. 47C(1)		
		s. 47E(d)	
	s. 47E(d)		a
Immigration Detention			÷
acility (IDF) Visits			
eedback (covered during em 12 session)			
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	Document 9	
8. Brief on DIBP dataset architecture and its	Department provided updates on current state of detention IT systems (Attachment 3) and the Compliance, Case Management, Detentio (CCMD) Portal (Attachment 3). Detention Business Processing systems have been integrated into Departmental processes and there is future work planned for further integration and enhancements.	
parameters	Council asked about data collection capability and whether data were available for clinicians and reviewing officers to allow informed decisions. In reply, Department noted that Case Managers already have access to a broad range of data excluding national security data was noted that CCMD feeds into the health service provider database twice daily.	. It
	Action 6: Offline discussion with business owners of data with Research subgroup.	!
9. Detention Sub-group	Deputy Secretary updated the Council on the Detention Capability Review (DCR) and outlined the future detention model and its four tiere approach (see Attachment 4).	d
a. Input into Detention	<ul> <li>Tier One – Community Placement (high autonomy majority)</li> </ul>	
Capability Review	<ul> <li>Tier Two – Transit Accommodation (medium to low risk)</li> </ul>	)
	<ul> <li>Tier Three – High Security Detention (high risk)</li> </ul>	)
	<ul> <li>Tier Four – Specialist Detention (extreme risk individuals)</li> </ul>	
	<ul> <li>Department noted that next phase of risk database is to be released on 11 December 2015.</li> </ul>	
	<ul> <li>Council to meet with Department on 16 December to discuss trialling review model on particular cases.</li> </ul>	
	<ul> <li>Department is working to build skill sets to maintain and support the model eg to build consistency in case management decisions an combine data systems to work together.</li> </ul>	bi
	Action 7: Council to provide list of approximately 10 cases and FAS Community Protection (Peta Dunn) to provide numbers who may be eligible for release from detention to use as pilot cases through DCR model.	2
	Action 8: Arrange Detention Sub-group meeting in Sydney 15 or 16 December 2015. Invite Deputy Secretary, Strategic Reform Group (Jenet Connell).	the
	Department reported on:	Ð
10 Detention Out another	<ul> <li>moving to new future detention model as quickly as possible.</li> </ul>	pun
10. Detention Sub-group	focus to identify cohorts.	E
b. Behavioural/Adverse	<ul> <li>using specialised team of case managers to look at complex cases.</li> </ul>	L
c. Detention Visits program	case managers highlighting cases of concern.	DIBI
and Community	case conferencing to cross-review cases.	
Engagement	Ability to issue procedural updates to network to clarify inconsistencies in case management.	à
- Program of visits 2016	s. 47C(1)	and the second se
- Liaison with Detention		(D)
Capability Review (DCR)	Actions: 9. FAS Community Protection (Peta Dunn) to provide composition of detainees by risk rating.	leased
		Re
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10. cont.d	<ul> <li>10. Individual cases of concern in held detention to be referred directly to FAS Community Protection.</li> <li>11. FAS Community Protection (Peta Dunn) to provide guidelines on re-detention .</li> <li>12. FAS Community Protection (Peta Dunn) to provide information on various review processes.</li> <li>13. Detention Operations Commander (James Watson) to provide Direction regarding not re-detaining people who are not a risk to the community and cannot be removed quickly.</li> </ul>
11. s. 7(2A)	Mr Cornall commenced September 2015 for a two year appointment (part time) and gave an overview of his work background and previous legal roles. s. 47E(d)
12. In-Camera Session, Re-cap/Close	See Item 7 - IDF Visits item covered during this session. Meeting closed 5pm.
Day Two	Minister's Council on Asylum Seekers and Detention (MCASD) – 18 <sup>th</sup> General Meeting – 8 December 2015 s. 47C(1)
13. Research Sub-group - Sub-group Convenor's (Nicholas Procter) 17 Nov Meeting Report	Georgie Paxton emailed details of useful research websites to members and Department:
	<ul> <li>Research clearing house: <u>http://www.rch.org.au/immigranthealth/research/Research resources/</u></li> <li>Australian refugee related research (mental health papers specifically): <u>http://www.rch.org.au/immigranthealth/research/Research by subject areas J O/#Mental health</u></li> </ul>
	Catherine Scarth offered to undertake short survey within existing reporting parameters regarding asylum seeker information eg work status via service provider case managers. Department working with Department of Social Services to monitor work income and will have data early next year.
	s. 47C(1)
	Action 14: Research Sub-group to identify and define scope of two key projects to be undertaken over next two years. Action 15: Hold next Research Sub-group meeting on 22 January 2016.

	Document 9
<ul> <li>14.</li> <li>Service Delivery Subgroup <ul> <li>a. Status Resolution</li> <li>Support Service (SRSS)</li> <li>and Detention Services</li> <li>SRSS Update</li> <li>Sub-group Convenor's (Kerrin Benson)</li> <li>16 Oct Meeting Report</li> </ul> </li> </ul>	<ul> <li>s.47C(1)</li> <li>Acton 16: Secretariat to source and forward current Bridging Visa referral guidelines. Action 17: AS Onshore Protection (Lynne Gillam) to provide an example of bar lifting letter to Mary Anne Kenny. Action 18: FAS Community Protection (Peta Dunn) to advise staff numbers in case management and average numbers of cases per manager.</li> <li>SRSS report provided (Attachment 6). Noted over 21,000 of 29,000 (87%) people now have work rights. There are 5-6,000 children within the 30,000 legacy caseload.</li> <li>s. 47C(1)</li> <li>s. 47C(1)</li> <li>s. 47C(1)</li> <li>The partment noted that IMAs will have access to Jobactive Stream A from 7 December 2015 and service providers will be sent relevant information.</li> <li>Action 19: Convenor of SRSS Sub-group, to brief Minister's Advisor (Tom Fleming) and AS Community Support (Julie Keenan) on Sub-group issues.</li> <li>Action 20: Hold SRSS Sub-group meeting in Melbourne late January 2016.</li> </ul>
15. b. Safe Haven Enterprise Visas (SHEVs)	<ul> <li>Three SHEVs granted since 1 July 2015.</li> <li>Department in positive discussions with Sates yet to opt in, noting that there is no legislative requirement to participate.</li> <li>The Department recognises complexities of SHEV program, particularly for people outside opt-in States.</li> <li>s. 47C(1)</li> </ul> Action 21: Council and Chair, Paris Aristotle, to discuss SHEVs with Minister.
	Leedom 101

	New Assistant Secretary, Child Protection & Wellbeing, started on 19 November 2015.	
hild and Family	• s. 47E(d)	
rking Group		
edback to Council on		
ft Child Protection mework	<ul> <li>Gillian Calvert AO, Deputy Chair Australian Research Alliance for Children &amp; Youth, to review family model in a detention environme by end January 2016.</li> </ul>	ent
	• Child Protection Framework is in final draft stage, expecting to go to Minister by the end of December 2015. Department noted that	
	document should include vulnerable young adults. Council congratulated team on landmark framework.	
	• The Child Protection and Wellbeing Branch now sit on the detention placement committee so that they can contribute and have	
	oversight in decisions about moving children in and around the detention network.	
	Council recommended that FAS, Children, Community and Settlement Division accompany members on future detention centre visi where families and children are housed.	ts
	Action 22: Dr Georgia Paxton and Dr Maryanne Loughry to meet with new AS regarding child protection framework.	
	a. Convenor reported on Subgroup meeting discussion on legal matters and deferral of other issues to this meeting due to staff unavailable	oility
atus Resolution and		
gal	b. Fast Track Assessment (FTA) update	
ib-group	<ul> <li>12,000 pre-August 2012 cohort being considered for TPVs and 6,000 in that group have had primary assessments done.</li> </ul>	
Sub-group Convenor's	<ul> <li>24,000 post 2012 cohort, subject to FTA,</li> </ul>	
lary Anne Kenny)		
9 Oct Meeting Report	1,732 fully finalised refugee assessments and 355 TPVs granted.	
	<ul> <li>800 waiting identity security checks. 1,160 at merits review.</li> </ul>	0
Fast track assessment		9
date	Issues emerging are a lack of identity documents submitted with applications.	0
Primary Application	Action 23: AS Onshore Protection (Lynne Gillam) to email application form (28 pages) to Mary Anne Kenny.	the
formation Service (PAIS)	Action 23. As onshore Protection (Lynne Ginan) to email application form (20 pages) to mary Anne Kenny.	
date	c. PAIS guidelines revised incorporating Council feedback.	ler
	o. <u>I vito guidennes</u> revised metiperating council recaback.	und
DIBP IMA Microsite	Action 24: Secretariat to source and provide copy of updated PAIS guidelines.	In to
odate	Action 25: AS Onshore Protection (Lynne Gillam) to provide numbers on Christmas Island and Yongah Hill, eligible to have bar	
	lifted and eligible to apply for PAIS.	<u> </u>
Discuss Refugee Council		
port on delays with	d. IMA Microsite: Director, Compliance Status Resolution Communications gave a presentation on new information for IMAs available on	
zenship applications	Department's website. The site is more intuitive and engaging with explanation videos and translated information. Future improvements v	vilt <sup>O</sup>
	include increased language and better search capabilities, including an interactive map for SHEVs. (Attachment 7).	50
		Se
	e. Refugee Council Report: Department responded to report recommendations on citizenship application delays (Attachment 8):	eleased
	1. Clarification on policy change regarding citizenship applications for refugees with a PV (specifically boat arrivals);	e
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	Document 9					
	2. Processing refugee citizenship applications immediately, or clarifying reasons for the delay to each applicant;					
	3. Granting citizenship to stateless children born in Australia within a reasonable timeframe;					
	4. Expediting citizenship applications and reducing charges and costs for applications by refugees and humanitarian arrivals;					
	5. ensuring those who have a permanent physical or mental incapacity are exempt from the citizenship test; and					
	6. a) Consideration for waiving the Australian citizenship test for refugee and humanitarian entrants and stateless people; and					
	b) Providing alternative options for people with limited English literacy in completing the citizenship test.					
	Action Item 26: Director, Citizenship Policy ( <sup>s. 22(1)(a)(ii)</sup> ) to provide briefing on IMA citizenship blockers and time delay issues.					
18.						
Feedback on functioning of	Action 27: Ray Funnell to create a draft schedule for detention facilities visits in 2016.					
Sub-groups						
19. In-Camera Session,	Meeting closed 3.30pm. Next General Meeting tentatively scheduled 18 and 19 February 2016.					
Re-cap/Close						



## Minister's Council on Asylum Seekers and Detention

DRAFT Minutes - 19th General Meeting, 18 – 19 February 2016 Department of Immigration and Border Protection, 6 Chan Street, Belconnen

#### List of Participants

#### MCASD

- 1. Mr Paris Aristotle AM, Chair
- 2. Air Marshal Ray Funnell AC (Retd)
- 3. Dr Maryanne Loughry AM
- 4. Associate Professor Mary Anne Kenny
- 5. Professor Nicholas Procter
- 6. Ms Catherine Scarth
- 7. Bishop D. Eugene Hurley
- 8. Ms Kerrin Benson
- 9. Dr Georgie Paxton

#### **Minister's Office**

10. Mr Tom Fleming, Senior Advisor

#### **Guest Speakers**

- 11. Dr Nirvana Luckraj, Senior Medical Director, International Health and Medical Service (IHMS)
- 12. Ms Sybil Wishart, Director of Corporate Affairs, IHMS
- 13. Ms Rhian Czech, Director of Nursing, IHMS
- 14. Dr Jo Holdaway, Medical Director, Mental Health Services, IHMS
- 15. Dr Deky Souvannavong, Medical Director, Medical Services West, IHMS

#### **Departmental Attendees**

16. Dr John Brayley, Chief Medical Officer DIBP and Surgeon General Australian Border Force

- 17. Ms Leonie Nowland, Assistant Secretary, Detention Health Services
- 18. Deputy Commissioner Operations, Michael Outram
- 19. Commander James Watson, Detention and Compliance Operations
- 20. Mr Jim Williams, A/g Deputy Secretary, Visa & Citizenship Services (for Mr Michael Manthorpe)
- 21. Ms Sharon Nyakuengama, Assistant Secretary, Detention Assurance
- 22. Mr Peter Noakes, A/g Assistant Secretary, Detention Services
- 23. Ms Peta Dunn, First Assistant Secretary, Community Protection
- 24. Ms Julie Keenan, Assistant Secretary, Community Support
- 25. s. 22(1)(a)(ii)
- 26. Ms Elizabeth Hampton, Assistant Secretary, Refugee & Humanitarian Programme
- 27. Ms Sally Pfeiffer, A/g Assistant Secretary, Public Risk Assessment
- 28. Ms Sally Babbage, Assistant Secretary, Temporary Protection Visa Assessment
- 29. Mr Kruno Kukoc, First Assistant Secretary, Refugee and Humanitarian Visa Management
- 30. Ms Pip De Veau, First Assistant Secretary, Legal Division
- 31. Ms Lynne Gillam, Assistant Secretary, Onshore Protection
- 32. Ms Jenet Connell, Deputy Secretary, Strategic Reform Group
- 33. Mr Jason Russo, Chief Economist, Assistant Secretary, Policy Research and Statistics
- 34. Ms Karen McGuigan, Deputy Chief Statistician, Policy Research and Statistics

#### 35. **≤**. 22(1)(a)(ii)

#### 36. s, 22(1)(a)(ii)

#### **MCASD Secretariat**

37. s. 22(1)(a)(ii) 38. s. 22(1)(a)(ii) 39. s. 22(1)(a)(ii) 40. s. 22(1)(a)(ii) 41. s. 22(1)(a)(ii)

#### Apologies

- 42. Minister Peter Dutton MP
- 43. Mr Michael Pezzullo, Secretary
- 44. Commissioner Roman Quaedvlieg, APM, Australian Border Force
- 45. Dr Paul Alexander AO (Observer)
- 46. Mr Peter Vardos PSM, A/g Secretary

- 47. Dr Jill Charker, Deputy Secretary Corporate
- 48. Mr Michael Manthorpe PSM, Deputy Secretary, Visa and Citizenship Services
- 49. Assistant Commissioner Clive Murray, Strategic Border Command
- 50. Ms Cindy Briscoe, Deputy Commissioner, Support
- 51. Mr Garfield Prowse, Assistant Secretary, Child Protection & Wellbeing
- 52. Ms Cheryl-anne Moy, First Assistant Secretary, Children, Community and Settlement Services
- 53. Mr Ben Wright, A/g First Assistant Secretary, Detention Services
- 54. s. 22(1)(a)(ii)
- 55. Mr Ian Gilbert, Chief Operating Officer, IHMS
- 56. s. 22(1)(a)(ii)
- 57. s. 22(1)(a)(ii)
- 58. Ms Robyn Miller, Assistant Secretary, Community Operations

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Day One	Minister's Council on Asylum Seekers and Detention (MCASD) – 19 <sup>th</sup> General Meeting – Thursday 18 February 2016	
Agenda Item		
1. Arrival, Introductions and welcome (including apologies)	Chair welcomed members and opened the meeting. s. 47C(1) Action Items: 1.1 Secretariat to continue use of electronic Board books and provide hard copy packs to members on request. 1.2 Commonwealth Ombudsman to be invited to next GM.	
	<ol> <li>1.3 Nicholas Procter to progress research paper on deaths in detention and provide at next meeting for discussion.</li> <li>1.4 Secretariat to provide copy of Department's policy on Directed Persons Programme.</li> <li>1.5 Secretariat to follow up on work progressed to enhance Programmes and Activities for people in held detention.</li> <li>1.6 AS Detention Assurance to seek clarification from Minister in relation to Council's role and remit on transferee returns.</li> </ol>	000
	Point 17 of GM 18 minutes, regarding PAIS guidelines needed amendment.	under the
<ol> <li>Endorsement of 19th MCASD General</li> </ol>	GM 18 Minutes endorsed with minor amendment to Point 17.	br
Meeting Minutes and	Action Homes	C
Action Items Update		DIBP
	Convenor of Detention Sub Group summarised:	PV
3. IDF Visits Feedback	<ul> <li>2016 Calendar of proposed detention visits has been circulated to Members for their information/comment.</li> </ul>	eq
	Visits scheduled to coincide with Community Consultative Group meetings.	ase
	<ul> <li>Victoria has confirmed a CCG in August (dates yet to be confirmed), that will coincide with a detention visit.</li> <li>Review of support services for each visit discussed, possible reduction in Secretariat staff and allocation of a dedicated Serco officer f</li> </ul>	O O
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	Document 10
	<ul> <li>each visit.</li> <li>Pre and post teleconferences for each visit were seen as beneficial to confirm arrangements, debrief and provide verbal feedback.</li> </ul>
	Convenor of Children and Family Working group provided an update, inclusive of meeting on 17 February 2016 with FAS Cheryl-anne Moy and AS Garfield Prowse.
4. Child and Family Working Group	Claire Roennfeldt provided the Council with the status of the Child Safeguarding Framework. A 'snapshot' of the framework will be developed for centres as a reference. Executive Committee meeting on 2 March 2016 will consider and hopefully endorse proposed framework. Many policies are expected to sit behind the framework. Framework will be a practical and useful document with a strategic, yet on the ground, perspective.
	Overall there is agreement between Department and Council that children should not be in detention wherever possible however this is difficult in some cases due to parents having adverse security outcomes. Changes in infrastructure and redesign of facilities may be an option using a precinct environment. Handful of families may need a specialised infrastructure arrangement.
	A large family centre was discussed, good feedback received in relation to BITA. Council suggested considering an IRH in Melbourne along with modelling on what the future cohort might look like.
	Overall Department is committed to not having children in detention long term. Current concerted effort to remove children from held detention.
	<ul> <li>Action Items:</li> <li>4.1: Claire Roennfeldt to provide copy of Child Safeguarding Framework when available.</li> <li>4.2: Secretariat to invite Children, Community and Settlement representatives to next GM to provide an update on new framework infrastructure and design for families in held detention.</li> </ul>
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	s. 47E(d)
	s. 47C(1)
IHMS – data collection and analysis	s. 47C(1) s. 47E(d), s. 47C(1)
	under the
	<ul> <li>5.1: IHMS to provide detailed statistics for Villawood.</li> <li>5.2: IHMS to review limitations in its systems infrastructure/data collection in order to better report on held population.</li> <li>5.3: Detention Health Section to examine whether data could be separated into short and long term cohorts for detailed analysis.</li> <li>5.4: Detention Health Section to provide the Council with IHMS' response to 2015 Q3 Onshore Report concerns and discrepancies 5.5: s. 47E(d)</li> </ul>
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	Document 10						
5(a). Detention Capability Review Update	DS Jenet Connell updated Council regarding the Detention Capability Review. The Review and recommendations have been brought forward with implementation occurring progressively. The Review will be a holistic, integrated model with status resolution and ABF aligning. The purpose of the Review is to change the way the Department manages people, risk, welfare and their immigration pathway. Council commented on the importance of having service provider support when implementing new models. Implementing the new model will have budgetary implications, estate management and service delivery implications affecting current contracts and service providers. Council raised concerns regarding families in detention, in particular family members with adverse security findings and identifying people with vulnerabilities. Under the proposed model there will be more people moving out of held detention into the community. Action Items: 5a 1: Kerrin Benson to follow up with Jenet on 'social investment bonds'. 5b 2: Jenet Connell to clarify information that can be shared about themes emerging from Review.						
6. Case management and placement		aleased by DIBP under the					
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	Document 10
	s. 47E(d)
	s. 47C(1)
	Action Items: 6.1: Secretariat to distribute information on re-detained cases, number reviewed/dismissed /remain (within two weeks). 6.2: Secretariat to distribute copy of VIAT tool to Council members. 6.3: <sup>s. 22(1)(a)(ii)</sup> to clarify if there are any details on prioritisation of revocations if individuals return to NZ.
	Moving people through detention facilities was inevitable and necessary, and occurred for many reasons. s. 47C(1) Future predictions indicate that low to medium risk detainees will not continue to be in held detention. s. 47C(1)
7. Detention Sub-group	DIBP under the
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	s. 47C(1)	Ocument 10
	Serco have been approached by the Department for changes to the current programme, including support for children's activitie training and better management of detainee Individual Management Plans. s. 47C(1)	es, vocational
	Action Items: 7.1: <sup>s. 47E(d)</sup>	
	E Contraction of the second seco	
	7.2: s. 47E(d)	
	7.3: Peter Noakes to follow up on:	
	Progressing touch points for the Programmes and Activities – Georgia Paxton and Nicholas Procter.	-
	7.4: Maryanne Loughry to follow up on Directed Persons Programme for further discussions via detention subgroup.	-
	s.'47C(1)	
Service Delivery Sub-		
group		
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	Action Items:	
	8.1: s. 47C(1)	
<u>In camera</u> session		
ay Two	Minister's Council on Asylum Seekers and Detention (MCASD) – 19 <sup>th</sup> General Meeting – Friday 19 February 2016	
	Issues covered Primary Application Information Service (PAIS) Fast track Assessment (FTA) and protection process.	4
	s. 47C(1)	10,
	s. 47C(1)	
0. Status Resolution and Legal Sub-group		DIRD 40 40 40
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Sub group along with incident reporting, trend analysis, policy support, analysis of self harm and incidents related to milestone days. Action Items: 11.1: Nicholas Procter and Georgia Paxton to provide proposed research topics. 11.2: Jason Russo to provide information on completed projects and their impact. 11.3: Kerrin Benson to progress meeting with Jason Russo to discuss employment analysis and economic statistical modelling include in job ready paper. 11.4: Secretariat to follow up with Robyn Miller detail of departmental portal data fields for research analysis. 11.5: Secretariat to organise next Research Sub-group meeting.		Council acknowledged the progression of the legacy caseload, with more TPVs being lodged than SHEVs.	
10.1: Maryanne Loughry to progress use of interpreters at IDFs to translate application forms with Sally Pfeiffer.         10.2: 47C(1)         10.3: 47C(1)         10.4: 47C(1)         10.5: 547C(1)		Council enquired about the data breach cases. Department working with the Information Commissioner to resolve. s. 42(1)	
<ul> <li>investigating IHMS data sets and understanding reporting mechanisms;</li> <li>meeting with NGOs (AMES, LWB);</li> <li>seeking clarification regarding Serco programmes and activities;</li> <li>scoping for future research projects, including better understanding of legacy caseload in the community (uncertainties, difficulties);</li> <li>understanding the reporting capability of the Department.</li> </ul> As Jason Russo (Policy Research and Statistics) provided an overview of his Section advising the Council that he is receptive to research proposals and priorities for next financial year. Council advised of their interest in data around the legacy caseload, ie those currently in the community whose status remains unresolved. A census of people in detention was noted as an area of interest to the Council's research of sub group along with incident reporting, trend analysis, policy support, analysis of self harm and incidents related to milestone days. Action Items: <ul> <li>11.1: Nicholas Procter and Georgia Paxton to provide proposed research topics.</li> <li>11.2: Jason Russo to provide information on completed projects and their impact.</li> <li>11.3: Kerrin Benson to progress meeting with Jason Russo to discuss employment analysis and economic statistical modelling include in job ready paper.</li> <li>11.4: Secretariat to follow up with Robyn Miller detail of departmental portal data fields for research analysis.</li> <li>11.5: Secretariat to organise next Research Sub-group meeting.</li> </ul>		10.1: Maryanne Loughry to progress use of interpreters at IDFs to translate application forms with Sally Pfeiffer. 10.2: s. 47C(1) 10.3: s. 47C(1) 10.4: s. 47C(1)	
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	s. 47E(d)
12. Detention Assurance Update	MCASD Secretariat brought into the Branch in mid 2015. In general discussion at the end of the session Council raised some administrative preferences with the Secretariat.
	Action Items: 12.1: Secretariat to maintain ongoing issues log and to be included in GMs. 12.2: Secretariat to facilitate assignment of an onsite visits manager for each detention centre visit.
13 <u>In camera</u> session	

# DRAFT Members' Special Meeting - 18 May 2016

Department of Immigration and Border Protection, 6 Chan St, Belconnen ACT

#### Attendees

#### MCASD

- 1. Mr Paris Aristotle AM, Chair
- 2. Ms Kerrin Benson
- 3. Air Marshal Ray Funnell AC (Retd)
- 4. Bishop D. Eugene Hurley
- 5. Associate Professor Mary Anne Kenny
- 6. Dr Maryanne Loughry AM
- 7. Dr Georgie Paxton
- 8. Professor Nicholas Procter
- 9. Ms Catherine Scarth

#### **Departmental Attendees**

- 1. Mr Michael Pezzullo, Secretary
- Commissioner Roman Quaedvlieg, APM, Australian Border Force (ABF)
- 3. Ms Jenet Connell, Deputy Secretary (DS), Strategic Reform
- Mr Michael Manthorpe PSM, Deputy Secretary, Visa & Citizenship Services
- 5. Dr Jill Charker, Deputy Secretary, Corporate
- 6. Ms Rachel Noble PSM, Deputy Secretary, Policy
- 7. Ms Cindy Briscoe, Deputy Commissioner, Support
- 8. Mr Michael Outram APM, Deputy Commissioner, Operations
- 9. Mr Stephen Allen, First Assistant Secretary (FAS), RISK Project
- 10. Ms Justine Jones, A/g Assistant Secretary (AS), Detention Assurance
- 11. Ms Dora Chin-Tan, Assistant Secretary, Public Risk Assessment
- 12. Mr David Nockels, First Assistant Secretary, Detention Services.
- Mr Andrew Durston, A/g Assistant Secretary, Community Protection & Border Policy
- 14. Ms Amanda Little, Assistant Secretary, Services Management
- 15. Ms Kerry Rayner, A/g Assistant Secretary, Community Support
- 16. Ms Elizabeth Hampton, Assistant Secretary, Refugee & Humanitarian Programme

#### 17. s. 22(1)(a)(ii)

- 18. Ms Linda Jennings, A/g Assistant Secretary, Temporary Protection Visa Assessment
- 19. Mr Kruno Kukoc, First Assistant Secretary, Refugee and Humanitarian Visa Management
- 20. Ms Miranda Lauman, A/g Assistant Secretary, Onshore Protection
- 21. Ms Cheryl-anne Moy, First Assistant Secretary, Children, Community and Settlement Services
- 22. Ms Claire Roennfeldt, Assistant Secretary, Child Protection and Wellbeing
- 23. s. 22(1)(a)(ii)
- 24. s. 22(1)(a)(ii)
- 25. s. 22(1)(a)(ii)

#### MCASD Secretariat

26. s. 22(1)(a)(ii)	
27. s. 22(1)(a)(ii)	
28. s. 22(1)(a)(ii)	
29. s. 22(1)(a)(ii)	
30. s. 22(1)(a)(ii)	

#### Apologies

- 31. Dr John Brayley, Chief Medical Officer / Surgeon General, Health Services & Policy Division
- 32. Ms Leonie Nowland, Assistant Secretary, Detention Health Services
- 33. Commander James Watson, Detention and Compliance Operations
- 34. Mr Hamish Hansford, Assistant Secretary, Community Protection & Border Policy
- 35. Mr Garfield Prowse, Assistant Secretary, Child Protection & Wellbeing

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	Members' Special Meeting - 18 May 2016	
Agenda Item		
1. Arrival, Introductions and welcome	Mr Aristotle welcomed members and opened the meeting. He outlined agenda items to be discussed and noted that he had deferred Serco guests due to lack of time.	
	Deputy Secretary Strategic Reform provided a summary of the Detention Capability Review and specific work to be undertaken as part of its implementation, including the development of a Community Protection Assessment Tool (CPAT) and the critical risk assessment work being undertaken to support a holistic and integrated model aligning both status resolution and ABF business areas. The DS recognised that implementation of certain Review findings could not be simply folded in to the existing detention model without considits holistic impact.	erin
	s. 47G(1)(a)	
2. Detention Capability Review update	While asylum seekers will not be held in detention under the new model, members queried about the oversight mechanisms would be employed ensure that their status is progressed and their needs appropriately supported. s. 47C(1)	ed to
	The DS advised that implementation of the Review and the development of a governance and ownership framework would continue beyond 3 June 2016 (date of submission of the Review)	the o
	Should legislative change be found to be required as they worked through implementation, the DS saw members as an important resource to inform development of appropriate legislation.	under tl
3. Service Delivery	Status Resolution Operational Support Section representative provided a summary of the CPAT and how it would support case managers to implement a risk based approach to placement management and ensure consistency in decision making.	/ DIBP
matters		sed by
/ulnerability Indicator Assessment Tool/ Community Protection	s. 47C(1)	eleas

## Document 11 s. 47C(1) Assessment Tool current status Attachment A: CPA Tool PowerPoint presentation Attachment B: Community Risk Assessment Tool v0.3. Action Items: Nil 4. Service Delivery a. No presenter available for DPP item due to late notice decline of invitation. matters (cont'd) b. Mr Aristotle referred to good recent discussion on development of a framework tied to Status Resolution Support Services (SRSS) and the Detention Capability Review findings, acknowledging the Pathways work commenced prior to the Detention Capability Review being undertaken. a. Directed Persons Programme (DPP) s. 47C(1) review update b. Pathways to employment for legacy caseload Action Items: Nil s. 47E(d) Released by DIBP under the

	Members acknowledged the substantial effort that has gone into the framework to date. s. 47C(1)
	Members were advised that the framework was undergoing further change to address the findings in the Child Protection Panel's report . Both the report and the framework would be released simultaneously. The Framework is designed to be a living document which would be updated regularly to respond to policy and operational issues as they arise.
	s. 47C(1)
Child Safeguarding Framework	
Framework	The meeting recognised the very low numbers of children currently in detention and the utility of the framework should children enter the detention environment in the future.
	Action Items:
	Action Items: 6.1 Action: FAS Cheryl-anne Moy, Claire Roennfeldt and Garfield Prowse to meet with Working Group members by early June, where Cheryl-anne will advise of CPP views about the report and take back comments from Group.
	6.2 Action: Council to write to CPP to congratulate them on the report.
	6.2 Action: Council to write to CPP to congratulate them on the report.
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s. 47E(d)



	Action Items: 7.1: MCASD Secretariat to continue organising a Serco officer to accompany Council visitors 7.2: s. 47E(d) 7.3: Council members to submit their 'top five' big ticket items to Air Marshal Funnell for him to develop an omnibus report including the proposed visit programme for the remainder of the year.
	AS Public Risk Assessment sought members' specific concerns regarding BVE management. s. 47E(d) AS Public Risk Assessment advised she is working with AS Temporary Protection Visa (TPV) Assessment on these matters.
<ul> <li>8. Status resolution matters</li> <li>Bridging Visa E (BVE) update</li> <li>Fast Track Assessment (FTA) update</li> <li>Primary Application Information Service (PAIS) update</li> </ul>	Lack of work rights for some (inc SZQRB affected cohort) on Bridging visas was raised. AS Public Risk Assessment advised she is progressing the matter, with the Minister now giving Department discretion regarding work rights to be attached to all such visas. The length of Bridging visa validity was again mentioned with the response that validity is closely linked to their expected status resolution.
	It was noted for the members that support for BV holders with work rights was extended from Band 5 to Band 6 SRSS recipients. Any queries about this process can be directed via the Secretariat.
	TPVs are being processed within eight weeks. The process could take longer if review and judicial processes were involved. TPV applications are generally improving in quality due to <i>pro bono</i> assistance. The Department is also assisting by sourcing needed information from the four to six hour interviews, as well as telephoning and helping applicants.
	Safe Haven Enterprise Visa (SHEV) opt-in states are NSW, TAS and VIC with WA and NT in active discussions. It was noted that SHEV holders could move to a different opt-in state once it came on board.
	At 4 May 2016, there were 1550 eligible people for PAIS, with applications rising slowly. Everyone in detention, SRSS Bands 3 and 5 were offered PAIS.
	Referrals can be made via the Portal, which is preferred mode, but service providers can provide information in the case plan or in any format. See further statistics at Appendix.
	Action Items: Nil

9. <u>In camera</u> session	
	The Secretary spoke in general terms of current geo-strategic circumstances in the context of boat arrivals and third country resettlement and what might change in the near to medium term.
	s. 47E(d)

#### Irregular Maritime Arrival (IMA) Processing Statistics

The following IMA Processing Information is as at 16 May 2016 for RSD (non-statutory process) and Detention, 14 May 2016 for Fast Track and 29 April 2016 for Protection Visa (PV) (statutory process).

Of the IMAs in the pre-13 August 2012 IMA Legacy Caseload (including those in the non-statutory process):

- 2,737 applications have been finalised since 19 September 2013
  - 1,092 IMAs have been granted TPVs since the introduction of Resolving the Asylum Legacy Caseload (RALC) Act on 16 December 2014. 1 IMA has been granted a SHEV since the introduction of RALC on 16 December 2014
  - 1,644 have been finally determined to be refused a protection visa since 19 September 2013.
- 3,322 IMAs in the pre-13 August 2012 IMA Legacy Caseload remain on hand
  - 653 applications are at the primary stage mainly awaiting checks with a handful at various stages in the primary assessment process
  - 789 applications are at merits review (762) or in the review window (27)
  - o 1,337 applications have been remitted from merits review and are awaiting decision
  - o 312 SHEV applications have been lodged and are on hand
  - The remainder are affected by various legislative and policy changes.
- 373 applications have been refused at the primary stage since the commencement of the RALC Act.

Of IMAs in the **post-13 August 2012** caseload to be processed under Fast Track:

- 20,539 IMAs have had the s.46A(2) application bar lifted to enable a TPV or SHEV application <sup>(not including approx 340 bar lifts to IMAs arriving pre-13 August 2012)</sup>
- 10,698 have been sent invitation letters to apply
- 5,077 TPV and SHEV applications have been lodged
  - 1,559 TPV applications are currently being assessed
    - 1,531 are on hand awaiting primary assessment
    - 22 are on hand at IAA
    - 6 applications have been remitted from merits review and are awaiting decision.
  - o 3,339 SHEV applications are currently being assessed
    - 3,289 are currently being assessed
    - 38 are on hand at IAA
    - 12 applications have been remitted from merits review and are awaiting decision.
- 179 Applications have been finalised of which 73 IMAs were granted TPVs, 68 were granted SHEVs. There were 38 finally determined refusals, including 1 excluded fast track.

120 applications (53 TPVs and 67 SHEVs) have been refused at the primary stage since the commencement of the RALC Act. 24 applications have been remitted (11 TPVs and 13 SHEV) and 37 applications (21 TPVs and 16 SHEVs) have been affirmed by the Immigration Assessment Authority (IAA).

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